

# Bristol Local Plan Review Further Consultation November 2022

Summary of consultation responses

Published May 2023

### Introduction to this summary

#### Overview

Bristol City Council (BCC) held a period of Further Consultation on both its Draft Policies and Development Allocations document (2022) and Housing Needs Paper (2022) between 28 November 2022 and 20 January 2023. As part of the requirements within Regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012, the consultation sought open comments on the content of both documents and what they ought to contain.

Representations received will be taken into account by Bristol City Council and will be used to inform publication of the Local Plan (Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012).

#### **Consultation Responses**

A total of 449 responses were received in response to the Further Consultation.

Of these responses, 412 were within the scope of the consultation and 37 were beyond the scope of the consultation. Responses containing comments beyond the scope of the consultation include those relating to policies in the Bristol Local Plan Review Draft Policies and Development Allocations Consultation (March 2019) and comments about sites that are not set out for allocation in the Draft Policies and Development Allocations document (2022).

The 412 responses resulted in 2,041 individual comments on the various elements of the Draft Policies and Development Allocations document (2022) and Housing Needs Paper (2022).

**Appendix A** lists all the respondents in alphabetical order where each respondent is given a reference number.

The tables below summarise the comments made by each respondent, against each draft policy included in the Draft Policies and Development Allocations document (2022) and the Housing Needs Paper (2022). The respondent reference number is detailed in the right-hand column of the table.

Where a policy is more detailed and covers a number of distinct topics or themes, comments have been summarised accordingly. It should be noted that a respondent may have made multiple comments on the draft policies.

All comments received in response to the Further Consultation have been categorised as being 'in support of', 'objecting to' or 'unclear'. The unclear category (i.e. neither in support nor objection) has been used for responses which are not clearly in support of or objecting to the draft policies and where minor clarifications or changes are sought.

#### Structure of this report

The report has been prepared to mirror the structure of the Draft Policies and Development Allocations document (2022).

The appendices included in the Draft Policies and Development Allocations document (2022) have been summarised in this report, alongside the policies to which they are most relevant. The same approach has been taken for the Housing Needs Paper (2022).

Therefore, the approach to summarise these elements is to group them as follows:

- Appendix 1: Bristol housing need and requirement and Housing Needs Paper (2022) Draft Policy H1: Delivery of new homes Bristol's housing requirement.
- Appendix 2: Local centres and parades Draft Policy SSE1: Supporting Bristol's centres network and hierarchy<sup>1</sup>.
- Appendix 3: Local design guidance Draft Policy DC A: Delivering well-designed, inclusive places.

It should be noted that no responses were received from the statutory bodies and partnerships in relation to policies NZC3, SSE2, SSE3 and SSE6 as well the plan's proposed approach to amendments to the Green Belt boundaries in Bristol.

<sup>&</sup>lt;sup>1</sup> Please note that no respondents submitted comments that specifically refer to Appendix 2. Where comments have been made in relation to the individual centres of Bristol, these have been summarised against draft policy SSE1 which sets out the network and hierarchy of the city's centres.

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#### 1. About the Local Plan Review

**Overview:** In total, 53 respondents made 58 comments on the 'About the Local Plan Review' section. This includes 31 general comments about the contents of the Draft Policies and Development Allocations document (2022) that were not made against any one specific draft policy or section of the document. Key themes are identified below.

**Table 1 Summary of consultation responses** 

Key Themes	Respondent
	Reference
General comments about the contents of the Draft Policies and Development Allocations document  Comments in support (3): One respondent supports the stronger focus on climate and sustainability, and notes the policy support for local economies and	126, 223 269, (support) 80, 110, 117,
amenities. Another respondent supports the ambitious nature of the approach to climate change. One respondent suggested continued working with Bristol City Council to align the Draft Policies and Development Management	130, 168, 207, 274 (object)
Allocations document with the Fish Recovery Strategy/Action Plan and the Bristol Avon Catchment Plan.  Comments objecting (7): Seven respondents note general objection to the Draft	1, 7, 77, <b>89</b> , 108, <b>114</b> , 139, 147, 152, 155, 177, 210, 234,
Policies and Development Allocations document, for the following reasons:  More information is needed to understand how the policy relates to central government plans and national policies.	378, 421, 425, 432 (neither ir support nor
<ul> <li>The focus on housing within the Draft Policies and Development Allocations document means that the other objectives, such as the Net Zero Carbon Development policies, will be subservient. To address this, housing targets should be better integrated with the suite of policies in the plan.</li> <li>Climate change policies need to supported by viability evidence. To ensure proposals remain viable, these policies should be both more flexible and potentially site specific.</li> </ul>	objection)
The Draft Policies and Development Allocations document is in conflict with the National Planning Policy Framework (NPPF) as it prioritises some elements of sustainable development, such as brownfield sites and nature conservation, over others. A further comment suggested that the document prioritises housing, transportation and economic growth over nature conservation.	
• The document does not contain a strategy for Bristol's neighbourhoods, nor is there updated strategic text for different areas of Bristol.	
<ul> <li>The Draft Policies and Development Allocations document no longer allocates some greenfield sites for housing, despite BCC previously having recognised this as necessary.</li> </ul>	
<ul> <li>A sub-regional approach developed in combination with neighbouring Local Planning Authorities (LPAs), as set out in the Spatial Development Strategy, would be preferable to an individual Local Authority approach.</li> </ul>	
<ul> <li>The document does not account for new and emerging policy or legislative change (such as that set out in The Levelling-up and Regeneration Bill: Reforms to National Planning Policy (December 2022) or the Environment Act 2021) which afford greater protection to green infrastructure, trees, and green and open spaces.</li> </ul>	

Comments neither in support nor objection (17): Several respondents made comments that were neither in support nor objection, as follows:

- The Draft Policies and Development Allocations document should not be delayed as a result of changes proposed through the NPPF.
- Another respondent queries how the plan relates to national policies including those set out in the NPPF.
- One respondent notes that the plan period is not clear.
- Two respondents suggest the inclusion of new policies; one relating to the safeguarding of existing and new renewable energy resources; and, one relating to older people's housing, which would include establishing the overall need for this type of housing and setting a benchmark target.
- One respondent suggests adopting a regenerative settlement framework at a citywide scale and for greenfield / Green Belt sites.
- Another respondent queries whether the existing policies in the adopted Core Strategy and Site Allocations and Development Management Policies document relating to shopping are to be retained (as was indicated in 2019 consultation) or replaced by the policies in the Draft Policies and Development Allocations document.
- Another respondent states that the findings of the West of England Employment Land Spatial Needs Assessment should be reflected in future policy development. This respondent also states that there is a lack of clarity regarding whether BCAP11: *University and Hospital Development* of the Bristol Central Area Plan and Supplementary Planning Document (SPD) 11: University of Bristol Strategic Masterplan will be retained.
- One respondent states that the Local Cycling and Walking Infrastructure
  Plan and any subsequent revisions needs to be formally incorporated into
  the Draft Policies and Development Allocations document in order to
  safeguard land for active travel provisions.
- Another respondent notes that the document should enable a pragmatic and expedient approach to the delivery of education schemes.
- Three respondents state that the policies included in the Draft Policies and Development Allocations document should be strengthened by replacing the word 'should' with 'must'.
- Another respondent notes that flexibility needs to be built into policies, so
  that evolving issues relating to climate change can be addressed, and that
  vulnerable people should not have to pay a premium for climate change
  mitigation or adaptation measures. This respondent also notes that policies
  will need to be sufficiently enforced and planning officers given appropriate
  resource and training to make informed decisions.

### Comments about process of the Local Plan Review and consultation

Comments objecting (29): The following reasons are given for objecting to the process of the Local Plan Review and consultation:

- The document is overly long and difficult to read and therefore is not accessible to all members of the community including: homeless people, those without access to the internet, and those for whom English is not their first language.
- The Further Consultation does not present a consolidated version of the
  Draft Policies and Development Allocations document and the associated
  evidence base. This includes Sustainability Appraisal and Viability
  Assessment work. The full version of the Draft Policies and Development
  Allocations document and full range of evidence base documents will only
  be viewed by the public for the first time at the Regulation 19 stage, which
  the respondent considered will be too late for effective consultation.
- It is challenging to understand how this document fits with the previous consultation in 2019, what changes have been made since then, and how the responses from the 2019 consultation have been reviewed and incorporated.
- The development capacities of sites and areas of growth and regeneration included in the 2019 consultation should have been reviewed to ensure that approach previously set out is still appropriate.

