



**MINUTES OF SAFER BRISTOL
PARTNERSHIP EXECUTIVE BOARD
MEETING**

**DATE: 17/02/11
Council House
College Green
Bristol**

Executive Member:	Attended	Executive Member:	Attended
ACC John Long – Avon & Somerset Police (Chair)	✓	Hugh Annett – Director Public Health	✓
Alison Comley - BCC	✓	Malcolm Hawthorn – Avon Fire & Rescue Service	✓
Marilyn Harrison – Avon & Somerset Probation Trust	✓	Kathy Headdon – Police Authority	✓
Cllr Gary Hopkins – BCC	✓	Peter Walker - ARA	✓
Alex Raikes - VOSCUR	✓	Maggie Telfer - BDP	x
Officers			
Rick Palmer	✓		
Observers / Presenters:			
Richard Chidwick – Regional Manager, National Treatment Agency		Stuart Pattison – BCC	
Clive Lewis – Deputy Regional Manager, National Treatment Agency			

1. Apologies – Chair

All Executive members were present.
Apologies were received from Cllr Peter Levy

2. National Treatment Agency

[CL and RC circulated presentation handouts]

Successful Completions – Recovery (presentation by Clive Lewis)

CL presented Bristol-specific data based around a wide range of validated assumptions.

Headlines:

- There is a need for treatment systems to become more recovery-focused, to maximise the number of people recovering free of their drugs dependency
- Outcome framework will be the lever – funding weighted on successful completions

Value for Money Toolkit (presentation by Richard Chidwick)

The NTA have developed a local VFM tool which includes local data. Over the past six years it is estimated nearly 3000 crimes were prevented. What we do not have is representation data for Bristol, so estimates have been used for our model. This model will be developed and data will come forward to help us with the re-representation data.

- £0.5bn is the estimated total amount of **harm** (costs of public services) during the Spending Review Period if no problem drug users were treated for their addiction in real terms (2010-11 baseline year)
- £33.7m is the total estimated **spend** in this area during the Spending Review Period in real terms (discounted and adjusted for market forces)
- £162.3m is the total **benefit** accrued for the Spending Review Period
 - Estimated **crime** cost savings and natural benefits in real terms: £82.6m
 - Estimated **health** cost savings and natural benefits in real terms £79.7m
- £128.7m is the total net benefit in real terms
- *In other words, for every **£1.00** spent on the local treatment system, £4.82 is gained in total benefits*

Headlines

- recovery – an individual, person-centred journey
- Models of Care consultation being undertaken until 4th May 2011, to see how we transform existing treatment systems to deliver recovery
- moving to a pooled treatment budget which will be focused on recovery
- the new Police & Crime Commissioner will hold the DIP budget, the Board expressed concern that some of the new systems may not help our governance
- monitoring will rely on self-reporting and the integrity of individuals about their clients. The NTA will triangulate the data which mitigates some of the risk
- NTA want to ensure there is not an incentive to discharge from treatment only to have the client return
- with the new method for calculating funding, Bristol and Safer Bristol have a responsibility to ensure that communities receive as much help as

possible, by looking at our own strategy and understanding our approach to ensure the best outcomes

3. Anti-Social Behaviour (ASB) Tools and Powers (Stuart Pattison)

[Paper previously circulated with agenda]

SP has been involved in a working group looking at ASB Powers and Tools.

Following a governmental review, a consultation on reforming the tools and powers for tackling anti-social behaviour (ASB) was published on 7 February 2011 and is open until 03 May 2011.

Government Review findings:

- there are simply too many tools
- some of the formal tools (particularly the ASBO) are bureaucratic, slow and expensive
- the growing number of people who breach their ASBO suggests the potential consequences are not deterring a persistent minority from continuing their anti-social or criminal behaviour
- the tools that were designed to help perpetrators deal with underlying causes of their anti-social behaviour are rarely used

Proposals for reform:

- repeal the ASBO and other court orders for anti-social individuals and replace them with 2 new tools that bring together restrictions on future behaviour and support to address underlying problems: a) a Criminal Behaviour Order that can be attached to a criminal conviction and b) a Crime Prevention Injunction that can quickly stop ASB before it escalates
- ensure there are powerful incentives on perpetrators to stop behaving antisocially eg by making breach of the new orders grounds for eviction from social housing
- bring together many of the existing tools for dealing with place-specific ASB, from persistent litter or noisy neighbours, to street drinking and crack houses, into a Community Protection Order
- bring together existing police dispersal powers into a single police power to direct people away from an area for ASB
- make the informal and out-of-court tools for dealing with ASB more rehabilitative and restorative
- introduce a Community Trigger that gives victims and communities the right to require agencies to deal with persistent ASB

Responding to the consultation

The response will be coordinated by the ASB Manager on behalf of the Safer Bristol Director and responses have been requested by 22 April 2011, with a deadline of return to the Home Office of 03 May 2011.

ACTION 3.1: RP/SP to brief Cllr Hopkins/Cllr Knott to go through the consultation after 22 April and prior to submission to the Home Office

ACTION 3.2: SP to take consultation to SPAHC for Hate Crime element

4. Minutes of the meeting held 25th November 2010 – Chair

The minutes were agreed as a true and accurate record of the meeting.

5. Review of actions – Chair

4.4 5/8/10 Completed

7.1 25/11/10 Bring forward the Strategic Assessment annual refresh for the November 2011 Executive Board

7.2 25/11/10 Refresh the Strategic Assessment profiles at Neighbourhood level six-monthly

8.1 25/11/10 Safer Bristol Partnership Reducing Re-offending Strategy - on agenda

8.2 25/11/10 On agenda

8.3 25/11/10 Completed

6. Budgets/grant funding – Rick Palmer

The Community Safety Joint Commissioning Group will be looking at grant funding in detail next week.

Basic Command Unit (Home Office)

- Will no longer exist after 31 March 2011
- JL confirmed that the constabulary will put c£385K in lieu of the previous BCU funding from central government, and will prioritise ASB and offender management. This is for one year only.
- JL confirmed Offender Management budgets are reduced but, through the Impact Board, the budget is holding up
- KH confirmed the Police Authority are starting to monitor the shape of funding into the Police & Crime Commissioner budget. Of concern for the whole A&S area is the drop in damping to £20million, trends are starting to emerge and we hope to put together a clearer picture.

DCSF – Family Intervention Projects/Youth Crime Action Plan/Youth Crime Action Plan (via ASB FIP)

Funding will cease on 31 March 2011. The FIP is a cause for concern as it has been grant funded for 5 years, RP will endeavour to mainstream through another budget stream to enable FIP to continue.

Home Office Drug Intervention Programme

This is a flagship programme and reinforces the Government's rehabilitation agenda. We are expecting an 11% cut.

National Treatment Agency Pooled Treatment Income

Increase 6%

Youth Justice Board – Effective Practice Grant

- We are hopeful the grants will be coming to us soon but are expecting a 10% cut this year

Home Office – Area Based Grant

- We have received a 25% cut in 2011/12 now £417,000 and no capital grant
- 2012/13 the funding drops to £303K
- 2013/14 we will receive no grant funding and is likely to transfer to the Police and Crime Commissioner

7. Performance – Rick Palmer

The main headlines are as follows:

7.1 SPAR Net short report (RP)

N018 Rate of proven re-offending by adults under probation supervision:

None of the LAs in Avon & Somerset are achieving this target as it is a very difficult measure. The current cohort of offenders is increasing. We need to shift to our non-statutory cases and use the CJIT and Integrated Management approach more. JL confirmed that Bristol's Integrated Officer Management unit is the shop window for IOM.

MH flagged up that this NI includes any type of offence eg high shop-lifting offences, and that there are not so many serious crimes. MH confirmed the measure itself is under consultation.

NI032 Repeat incidents of domestic violence:

Below target. Linked to 50 cases a month within the MARAC. When we chose this one as an LAA we set a hard target. DV victims are however better supported.

NI045 Young offenders' engagement in suitable education, training and employment:

Last quarter performance looks like it has improved. Up to 70.5 rather than 67. Agenda paper 6d outlines this.

7.2 Crime

NI016 Number of serious acquisitive crimes per 1,000 population:
Excellent reductions for all crime types. The benefits of Integrated Offender Management are being seen. A target will need to be agreed for next year.