Comments neither in support nor objection (2): Two comments were received from statutory consultees, with further detail provided in the next table in this report.

**Overview**: In total, six statutory bodies and partnerships made comments regarding the 'About the Local Plan Review' section. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 2 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about the Local Plan Review	
Marine Management Organisation: Respondent states that as a document	Ref 7
with potential to affect the UK marine area, the Local Plan should have regard	
to the UK Marine Policy Statement and South West Marine Plan.	
Sport England: Respondent suggests that the plan should include a policy on	Ref 89
active design. Respondent has included a model active design policy for	
guidance.	
<b>Network Rail:</b> Respondent recommends the inclusion of a new freight policy for	Ref 114
a non-specific freight requirement in Avonmouth.	
Comments about process of the Local Plan Review and consultation	
Environment Agency: Respondent states that clarity is needed about the	Ref 218
implications of the failure to progress the Spatial Development Strategy for the	
emerging Local Plan and Duty to Co-operate.	
North Somerset Council: Respondent states that the plan should clarify that	Ref 463
North Somerset is not part of the West of England Combined Authority and was	
not a party to the Spatial Development Strategy.	
<b>South Gloucestershire Council:</b> Respondent notes the ambition of BCC to have	Ref 465
the Regulation 19 stage of its Local Plan published by Summer 2023 before it is	
submitted to the Secretary of State by the target date of late 2023. Respondent	

seeks assurance that sufficient technical evidence and cross boundary liaison will be undertaken ahead of the Regulation 19 Submission Plan being published.

### 2. Vision: building a better Bristol

**Overview:** In total, 57 respondents made 84 comments regarding the Vision. Key themes are identified below.

Table 3 Summary of consultation responses to elements of the Vision

Key Themes	Respondent
	Reference
General comments about the Vision	<b>142</b> , 146, 150,
Comments in support (5): Four comments note general support for the	223, 255
aspirational nature of the vision, including the promotion of Bristol as a place where inequality and deprivation are narrowed and there is an increasing focus	(support)
on affordable homes. One of these respondents (Lawrence Weston	80, 105, 117,
Neighbourhood Planning Forum) notes that the vision aligns with that defined	127, 147, <b>228</b> ,
for their neighbourhood area. One of these respondents states that they agree	234, 292, 392
with the approach of incorporating rapid transit systems in the plan area.	(object)
Comments objecting (9): Several comments refer to the need for the focus of	3, 29, 33, 35,
the vision to be strengthened in relation other issues, such as: climate change,	41, 42, 48, 49,
transport, health and well-being and communities and education. One of these	65, 67, 71, 79,
comments objects to the period of time covered by the vision, stating that it	99, 122, 129,
does not need to extend beyond the plan period.	134, 136, 154,
	157, 176, 177,
Two respondents object to the number of homes set out in the vision. These	183, 191, 195,
respondents make reference to need for the housing figures included in the	202, 215, 219,
overarching vision to align with those included in the objectives of the Plan.	265, 362, 368,
These respondents also refer to the potential difficulties of addressing inequality	451, <b>465</b>
and deprivation if housing need is underestimated.	(neither in
	support nor
One comment states that the vision should not refer to the One City Plan, given	objection)
that the document could be disregarded by an incoming administration for	
Bristol.	
Comments neither in support nor objection (32): Twenty comments state that	
they do not support the development of new rapid transit systems in Bristol.	
Some of these comments state that the rapid transit systems need to be further	
defined in the vision and others state that the focus should be on improvements	
to, and extensions of, existing sustainable and active transport networks.	
Eight comments state that the vision could be expanded to include reference to	
additional issues including:	
delivering housing to support life-long living;	
<ul> <li>prioritising the use of derelict buildings, rather than building on greenfield land;</li> </ul>	
<ul> <li>prioritising good design and protection of the city's heritage;</li> </ul>	
<ul> <li>provision of open space and public realm;</li> </ul>	
<ul> <li>promoting the delivery of high-quality infrastructure;</li> </ul>	
<ul> <li>promoting employment and higher wages; and</li> </ul>	
promoting a healthy living environment.	
One comment notes the reference in the vision to the delivery of 2,000 homes a	
year across the city, but acknowledges that housing delivery in Bristol has been	

below targets in recent years. A further comment on the vision states that the term 'urban living' needs to be better defined.	
Comments in relation to the Objectives included in the Vision  Comments in support (2): Two respondents support the importance given to climate change and net zero in the Objectives. One of these respondents notes the commitment to address both the climate emergency and ecological emergency, that have been declared in Bristol.  Comments objecting (5): One comment states that the plan puts the objective of	108, 113 (support) 99, 117, 127, <b>157</b> , 234 (object)
meeting the development needs of the city above the need to address the climate and ecological emergencies and objects to this. Another comment states that the Objectives should include a greater emphasis on the growth of the education sector. Two respondents state that the Objectives should be clear on how the needs of all residents will be met and housing targets will be achieved. One of these respondents state that the focus on the development of brownfield sites will not provide the required level of new homes including affordable homes.	136, 142, 191, 208, 265 (neither objecting nor in support)
Comments neither in support nor objection (5): Three respondents note the potential for the Objectives to refer to additional themes, including parks and green space, the economy and jobs, and a healthy environment.	
Comments in relation to the Aims included in the Vision  Comments in support (12): Many of the comments express general support for the aims of the plan. Elements supported include:  prioritising the development of brownfield land; promoting the creation of well-designed places; achieving carbon net zero;	15, 66, 88, 113, 129, 150, 183, 207, 213, 215, 265, 362 (support)
<ul> <li>promoting better air quality and increased tree canopy;</li> <li>creating communities with access to affordable homes, open spaces, food growing and diverse and vibrant centres to help achieve the concept of a 15-minute city; and</li> <li>managing the development of student accommodation.</li> </ul>	99, 117, 127, <b>157</b> (object) 49, 78, 80, <b>89</b> , 136, 154, 191, 208, 234, 425
Comments objecting (4): The majority of respondents objecting to the aims make reference to the approach to housing. One respondent states that housing development is given too much weight in the Aims, and that health and wellbeing and the environment should instead be prioritised.	(neither in support nor objecting)
One of the comments received states that a strategy focussed on brownfield development will mean that the housing requirements for Bristol are unlikely to be met. One comment objects to the aims, stating that they would not be met given that the required level of housing is unlikely to be delivered over the plan period.	
Comments neither in support nor objection (10): Two respondents note the focus of development on brownfield sites in the aims. These respondents state that a strategy for housing development focussed on brownfield sites needs to be aware of potential for impacts on heritage assets, as well as the competing demands for employment uses and green space provisions. One of these	

comments also notes the need for an additional aim of promoting cross working between all BCC teams.

Three comments refer to the term 'urban living' included in the aims. Two of these comments query whether the promotion of urban living will have adverse implications for suburban character and the retention of employment land in Bristol. One comment states that the term needs to be better defined.

One respondent notes that the aims reference support for food growing in the city, and suggest an additional aim is included in relation to achieving the enhancement of open spaces.

One respondent notes the inclusion of the aim relating to meeting the need for student accommodation but states that this must be framed in relation to the potential for harmful impacts.

Another respondent notes the importance of the aims included in Plan but states that they will be difficult to achieve if the employment and economic needs of the city are not sufficiently addressed.

**Overview**: In total, seven statutory bodies and partnerships made comments regarding the vision, including aims and objectives. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 4 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about the Vision	
National Highways: Respondent supports the reference to sustainable	Ref 142
transport within the overall vision.	
Historic England: Respondent states that reference should be included to the	Ref 157
importance and relationship of the historic environment in relation to the city's	
net zero commitment, its prosperity, place shaping and civic pride and well-	
being.	
Bath and North East Somerset Council: Respondent states that the vision	Ref 228
should reflect the potential requirement for new homes to be met outside the	
city boundary	
<b>South Gloucestershire Council:</b> Respondent notes support for the focus on	Ref 465
reducing inequality and deprivation through the delivery of homes and a rapid	
transit system, but states that evidence on how BCC considers that this will be	
achieved should be provided. Respondent also notes support for the approach	
of creating a quality healthy environment and attractive open spaces, but	
highlights that there is no specific mention in the vision to the importance of	
ecology or biodiversity.	
Comments about the Objectives of the Vision	
National Highways: Respondent notes the challenge of meeting the housing	Ref 142
objective of delivering 1,925 per annum up to 2040, and the objective of	
exceeding this target where infrastructure can unlock additional potential.	
Historic England: Respondent states that an objective relating to the historic	Ref 157
environment should be included.	
Natural England: Respondent suggests that a target could be included for	Ref 208
greenspace provision and improving access to greenspace.	

Comments about the Aims of the Vision	
<b>Sport England:</b> Respondent refers to the aims of achieving the concept of a '15-	Ref 89
minute city', achieving good design and protecting valued open space.	
Respondent notes the potential synergy between these aims and the provision	
of facilities and opportunities for sport. Respondent links this approach to the	
aim of achieving active design. It is also stated that there is cross over with the	
Town and Country Planning Association (TCPA) '20-minute neighbourhood'	
concept.	
<b>Historic England:</b> Respondent states an aim relating to the historic environment	Ref 157
should be included.	
Natural England: Respondent notes support for prioritising the development of	Ref 208
brownfield land but states that it is important to recognise that some	
brownfield sites can be important for biodiversity. The plan should protect	
brownfield sites with high value for biodiversity. An additional aim relating to	
all parts of BCC working together is needed, including parks and greenspaces,	
ecology, flood risk, public health, and transport.	

# 3. Draft Policy H1: Delivery of new homes – Bristol's housing requirement Housing need and requirement

**Overview:** In total, 105 respondents made 167 comments regarding policy H1. Key themes are identified below.

Table 5 Summary of consultation responses to elements of the draft policy

Table 5 Summary of consultation responses to elements of the draft policy  Key Themes	Respondent
	Reference
General comments about Draft Policy H1: Delivery of new homes – Bristol's	66, 146, 180,
housing requirement	181, 196, 197,
Comments in support (11): Six respondents are generally supportive of the	198, 202, 254,
policy approach to the promotion of development to meet Bristol's housing	256, 261
needs within the boundaries of the city or on brownfield land.	(support)
Three respondents note support for the supporting text of the policy to exceed	29, 35, 41, 42,
housing delivery targets by offering a large range of potential development	48, 49, 67, 79,
sites, areas of growth and regeneration and a variety of policy interventions.	80, 92, 99, 110,
Two comments (including the comment from the Home Builders Federation)	119, 120, 122,
support the approach to deliver more than the annual average number of	127, 132, 133,
homes in the early part of the plan period, rather than backloading delivery.	134, 143, 146,
	149, 151, 368
Comments objecting (24): Four comments object stating that the policy should	(object)
consider the delivery of housing adjacent to the current urban area, regardless	
of whether it falls within surrounding local authorities. These respondents state	46, 71, 91, 113,
that the policy does not provide enough detail about how BCC has engaged with	121, 129, 136,
its neighbours on this issue. One of these comments and two additional	139, 150, 154,
comments state that the detail of any engagement with Bristol's neighbouring	155, 156, 157,
authorities should be provided in the context of the local housing need figure,	164, 171, 182,
the assessment of housing capacity for the city and any resultant shortfall that	184, 206, 215,
would be met by neighbouring Local Planning Authorities (LPAs). Another of	<b>218</b> , 234, 260,
these comments states there should be a yearly review of housing need for the	265, 284, 292,
city.	345, 352, 353,
	354, 355, 371,
Another comment also notes the absence of the local housing need figure and	406, 414
states that the policy should cover the plan period of 2022-2040. The policy only	(neither in
details the annual average minimum delivery from 2023 to 2040. This	support nor
respondent states that the phasing approach set out will lead to a decline in	objecting)
housing delivery after 2027, which is not in line with BCC's goal of exceeding the	, 0,
minimum target for housing delivery.	
Twelve comments object to BCC proposing that neighbouring LPAs should be	
used to make up for Bristol's shortfalls in meeting its own housing	
requirements.	
One comment suggests that the policy is drafted in a way that will support	
profits for developers and not meet the needs of local people. This comment	
also states that delivering higher housing numbers will encourage inward	
migration. Two comments state that the suggestion in the supporting text that	
housing supply in Bristol can affect price should be removed.	
,	

Two respondents state that the policy suggests that higher densities of development will be acceptable in the city which could have implications for the established character of some of the long established residential neighbourhoods.

Comments neither in support nor objection (33): Nine comments state that the use of boats as homes could help to increase the supply of affordable homes in central locations.

Four comments note the potential for impacts on services, facilities and open spaces of Bristol as a result of the level of housing proposed over the plan period, with potential implications identified for health and wellbeing, air quality, character and mitigation of and adaptation to climate change. One of these comments and five further comments question whether the policy adequately considers the accommodation needs of students and older people. One respondent notes concern about the level of student housing already in the city. This comment and an additional comment suggest that the policy should do more to encourage the development of housing on brownfield sites.

Two respondents note the approach of the policy to deliver housing above the stated target, where it is supported by service and infrastructure capacity, and suggests this could relate to many locations in the city. These respondents suggest that additional clarity is required in relation to this approach. One comment states that housing delivered outside of the city's immediate catchment area will need to be supported by transport links and health and social care services.

Two respondents state that the housing needs of the city should be considered in the context of the number of currently vacant homes. Two comments (including from the South West Housing Planning Consortium) state that updates to the policy could include support for the delivery of housing to meet the needs of specific groups. It is stated that this could include affordable homes for which a specific target should be included up to 2040.

One comment notes the focus of the housing strategy on the delivery of new and affordable housing. This comment states that excessively onerous development management requirements may adversely affect the delivery of new housing in the city, including affordable homes. One comment suggests that the policy should include a caveat relating to the Plan's proposed aspiration for optimising capacity at central areas, clarifying that this could include the accommodation of tall buildings.

One respondent suggests that the approach to the delivery of housing needs to be explicitly framed in the context of sustainability.

Another respondent states that there is a current imbalance between the supply and demand of housing in Bristol which has resulted in high rental pricing.

## Comments in relation to the housing delivery figures included in Draft Policy H1

Comments objecting (38): Nine respondents object to the housing requirement included in the policy, stating that it is too high. Specific reasons for objection include:

- The amount of development would result in a high level of both carbon emissions and embodied carbon and the preferred approach should be to reuse/repurpose existing assets.
- The proposed level of housing growth is too large in relation to existing size
  of Bristol and the minimum target for delivery should be subject to review
  every 1-2 years.
- There is no evidence to suggest that requiring local housing targets can address housing affordability.
- The housing requirement would result in densities that are out of character with the city.
- No housing requirement should be included as this will encourage unsuitable and environmentally damaging developments.
- Reference should be made to the Secretary of State's December 2022 letter to Council Leaders in England which states that "housing targets should not be used as a justification to grant permission".

Twenty-seven respondents object to the housing requirement included in the revised draft policy stating that it is too low. The reasons for objection include:

- The approach is based on a calculation of capacity for housing in Bristol and is a departure both from the Government's standard method and the requirement to include a 35% uplift in urban centres. It fails to adequately address the local housing need.
- Including a capacity-based target for housing delivery may mean
  development is not controlled by specific allocation policies, and could
  contribute to a trend towards taller buildings which are less able to meet
  the needs of local people. A more ad hoc approach to development could
  also reduce the local supply of employment land, contribute to loss of open
  space and result in a lower level of new open space provision.
- The housing delivery figure included in the draft policy is below both the standard method calculation and the capacity assessment undertaken on behalf of BCC.
- The proposed housing delivery figure should be higher to support the delivery of more affordable homes and improve housing affordability.
- The proposed housing delivery figure will contribute to development that is less well related to Bristol and to longer commuter journeys, thereby undermining BCC's carbon neutral agenda.
- There is no evidence in the Plan that 10% of the housing requirement is being delivered on sites of less than 1 hectare, as per Paragraph 69 of the NPPE
- The housing delivery figure should be considered alongside the needs of the employment and education sectors.

As part of the responses which state that the housing delivery figure in Draft Policy H1 is too low, respondents made the following related points:

49, 78, 80, 92, 93, 99, 117, 118, 119, 127, 130, 131, 132, 139, 147, 150, 151, 152, 153, 162, 165, 166, 167, 168, 171, 184, 185, 191, 193, 194, 197, 200, 201, 226, 234, 320, 362, 463 (object)

41, 75, 110, 228, 465 (neither in support nor objection)

- The Draft Policies and Development Allocations document (2022) proposes fewer site allocations than those included in the Bristol Local Plan Review Draft Policies and Development Allocations Consultation (2019).
- Engagement is needed between BCC and its neighbouring LPAs to decide on the level of housing to be accommodated in neighbouring areas to help meet Bristol's unmet need. This is particularly the case in light of the withdrawal of the West of England Joint Spatial Plan and abandonment of the West of England Spatial Development Strategy.
- Further evidence should be supplied to support the housing delivery figure included in the policy, including an Urban Capacity Assessment, Green Belt review, Sustainability Appraisal, site assessment evidence base, and housing trajectory (this includes the comment from the South West Housing Association Planning Consortium).
- A focus on brownfield land to meet housing need is unlikely to be viable given recent lower delivery rates where there has been an emphasis on brownfield sites in the city (this includes the comment from the Home Builders Federation).