7.3 Local Performance Management Summary 2010/11 (agenda item 6c)

Section 3 - Treatment system successful completions and breakdown of non PDUs: We cannot start putting money into something which is not delivering the overall strategy for Bristol, the work is being undertaken through the Needs Assessment. There is a balance to be found between PDUs and non PDUs.

Section 4 -TOP compliance – all adults: Improvement plans are in place but there is a lag in data. It is important to get above 80% and we are working with the NTA to resolve this.

7.4 YOT

A paper had been circulated with the agenda which is self-explanatory.

8. Risk Register – Rick Palmer

Risk 2 Failure to develop and deliver a 2011/12 substance misuse treatment programme:

The recovery agenda will be put in place in due course.

Risk 3 Failure to deliver quality performance data to the National Drug Treatment Monitoring System (NDTMS):

Data is being successfully managed and supplied to NDTMS. This risk to remain in place for six months and then remove.

Risk 4 Failure to reduce Violent Crime (NI20, NI26, NI32) to achieve 1st quartile performance by 2012:

Bristol remains ranked 8th worst while comparing overall Violent Crime performance with 8 Core Cities. However, for Serious Violent Crime Bristol ranks 1st as the best performing Core City. As well as the mitigating actions, work is underway to compare A&S data capture and recording processes with other Core Cities to ensure alignment. Risk to remain.

Risk 5 Failure to achieve top quartile performance in priority areas as highlighted in the 2008/9 Partnership Strategic Assessment (Bristol compared to Core Cities) by 2012:

Whilst we are improving we are in the 3rd quartile.

Agreed: Risk Register to remain unchanged

ACTION 8.1: RP to liaise with KH c. mid-May to discuss implications of shift in grant funding from Police Authority to PCC and if there is a risk to be included on the Risk Register

9. Health Reforms – Impact on Drug Treatment - Hugh Annett [Paper previously circulated with agenda]

The latest series of NHS White Papers ‘Healthy Lives, Healthy Places: Our Strategy for Public Health’ published at the end of November, now set out the detail behind the earlier White Paper ‘Equity and Excellence: Liberating the NHS’ published in July 2010.

This latest set of papers are out for consultation until the end of March 2011 and include consultation on the Outcomes Framework and the Commissioning Routes for Public Health. Both of these papers refer to substance misuse (including drugs and alcohol) and the proposals for future commissioning and outcomes expected to replace the current targets.

The Outcomes Framework splits the outcomes under 5 domains:

Domain 1: Health protection and resilience

Domain 2: Tackling the wider determinants of health

Domain 3: Health improvement

Domain 4: Prevention of ill health

Domain 5: Healthy life expectancy and preventable mortality

The LA will become responsible for commissioning all drug and alcohol services and funding will come from the ring-fenced public health grant, the detail of which is not available until the end of the year. The ring-fenced public health grant will from April 2013 be channelled through Public Health England to the LA.

For next year the element of funding received from NHS Bristol’s baseline budgets will be reduced by 1.5%, in line with Operating Framework guidelines. Other elements which come from health will be dependent on changes in national formula for allocation.

HA confirmed that commissioning will remain with the LA in partnership with the Health and Well Being Board, and that the GP Commissioners Board will have a duty to contribute to public health outcomes.

HA confirmed the need to re-negotiate the pooled budget aspirations but we would not have to have a new system until 2012/13.

10. Community Cohesion & Safety Scrutiny Commission – Wet Provision Inquiry Day 10/11/10: for formal response to recommendations – Rick Palmer [Papers previously circulated with agenda]

On 10th November 2011 an Inquiry Day was held into the way street drinkers are managed, and looked in particular at the Stokes Croft area. The impact of ASB drinking is experienced by a variety of individuals/groups including traders, residents, users of the Stokes Croft area, Coexist and People's Republic of Stokes Croft, Homelessness and Substance Misuse Support Services, St Paul's Unlimited (Local Regeneration and Governance), BCC Cleansing/Street Scene, Police and the Primary Care Trust.

The Inquiry Day proposed £350/360K over 2 years and to use the same case work and pathways methodology used in Integrated Offender Management. NHS South West will lead and services which exist in that area have been mapped out. Over 100 street drinkers have been identified, each will have a case worker who will give appropriate support and help them through the system. This project could be started by 1st April 2011.