Comments neither in support nor objecting (5): Two respondents question whether there is adequate land available to accommodate the delivery of the 1,925 homes set out in the plan for each year. One of these respondents states that this figure is overly optimistic given that the churn of redevelopment sites available will inevitably reduce over time.

One respondent suggests that the figure for the number of homes that can be delivered in Bristol each year, should include repurposed, previously derelict buildings.

Comments in relation to Appendix 1: Bristol housing need and requirement Comments in support (1): One comment supports the approach set out in Appendix 1 which seeks to establish whether the city's housing development needs that cannot be met wholly within Bristol could be met elsewhere.

Comments objecting (3): One comment states that there is some uncertainty in the supply of housing set out in the Appendix. This notes that much of the land is brownfield and contains non-residential uses, which would reduce housing capacity. This comment also highlights the reference in the Appendix to the release of Green Belt, noting that approach is not yet supported by the exceptional circumstances needed to alter the Green Belt boundary.

Another comment objects because the Appendix suggests that 4,500 homes would come forward on small sites as windfall development. The NPPF requires 10% of the overall housing requirement to be provided on small sites, and as such, a breakdown of the land supply for Bristol should be included to demonstrate that this is going to be achieved in the plan area.

Comments neither in support nor objecting (2): One comment notes the dwelling completion figures presented and states that the figures indicate that the Core Strategy's housing policies have limited the housing industry's appetite for further growth in Bristol.

150 (support)

119, 147, **194** (object)

120, **228** (comments neither in support nor objection)

### **Comments in relation to the Housing Needs Paper**

Comments in support (25): The majority of comments (22) note support for the approach of deviating from the Government's standard method for calculating local housing need and instead relying on a locally specific evidence base. These comments also support the approach of disregarding the 35% uplift in housing numbers attributed to urban centres. The reasons for supporting the approach include:

- reducing the potential for urban sprawl;
- reducing the potential for adverse effects of higher levels of new housing on the environment, including loss of green space; and
- making use of empty buildings before allowing for a higher level of new development.

One further comment supports the assertion in the Housing Needs Paper that trends in the growth of the student population are likely to continue and will result in demand for purpose-built student accommodation and in turn impact the mix of housing needed in Bristol.

Comments objecting (24): The majority of the respondents objecting (17), including the comment from the Home Builders Federation, state that the Housing Needs Paper does not sufficiently set out the exceptional circumstances necessary for BCC to depart from the Government's standard method when calculating its housing need. Three of these respondents state that the calculation of need for student housing is based on assumptions regarding the student population rather than evidence from the city's further education providers. Three more of these respondents state that the paper does not consider the relationship between the city and surrounding administrative areas. One respondent states that the paper does not adequately deal with the issue of affordability.

One comment states that the method for calculating housing need in the paper is unclear and depends on evidence that is still being prepared. Another comment states that there is an error in the paper on page 2 where it reports that the 10-year period which the standard method calculation covers runs between 2022 and 2023.

Four respondents state that the housing needs of older people and students have not been adequately considered in the paper.

Comments neither in support nor objection (1): One comment is from a statutory consultee, with further detail provided in the next table in this report.

**Overview**: In total, six statutory bodies and partnerships made comments regarding Draft Policy H1. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 6 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy H1: Housing need and requirement	

15, 29, 33, 34, 41, 42, 48, 49, 67, 71, 79, 80, 122, 134, 146, 155, 172, 191, 207, 217, **228**, 288, 292, 368, **465** (support)

4, 88, 91, 92, 99, 104, 109, 117, 119, 120, 121, 132, 139, 147, 151, 152, 153, 166, 167, 171, 184, 194, 200, 234 (object)

463 (comments neither in support nor objection)

<b>Historic England:</b> Respondent states that the aim of making best use of existing development allocations for more homes is likely to result in higher densities and increase the potential for taller buildings. This approach should be caveated to prevent inappropriate forms of development.	Ref 157
<b>Environment Agency:</b> Respondent states that reference should be included to flood risk as a constraint in relation to the need for new housing.	Ref 218
Comments about the housing numbers included in Draft Policy H1	
Homes England: Respondent states that the targets included in Draft Policy	Ref 194
H1 are 600-700 homes per annum below BCC's own housing need as	
estimated in the Housing Need Paper. They are also below the standard	
method requirement. Respondent also notes that the withdrawal of the	
West of England Joint Spatial Plan and abandonment of the Spatial	
Development Strategy means that there is a need to demonstrate how	
cooperation with neighbouring authorities will address the deficit in housing	
numbers. Respondent further highlights the under delivery of market and	
affordable housing in Bristol for several years and the effect this has in	
relation to affordability in the city.	
Bath and North East Somerset Council: Respondent notes that the housing	Ref 228
numbers included in Draft Policy H1 are less than the local housing need,	
established both through the standard method (including the required 35%	
uplift) and in BCC's Housing Needs Paper. In relation to this shortfall, Bath	
and North East Somerset will consider their scope for any contribution to	
meeting the residual unmet need. Bath and North East Somerset suggests	
that at Regulation 19 stage for the plan, BCC will need to be able to	
demonstrate that it is maximising its urban capacity towards meeting its	
housing need and that the assumed capacity for the city will be required to	
be demonstrably deliverable and viable.	D-f 4C2
North Somerset Council: Respondent notes that Draft Policy H1 identifies	Ref 463
that 1,925 homes per year by 2040 can be met within the administrative	
boundary of Bristol. This appears to leave an unmet need, which the policy	
states will be met through work with neighbouring authorities. Respondent states that it is important that BCC explores opportunities to meet its need	
· · · · · · · · · · · · · · · · · · ·	
within its own administrative boundary, and then the wider WECA area. This should include maximising vacant and underused land, optimising densities	
and utilising all suitable greenfield sites. These options should be explored	
before considering the ability of North Somerset to accommodate any	
residual need given its own challenging housing target.	
Comments about Appendix 1	<u> </u>
Homes England: Respondent objects to the sources of deliverable capacity	Ref 194
detailed in Appendix 1, stating that there is no certainty in relation to the	110. 13.
proposed delivery strategy for housing and the supply of appropriate sites	
identified in the appendix. Respondent also states that there is no evidence	
provided on the suitability, deliverability and developability of sites that	
make up the housing supply.	
Bath and North East Somerset Council: Respondent notes that the	Ref 228
proposed minimum housing target included in Draft Policy H1 is based on an	113. 220
assessment of capacity within Bristol as explained in Appendix 1. As set out	
in Appendix 1, a significant proportion of the assumed capacity is to be	
delivered in 10 areas of growth and regeneration. Respondent states that	
more detailed evidence in the form of an updated housing delivery	

trajectory needs to be presented at the Regulation 19 stage to support the urban capacity figure proposed. Respondent also notes the likely displacement of industrial and other employment uses from these areas of growth and regeneration and questions whether adequate provision has been made within Bristol for displaced uses, as well as to meet newly arising employment demand over the plan period. Given the importance of Bristol's economy to the Bath and North East Somerset area and the other surrounding authorities, it is requested that ongoing dialogue is undertaken on the approach to the economy.	
Comments about the Housing Needs Paper  Homes England: Respondent objects because an alternative approach to the	Ref 194
standard method has been used to calculate the housing needs of the city. It is considered that this approach is contrary to national policy and guidance, and no exceptional circumstances have been identified that justify this approach.	Kei 194
Bath and North East Somerset Council: Respondent states that the figure included in the Housing Needs Paper is more robust and evidence-based than that provided through the standard method. Respondent states that the 35% uplift applied through the standard method is unevidenced and that, in line with national policy, the Housing Need Paper has applied adjustments for market signals (i.e. affordability) and a deficit in supply from the Core Strategy period.	Ref 228
North Somerset Council: Respondent notes that the preparation of the Housing Needs Paper as evidence of local housing need of 52,000 dwellings, is opposed to the 67,520 dwellings required for the city using the standard method calculation.	Ref 463
South Gloucestershire Council: Respondent states that the figure included in the Housing Needs Paper is more robust and evidence based than that provided through the standard method. Respondent states that the 35% uplift applied through the standard method is unevidenced and that in line with national policy the Housing Need Paper has applied adjustments for market signals (i.e. affordability) and a deficit in supply from the Core Strategy period.	Ref 465

### 4. Draft Policy AH1: Affordable housing provision requirement

**Overview:** In total, 72 respondents made 110 comments regarding Draft Policy AH1. Key themes are identified below.

Table 7 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about Draft Policy AH1: Affordable housing provision	29, 33, 34, 35,
requirement	42, 67, 71, 79,
Comments in support (24): The majority of respondents note general support for	146, 170, 172,
the principle of affordable housing. Many of these comments note that the	173, 176, 195,
benefits of affordable housing include helping to meet the needs of local	196, 215, 217,
residents and younger people, as well as addressing the high unaffordability of	245, 254, 261,
housing and general inequality. Several respondents supporting the policy	274, 292, 368,
stated that developers should not be able to avoid the requirement for the	<b>465</b> (support)
delivery of affordable homes, when considering other policy requirements	
relating to density as well as viability concerns. One respondent questioned whether alternative routes, such as the conversion of existing building stock,	362 (object)
might be used to support affordable housing delivery.	15, 75, 93, 99,
	117, 121, 128,
Comments objecting (1): One comment states that they do not agree with the	147, 150, 154,
inclusion of an affordable housing target. They state these targets are not	161, 162, 165,
effective and instead encourage greater levels of development with only a small	171, 178, 182,
amount of affordable housing.	184, 185, 197,
	201, 219, 234,
Comments neither in support nor objection (27): Eight respondents (including	237, 406, 425,
the Home Builders Federation) refer to competing requirements in the plan to	438, 444
meet net zero targets and the focus on the development of brownfield land,	(neither in
which may affect the viability of affordable housing delivery. Several of these	support nor
respondents note the requirement for the affordable housing delivery to be	objection)
appropriately evidenced, including through viability testing of the policy. One of	
these respondents and an additional respondent note the potential for	
increased viability issues for affordable housing provision where homes for older	
people are delivered. An additional respondent states that greater clarity is	
needed in relation to any requirement for affordable housing provision within	
student housing proposals.	
Four comments state that the draft policy should be supported by clear	
definitions for social housing, social rent and affordable rent. One of these	
comments notes that the supporting text highlights that 1,000 affordable homes	
will be delivered each year by 2024, but that there is no figure included for the	
period beyond.	
Three commonts highlight that the droft relieved as a retired as a	
Three comments highlight that the draft policy does not include any	
expectations about the split of affordable housing in terms of the size of units.	
Seven respondents (including the South West Housing Association Planning	
Consortium) note that the draft policy appears to provide the flexibility to allow	
affordable homes for sale to be delivered as solely shared ownership units with	
no requirement for First Homes. A number of these respondents also state that	
the draft policy wording may need to be reconsidered to ensure that it is	
compliant with government guidance.	

One respondent states that the draft policy should include reference to BCC's support for community-led housing schemes.

Another respondent notes the current energy crisis and states that, in light of this, it is important for affordable housing to meet its energy needs on-site.

One comment states that the delivery of affordable housing should not be achieved at the expense of green space. Another comment states that affordable housing needs to be distributed more evenly throughout Bristol, including within the more affluent areas.

## Comments about the approach to proportion of affordable housing to be sought included in Draft Policy AH1

Comments in support (8): Five responses note general support for requiring a percentage of affordable homes.

Three supporting comments make reference to viability challenges relating to the delivery of affordable housing. Two of these respondents (including the South West Housing Association) support the approach of allowing for the viability of a scheme to be considered as part of determining the percentage of affordable housing to be sought. One respondent supports the principle of including the percentage of affordable homes to be required for housing schemes in the policy and the policy's ambition. However, this respondent is concerned that the requirement for affordable housing may result in impacts on the viability of housing developments.

Comments neither in support nor objection (14): Four comments state that the draft policy should include a requirement for a relatively high percentage of affordable homes. The Home Builders Federation states that a minimum percentage threshold for Bristol could be set at a level that would likely be achievable for most schemes. The threshold could be varied by area, and a higher target could be set for publicly owned land.

Several comments note the absence of a percentage of affordable housing to be required and request that further consultation is undertaken in relation to the final policy. One of these comments questions whether the Viability Assessment undertaken to support the policy will also be consulted upon. Another of these comments states that in addition to wishing to comment further on the policy once further detail is provided, that they would be supportive of the delivery of affordable homes on-site.

A further comment highlights the need for additional affordable housing in the Hotwells and Harbourside area and the Cumberland Basin. Two comments make reference to BCC's Affordable Housing Practice Note (2022) and query whether Draft Policy AH1 will replace this Note.

Recent permissions for taller buildings are also highlighted and one respondent notes that this could contribute to higher land values and viability of affordable homes in certain parts of the city.

113, 122, 128, 129, 150, 165, 202, 252 (support)

41, 49, 65, 93, 127, 147, 154, 167, 171, 177, 196, 219, 275, 386 (neither in support nor objecting) One comment received states that the draft policy should make it more difficult for developers to avoid the requirement for providing affordable homes on viability grounds and that clarity is needed in relation to how contributions will be used. Another comment states that Viability Assessments should only be submitted when key aspects of the site have been finalised. Furthermore, the move towards increased transparency in Viability Assessments should not include the sharing of commercially sensitive information. One respondent makes reference to shortfalls in affordable housing provision that was not secured through the adopted Local Plan on viability grounds. This respondent queries whether this under-delivery will inform the drafting of the new affordable housing policy. Comments about the approach to affordable housing tenure proportion 33, 34, 42, 48, included in Draft Policy AH1 66, 67, 71, 79, Comments objecting (23): Twelve respondents object to the proportion of 93, 121, 122, affordable units that should be delivered as social rent and affordable home 150, 162, 165, ownership units under draft policy AH1. These respondents object to the 171, 184, 185, 193, 200, 201, reduction in the proposed percentage of social rent units required from 77% in the adopted Local Plan to 75% in draft policy AH1 in the Draft Policies and 202, 217, 368 Development Allocations document (2022). (object) Ten comments state that flexibility should be included in the policy to allow for 12, 88, 465 the split of social rent and affordable home ownership units to be negotiated. (neither in This includes the response from the South West Housing Association Planning support nor Consortium, who also objects to the failure to include affordable homes for rent objection) in the tenure split. One respondent objects to requirement of the draft policy for build to rent developments to secure affordable units as affordable private rent except where a stand-alone affordable housing block is delivered which should be provided as 75% social rent and 25% shared ownership. The respondent states that this draft policy approach would be in direct conflict with the NPPF and PPG. Comments neither in support nor objection (3): One comment states that the present wording relating to the affordable housing tenure split included in the draft policy is aspirational but should be strengthened. Another respondent states that the draft policy should provide further clarity in relation to build-torent schemes and whether onsite affordable private rent will be BCC's preferred solution for these types of developments. Comments about the general provisions included in draft policy AH1 88, 121, 147 Comments objecting (3): Two respondents (including the Home Builders (object) Federation) object to the requirement in the draft policy for affordable homes to be disposed of, only to BCC's registered providers. One comment states that 65, 150, 162, the locally affordable price referred to in the policy is not clear, there is no 165, 184, 201, information on how this would be implemented and that reference to it should 438 (neither in be removed. support nor objection) Comments neither in support nor objection (7): Three comments request clarification is provided regarding the requirements and standards that

developers will be required to engage with registered affordable housing providers on.

Three respondents query whether the policy could support opportunities for schemes to be delivered as 100% affordable housing. Two of these respondents (including from the South West Housing Association Planning Consortium) suggest that the policy could include flexibility for the utilisation of public subsidy where schemes are delivered as 100% affordable housing. The comment received from the South West Housing Association Planning Consortium also includes support for seeking appropriate financial contribution towards affordable housing where it is not possible to secure delivery on-site and suggests that engagement between developers and affordable housing providers should include the topics of sustainability and energy requirements.

Another respondent suggests that the draft policy requirements are updated to include an additional criterion for freehold community-led housing to be required to remain in the ownership and management of a community-led housing organisation.