Agreed: to support this initiative

ACTION 10.1: RP to feed back the formal response of the Safer Bristol Executive Board to the recommendations, to the CC&S Scrutiny Commission

11. Community Cohesion & Safety Scrutiny Commission meeting 15 December 2010 – Review of Drug Treatment Services: for formal response to Recommendation 2 – Alison Comley [Paper previously circulated with agenda]

The CC&S Scrutiny Commission held an afternoon looking at drug treatment services and the recovery agenda and AC gave thanks to PW and MT for helping to organise that afternoon. The Commission looked at issues around recovery eg employment, housing, and made recommendations to address, including Recommendation 2 for us to address as a Board as follows:

Recommendation 2: That the Commission support a fundamental review of treatment services in Bristol, with the aim of redesigning services to deliver the recovery agenda

Agreed: to support this fundamental review of treatment services in Bristol

ACTION 11.1: RP to feed back the formal response of the Safer Bristol Executive Board to recommendation 2, to the CC&S Scrutiny Commission

12. Local Strategic Partnership – John Long

There is continued uncertainty regarding how the business of the partnership will be done with less and, with the back office support being reduced, it is appropriate to streamline to focus on the most important priorities in the city. The priorities are yet to be confirmed but there are likely to be between 10-12 key issues.

Dick Penny, Chair of the LSP, has asked to stand down and JL will become Chair of the LSP with immediate effect. As a result JL will stand down from chairing the Safer Bristol Executive Board (although he will continue to attend to represent police services).

Agreed: MH appointed as Chair of Safer Bristol Executive Board, Vice Chair to be confirmed, RP to act as Vice Chair in the interim

13. Safer Bristol Partnership Reducing Reoffending Board [ROB] (Marilyn Harrison)

[Reducing Re-offending Board Draft Terms of Reference previously circulated with Agenda]

The draft Terms of Reference are part of the Reducing Re-offending Strategy and the Board will give the Strategy its weight. The Board will:

- focus on the target groups causing most distress and harm
- will not be resource-heavy
- will meet quarterly with senior management membership
- will align services to ensure offenders are prioritised

The Strategy is an on-going document, MH is meeting with Pete Anderson to refresh it, along with Strategy Assessments, and so the document will be brought back to this Board.

ACTION 13.1: MH to consider third sector representation on the Reducing Re-offending Board, suggestions from Executive Members of possible invitees welcome

14. Any Other Business

ACTION 14.1 Safer Bristol Executive Board attendees to diarise 2.5 hours for future meetings, from 2.00-4.30 pm, due to its move to quarterly scheduling.

Action Point	Matters arising	By Whom	By When
3.1 17/2/11	RP/SP to brief Cllr Hopkins/Cllr Knott on the ASB Tools and Powers Consultation, after 22 April and prior to submission to the Home Office 03 May	RP/SP	After 22/4/11 and before 03/5/11
3.2 17/2/11	SP to take ASB Tools & Powers consultation to SPAHC regarding the Hate Crime element	SP	Before 22/4/11
8.1 17/2/11	RP to liaise with KH c. mid-May to discuss implications of shift in grant funding from Police Authority to PCC and if there is a risk to be included on the Risk Register	RP/KH	mid-May
10.1 17/2/11	RP to feed back the Board's formal response to the Community Cohesion & Safety Scrutiny Commission's recommendations following the Wet Provision Inquiry Day 10/11/10	RP	ASAP
11.1 17/2/11	RP to feed back the Board's formal response to the Community Cohesion & Safety Scrutiny Commission following the Review of Drug Treatment Services at a meeting 15/12/10 (recommendation 2)	RP	ASAP
13.1 17/2/11	MH to consider third party representation on the Reducing Re-offending Board, suggestions from Executive Members of possible invitees welcome	MH/ALL	By next meeting
14.1 17/2/11	Safer Bristol Executive Board attendees to diarise 2.5 hours for future meetings, from 2.00-4.30 pm.	ALL	By next meeting

The meeting finished at 16:15 pm.

Next meeting: Thursday 19 May 2011, 2.00 pm – 4.30 pm