**Overview**: In total, one statutory body made comments regarding draft policy AH1: Affordable housing provision. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 8 Summary of consultation responses to elements of the draft policy

Consultee	Reference
General comments about Draft Policy AH1: Affordable housing provision	Ref 465
South Gloucestershire Council: Respondent notes that the NPPF does not	
support an affordable housing requirement on sites smaller than 10 units in	
urban areas and that the approach of draft policy AH1 adheres to this.	
Respondent also notes that if the Infrastructure Levy provisions within the	
Levelling-up and Regeneration Bill 2022 are enacted, levy charges could be	
collected from below threshold developments to fund Affordable Housing	
provision and suggests that BCC keeps this under consideration. The respondent	
also states that it is sensible not to prioritise First Homes over shared	
ownership, given that this is the preferred tenure in terms of affordability.	
Comments about the approach to affordable housing tenure proportion	Ref 465
included in Draft Policy AH1	
<b>South Gloucestershire Council:</b> Respondent notes that more work is to be done	
on the draft policy following a Viability Assessment and the 2023 Local Housing	
Needs Assessment refresh. Respondent highlights that the tenure split is	
complicated by the requirement of NPPF paragraph 65 to provide 10% of all	
dwellings as affordable home ownership, subject to certain caveats. Whether	
the 10% is in addition to the proposed 25% of the draft policy or not could	
depend on the percentage of affordable housing contribution. BCC may want to	
consider whether it is necessary to specify an exact tenure split within the	
policy.	

### 5. Draft Policy NZC1: Climate change, sustainable design and construction

**Overview:** In total, 61 respondents made 78 comments regarding Draft Policy NZC1. Key themes are identified below.

Table 9 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
General comments about Draft Policy NZC1: Climate change, sustainable	<b>Reference</b> 57, 128, 170,
design and construction	179, 265, 386
Comments in support (6): The majority of responses note general support for	(support)
the approach set out. Some of these comments also support the city's net zero	(support)
ambitions.	9, 108, 113,
annultions.	131, 155, 165.
Comments objecting (9): Four comments refer to the support in the draft policy	180, 181, 198
for the achievement of net zero. One of these comment states that the policy	(object)
should go beyond net zero carbon to be carbon negative to align with UN	(Object)
Sustainable Development Goals. These comments also state that the draft policy	65, 127, 130,
should not make the aim of achieving nature positive development subservient	136, 143, <b>148</b> ,
to the aim of achieving carbon neutrality. Another comment states that the	161, 173, 177,
draft policy should require buildings to be easily adapted to future technologies	190, <b>218</b> , 219,
and to prioritise active travel and achieving PassivHaus principles. The other	244, 458, 459,
comment states that an audit of the predicted carbon emissions over the	464 (neither in
lifetime of the plan is needed to demonstrate that carbon emissions reductions	support nor
required by the Climate Change Act 2008 will be achieved.	objecting)
required by the chinate change for 2000 min be defined as	
Three respondents state that the draft policy is overly onerous and should be	
considered in the context of potential impacts on the delivery of affordable	
housing and achieving high quality design. One comment states that the draft	
policy approach proposed is too drastic a change from the current planning	
requirements and is likely to prevent development coming forward. An	
additional respondent states that the draft policy needs to be supported by an	
accompanying evidence base including viability testing.	
Comments neither in support nor objection (16): Four comments suggest that	
the draft policy needs to be strengthened by requiring that developments 'must'	
contribute to mitigating and adapting to climate change.	
One comment states that the draft policy should also refer to the need to be	
climate resilient, in addition to adapting to and mitigating climate change. An	
additional comment states that the policy should refer to global heating instead	
of climate change given the more serious implications of this terminology. This	
comment also refers to the requirement in the draft policy for developments to	
be adapted to changes in the local climate over its lifetime, and requests that	
the term lifetime is defined.	
Four comments include reference to additional issues that the draft policy could	
address to limit carbon emissions and promote adaptation to climate change.	
These include:	
<ul> <li>the location of developments to limit car journeys; and</li> </ul>	
<ul> <li>recycling and waste management.</li> </ul>	

Comments objecting (10): Three comments state that the requirement for undertaking BREEAM Communities assessment is overly onerous. Two of these respondents state that BCC should provide evidence and justification if they wish to include additional standards beyond Building Regulations. One of these respondents suggests that to support the necessary supply of homes for social rent, the policy approach should better align with the national timetable for zero carbon homes, as provided for through the Building Regulations which will lead-up to net zero carbon homes from 2030. One of these comments and six additional comments state that the requirement for BREEAM Communities Assessment should be for proposals for significantly more than 100 units.

12, 49, 80, 88, ese 100, 116, 177, 219, 269, 425 (neither in support nor objecting)

171, 185, 190,

201 (object)

One respondent states that BREEAM Communities assessment is outdated and that applicants should be allowed to demonstrate sustainability performance using their own objective assessment against a common set of sustainability criteria.

Comments neither in support nor objection (10): Two comments suggest that an equivalent required performance standard for residential development under 100 units could be included in the draft policy.

Three comments state that achievement of PassivHaus certification should be a requirement of the draft policy, instead of being encouraged by the policy. This includes the comment from the Bristol Advisory Committee on Climate Change who state that the achievement of PassivHaus at new developments would act to support improved building quality and performance in Bristol.

Three responses suggest that the approach to BREEAM standards could be strengthened by specifically requiring the achievement of the 'Excellent' rating or by increasing the level of achievement expected to 'Outstanding'. One respondent states that the draft policy could be clearer in relation to the level of Homes Quality Mark expected to be achieved. One comment received suggests that the application of the draft policy should be subject to a feasibility appraisal through a BREEAM scoping opinion report.

## Comments about the approach to water efficiency included in Draft Policy NZC1

Comments in support (3): Three comments note general support for the approach to water efficiency included in the draft policy. One of these comments suggest that the draft policy could encourage rainwater/greywater harvesting, and that developments which go beyond the water efficiency standard should be considered favourably.

Comments objecting (7): Four respondents state that the water efficiency standard included in the draft policy is overly onerous. Two of these respondents state that the water efficiency standard needs to be supported by evidence, such as a Water Cycle Study. One of the respondents states that water efficiency cannot be adequately addressed through draft planning policy given that it will be influenced by the behaviour of building occupants.

One comment states that the water efficiency standard should be lowered to promote reduced water use.

69, 141, 261 (support)

99, 116, 147, 155, 170, 177, 219 (object)

464 (Neither in support nor objection)

Two comments object (including the Bristol Advisory Committee on Climate Change) stating that the draft policy should require rainwater harvesting at developments unless this is demonstrated to be unfeasible.

Comments neither in support nor objection (1): One respondent notes that the water efficiency standard included is tied to Bristol Water targets for 2050 and questions whether interim targets for 2030 are available.

**Overview**: In total three statutory bodies and partnerships made comments regarding Draft Policy NZC1. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 10 Summary of consultation responses to elements of the draft policy

Consultee	Reference
General comments about Draft Policy NZC1: Climate change, sustainable	Ref 148
design and construction	
Wessex Water: Respondent states that the draft policy could be amended to include requirements relating to drainage. This could include providing information in Sustainability Statements about proposed drainage and proposals only being permitted where there are adequate surface water disposal systems. These types of systems should maximise opportunities for green infrastructure and aim to achieve greenfield run off rates with surface water run-off managed as close as possible to source. Drainage systems should be designed so that the capacity takes account of the likely impacts of climate change and likely changes in impermeable area within the development over its lifetime.	
<b>Environment Agency:</b> Respondent states that flood risk mitigation is an essential component of climate adaptation and that Draft Policy NZC1 should be strengthened in this regard.	Ref 218
Comments about the approach to mitigation and adapting to climate change included in draft policy NZC1  National Highways: Respondent supports the approach because the promotion of design that is flexible in terms of allowing for change of use/refurbishment will limit the need for extensive building works and limit the demands on the strategic road network. Respondent also supports the embedding of sustainable transport and Sustainability Statements in the policy as a further means of responding to demands on the strategic road network.	Ref 142

### 6. Draft Policy NZC2: Net zero carbon development – operational carbon

**Overview**: In total, 63 respondents made 122 comments regarding Draft Policy NZC2. Key themes are identified below.

Table 11 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about policy NZC2: Net zero carbon development –	87, 108, 113,
operational carbon	128, 179, <b>208</b> ,
Comments in support (8): Six comments note general support for the draft	261, 265
policy. One of these comments refers to the Inspector's Report for the Cornwall Climate Emergency DPD (2023) and BCC's Climate Emergency Declaration to	(support)
demonstrate the soundness of the approach. This respondent also suggests that	99, 121, 143,
the draft policy is expanded to detail how low carbon and renewable energy	147, 150, 155,
should be maximised in the design of new schemes, to ensure that this type of	162, 171, 178,
generation is taken into account in scheme design from the start and within land	180, 181, 198,
values. Another of these comments states that the focus on carbon reductions	201, 219, 232,
associated with building use needs to be complemented by policy on transport related emissions reduction and support for climate change mitigation research	406 (object)
and development.	1, 49, 65, 109,
	161, 167, 173,
One comment supports the move to an energy use intensity-based policy	177, 190, 234,
approach instead of the BREEAM assessment approach.	269 (neither in
	support nor
Comments objecting (16): Twelve of the comments objecting state that draft policy requirements are overly onerous and will likely have implications for	objecting)
housing delivery, including delivery of affordable homes. One of these	
comments also states that clarity is needed in relation to whether net zero is	
expected to be demonstrated at developments by measuring energy use	
intensity rather than carbon emissions. Five comments state that further	
viability evidence is needed to justify the policy approach. Two of these	
comments state that the energy performance standards cannot be set higher	
than the equivalent of the Code for Sustainable Homes. Another four of these	
comments state that BCC should consider the policy in light of the Future	
Homes Standard, the direction of travel of the Building Regulations, and the	
Government's plan to bring in standardised development management policies.	
One additional comment specifically questions the approach of requiring	
reporting on energy use intensity and states that an approach that aligns with	
the Building Regulations part L, which already includes primary energy targets,	
would be more suitable.	
One respondent objects to the level of detail and length of the draft policy and	
states that it would be better addressed through an SPD. Two further	
respondents state that the draft policy should do more to address the	
retrofitting of existing buildings, with additional guidance potentially helpful in	
relation to addressing this issue where historic assets are present.	
Comments neither in support nor objection (11): Four respondents state that	
suitable evidence should be made available to support the draft policy. One	
respondent queries whether the approach of the draft policy aligns with LETI	
standards. One respondent suggests that the text of the draft policy should refer	

to the imminent replacement of part L of the Building Regulations by the Future Homes Standard.

One respondent suggests consideration of climate priorities agreed by local people and for those priorities included in plans for their area.

One respondent suggests that consideration should be given to focussing energy enhancements on newer buildings over older, more historic buildings.

One respondent suggests that the draft policy could be strengthened through the inclusion of the term 'net zero' instead of 'zero carbon' and by explicitly requiring that the criteria of the draft policy are adhered to.

The Bristol Advisory Committee on Climate Change states that the policy should recognise the potential impacts of changes to buildings as a result of the policy approach, in terms of the surrounding environment as well as social and economic impacts.

One respondent queries what the financial and social implications of a carbon neutral future are likely to be.

## Comments about the approach to energy use in new development included in Draft Policy NZC2

Comments in support (4): Two comments note general support, with one of these comments noting that the policy requirements will help to ensure that homes are not overly costly for occupiers to operate. Both of these comments state that development should be required to incorporate a minimum area of on-site energy generation.

Two further comments support the use of energy use intensity targets. One of these requests clarity about how the targets will be set for buildings not covered by UKGBC standards. This comment also requests that similar targets are required for refurbishments. The other comment suggests that carbon emissions should also be reported upon.

Comments neither in support nor objection (4): One respondent states that greater flexibility should be included in relation to potential impacts on heritage assets, stating that the criteria relating to energy should be required to be met, only where possible. Another respondent states that the modelling of energy use intensity should be based on a detailed modelling methodology, rather than Building Regulations compliance calculations.

The Bristol Advisory Committee on Climate Change states that the draft policy does not incorporate sufficient engagement in relation to flexibility of energy demand and peak load scenarios. Another comment notes that gross floor area and gross internal area are referred to at different points of the supporting text of the draft policy in relation to energy use. It is stated that these terms are not equivalent and that this should be clarified. The same respondent questions whether the use of the Passive House Planning Package is recommended to support the preparation of applications for residential schemes.

## Comments about the approach to specific standards for development included in Draft Policy NZC2

93, 116, 170, 223 (support)

100, 141, 177, 464 (neither in support nor objecting)

109, 111, 141 (support) Comments in support (3): One respondent supports the inclusion of specific standards for development in policy NZC2. This respondent states that standards outside of BREEAM should be recognised and incorporated. Another respondent notes support for the approach of requiring developments to meet BREEAM or PassivHaus standards. This respondent suggests the draft policy should further encourage the achievement of these standards.

One comment supports the inclusion of asset-level energy use intensity and space heating targets and suggests that supplementary guidance should be prepared to specify absolute targets for energy performance for specific use classes. This comment also supports the inclusion of on-site renewable energy generation targets and suggests that BCC adopts the targets of the UK Net Zero Carbon Buildings Standard once these have been published.

Comments objecting (12): Four respondents state that the targets of the policy would bring requirements close to PassivHaus standards which is an overly onerous approach. One of these respondents suggests that viability evidence should be provided to support this approach. Two further comments state that the maximum energy use intensity target is overly onerous. One of these comments states that the on-site renewable energy targets are also overly onerous and requests clarity about whether targets are inclusive of all regulated and unregulated energy sources, and if the target is gross or net of on-site energy generation. Another comment states that reference should be made to the potential conflict of incorporating solar panels as well as providing amenity space and biodiversity gains.

Another comment also notes the potentially onerous requirements of the standards included and states that certain typologies of building may need bespoke targets. For example, on-site renewable generation is likely to be difficult to achieve at urban sites and therefore offset funding may be appropriate. Three additional comments include general queries about the supporting evidence for the standards set out in the draft policy, including relating to on-site renewable energy provision.

One respondent objects to setting a maximum energy use intensity stating that it will negatively affect the ability to deliver low density house types. It is also stated that the requirement for on-site renewable electricity generation could result in viability challenges and reduced levels of affordable housing.

One respondent objects to the requirement in the supporting text for Energy Strategies to report on a building's performance against the latest version of part L of the Building Regulations, stating that this requirement is set too low.

Comments neither in support nor objection (10): One respondent questions whether having more sustainable houses will increase rental prices in Bristol. Another respondent states that the draft policy should not limit renewable electricity generation to on-site provision and allowances could be made for this to be provided at nearby sites.

One comment queries if there will be a standard method adopted for monitoring energy performance at developments. 93, 116, 117, 147, 162, 171, 184, 185, 193, 197, 232, 425 (object)

75, 80, 88, 100, 113, 170, 200, 219, 223, 269 (comments neither in support nor objection) One respondent states that the inclusion of numerical targets is the preferred approach, however another respondent states that targets should be minimum requirements.

One respondent states that the policy should require developments to achieve PassivHaus levels of energy efficiency.

One respondent requests additional flexibility is incorporated into the standards of the draft policy. It is stated that major non-residential development could be required to meet BREEAM 'Excellent' standards, or could demonstrate a similar level of carbon reduction through an equivalent assessment, and that the standards of the policy should only be required where this is possible.

One comment suggests that additional clarity is provided about whether major non-residential buildings would be required to meet the space heating target. Another comment requests that an adjustment is made so that the measurement of energy use intensity is based on gross internal area and excludes renewable energy contributions.

One respondent states that the draft policy could be adjusted to require that lighting at new developments is LED with daylight-dimming and absence control preferred.

## Comments about the approach to energy offsetting included in Draft Policy NZC2

Comments in support (1): One respondent notes support for the principles of the policy and queries if BCC has the necessary expertise to ensure that financial contributions are used for additional energy capacity from low carbon or renewable sources. This respondent also states that projects described as 'carbon offset' should align with the principles outlined by the UK Environmental Reporting Guidelines or International Carbon Reduction and Offset Alliance.

Comments objecting (4): Three respondents object to the principle of allowing for offsetting where energy requirements cannot be met on-site. One of these respondents states that allowing this type of approach would amount to greenwashing.

One respondent states the approach of requiring a financial contribution to be equivalent to the cost of providing additional renewable energy generation elsewhere in the city, gives developers reasons not to apply energy efficiency measures.

Comments neither in support nor objection (16): One respondent states that further detail is needed on how the process of offsetting will work. Two respondents requested further clarity in the wording and the terminology included in the draft policy. One of these respondents states that additional clarity is needed in relation to the definition of carbon emissions and offsetting. The other respondent requests further clarity on what is deemed to be an approved renewable low-carbon energy scheme or energy efficiency scheme, and what can be considered to be an acceptable directly linked or near-site provision.

141 (support)

80, 122, 425, 444 (object)

93, 100, 108,

113 116, 130, 155, 165, 177, 197, 200, 219, 228, 234, 269, 465 (comments neither in support nor objection) The Bristol Advisory Committee on Climate Change states that more explicit guidance is needed in relation to how offsetting criteria will be met, remain transparent and be maintained in the longer term.

One respondent suggests that the draft policy should refer explicitly to the use of Section 106 Agreements or equivalent planning obligations for the securing of financial contributions for energy offsetting.

One respondent states that offsetting energy use could risk the fabric performance of buildings and an approach of only offsetting residual on-site renewable energy generation could avoid these types of issues.

Two comments state that the justification for the financial contribution required by the draft policy should be set out. One of these comments notes that given the urban setting of many sites in Bristol, it is unlikely that on-site energy use measures will be achievable, and therefore a directly connected offsite supply should also be considered appropriate as a solution for meeting residual energy use. Another comment states that the specific standards set out in the draft policy should note that they are subject to viability and that site constraints will be considered. The potential for energy offsetting through the retrofitting of other existing properties should also be recognised.

One respondent requests further clarification about the level of financial contribution required for energy use that cannot be met by on-site measures alone. One respondent states that the rates for energy offsetting will need to be reconsidered over time. Another respondent suggests that the approach to energy offsetting should be framed exclusively in relation to energy rather than energy and carbon, to allow the size of the contribution to be directly proportionate to the residual energy demand not generated on-site. One comment recommends allowing housing associations to use investment in decarbonisation of their housing stock as an acceptable means for energy offsetting instead of making financial contributions towards BCC schemes elsewhere in the Bristol area.

One comment suggests that where any required reduction in energy use is to be met through energy offsetting, the draft policy should require that offsetting is Council-accredited. This respondent also suggests that a further offsetting option should be included for funding regional carbon capture through local tree planting schemes.

## Comments about the approach to development involving existing buildings included in Draft Policy NZC2

Comments neither in support nor objecting (3): One respondent states that the policy needs to provide clarity about how existing buildings that form part of a wider development should be treated.

One respondent states that the draft policy should explicitly identify heritage assets as an example of an on-site constraint that would make the targets relating to energy use unfeasible to be met.

100, 219, 234 (comments neither in support nor objecting)

	Γ
Another respondent queries if development involving existing buildings that	
demonstrates a reduction in energy demand as far as is practical, would then be	
subject to energy offsetting requirements.	
Comments about the approach to PassivHaus buildings included in Draft Policy NZC2	269, 375, 444, 464
Comments neither in support nor objection (4): One respondent suggests that	(comments
the minimum standard required by the draft policy might be PassivHaus Plus or	neither in
Premium to ensure sufficient on-site energy generation.	support nor
Tremium to ensure sufficient on-site energy generation.	• •
	objecting)
One respondent states that development complying with PassivHaus standards	
can often present difficulties in terms of gaining planning permission when	
considering their aesthetic quality. This respondent also suggests that non-	
PassivHaus developments should have performance testing post-completion	
mandated by planning condition and that all new development should be tested	
for airtightness.	
One respondent requests clarity about the assessment process to establish	
whether a building meets PassivHaus standards. Related to this, a further	
comment states that the technical information required from a developer to	
demonstrate that PassivHaus standards can be achieved, should be clarified.	
Comments about the approach to system flexibility included in Draft Policy	108, 141
NZC2	(comments
Comments neither in support nor objection (2): Two respondents note support	neither in
for the inclusion in the draft policy of reference to flexible and smart	support nor
technologies. One of these respondents also states that in addition to the	objection)
reference to battery storage already included in the draft policy, it should also	
refer to thermal storage. This approach will help achieve benefits relating to	
reduced embodied carbon and cost, achieved through a combined approach of	
providing thermal storage alongside electric heating.	
The other respondent states that further guidance will be needed to aid with	
the interpretation of this part of the draft policy.	
Comments about the approach to heating and cooling systems included in	57, 117
Draft Policy NZC2	(support)
Comments in support (2): One respondent notes general support for the	, , ,
approach of eliminating the use of cooling systems at developments. One	113, 171, 219,
respondent supports the approach of meeting residual cooling requirements	425 (object)
through mechanical ventilation and active cooling given that there is potential	+23 (00)cct/
for air quality or noise mitigation to result in limited natural ventilation and this	12, 49, 80, <b>89</b> ,
can mean otherwise acceptable schemes may not be permissible.	116, 130, 177,
	200, <b>228</b> , 269,
Comments objecting (4): Three respondents object to the draft policy approach	465
to heat networks. One respondent states that heat networks are more carbon	(comments
intensive than heat pumps. Another respondent states that the approach of	neither in
connecting to existing or new classified heat works should be moved down the	support nor
	ا ماها مطاعما
hierarchy, in the interests of decarbonisation. The other respondent states that	objection)
	objection)
hierarchy, in the interests of decarbonisation. The other respondent states that	objection)
hierarchy, in the interests of decarbonisation. The other respondent states that the national grid is already in place to meet residents' energy needs which is	objection

One comment suggests that the draft policy should clarify that new gas boilers should not be installed at developments and that these must be replaced by sustainable solutions, such as renewables or electric heat pumps. The draft policy could also include a preference for mixed-mode ventilation and define that all pumps and fans are to be provided at variable speeds.

Comments neither in support nor objection (11): Two respondents state that draft policies on noise should cross-refer to the draft policy approach on cooling given that noise at a location may affect the appropriateness of passive cooling. These respondents also state that the classified heat networks definition should include the presumption that new networks are scaled to serve existing development.

One respondent queries whether calorifiers or heat pumps will be required at the termination of the heat network within a development and whether heat pumps will be required to have a minimum coefficient of performance. This respondent also states that metrics and guidance that are in place in relation to assess climate risk, at the time of drafting, should be detailed further within the draft policy. Another comment states that the approach could be clarified by stating the metrics that should be used to identify the most sustainable heating and cooling system.

One comment suggests wording around heat networks should state that they are to be 'zero or low-carbon heat networks' to prevent developments connecting to heat networks that would result in more energy consumption and carbon emissions than an individual heat pump system. One comment states that the draft policy should be amended to allow for alternative compliance to classified heat networks.

The response from the Bristol Advisory Committee on Climate Change states that the draft policy should recognise that the UK is already locked into more extreme temperature projections and that development should eliminate future requirement for energy-intensive cooling systems.

Another respondent suggests reference should be made to tree planting as part of the approach to minimising the amount of heat entering buildings.

## Comments about the approach to delivering modelled performance included in Draft Policy NZC2

Comments in support (2): One respondent highlights the quality regimes referenced in the draft policy and states that these are greatly needed. Another respondent supports the draft policy but queries how requirements will be met.

Comments objecting (1): One respondent states the approach does not reference the Building Regulations part L reporting which is obligated. The draft policy potentially adds duplication, costs and complexity and therefore should be removed or justified in relation to any value added.

Comments neither in support nor objection (4): One respondent queries whether developers will be required to meet the approach set out in the draft policy or if it is only an expectation. Two respondents (including the response from the Bristol Advisory Committee on Climate Change) state that there needs to be a

116, 425 (support)

117 (object)

93, 170, 177, 269 (comments neither in support nor objection) greater emphasis placed on post-occupancy monitoring. One of these respondents states that there should be a penalty for developments that do not comply.

One comment states that the undertaking of thermal assessments should be promoted by the draft policy to ensure that buildings have been constructed in accordance with their designed performance.

**Overview**: In total five statutory bodies and partnerships made comments regarding Draft Policy NZC2. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 12 Summary of consultation responses to elements of the draft policy

Consultee	Reference
General comments about Draft Policy NZC2: Net zero carbon development – operational carbon	
Natural England: Respondent supports the requirement to assess energy use for	Ref 208
development sites, minimise energy demand and maximise on-site renewable	
energy generation. Respondent encourages considering how BCC can better	
facilitate district heating schemes that use and distribute renewable energy.	
Comments about the approach to energy offsetting included in Draft Policy NZC	2
Bath and North East Somerset Council: Respondent states that clarity is needed	Ref 228
in relation to the potential need to accommodate offsetting measures where	
they would impact on or be met on land within Bath and North East Somerset.	
The comment is made in context of development sites that may come forward	
close to the authorities' boundary.	
South Gloucestershire Council: Respondent states that clarity is needed in	Ref 465
relation to the potential need to accommodate offsetting measures where they	
would impact on or be met on land within South Gloucestershire. The comment	
is made in the context of development sites that may come forward close to the	
authorities' boundaries.	
Comments about the approach to heating and cooling systems included in Draft	Policy NZC2
<b>Sport England:</b> Respondent states that the draft policy should make it clear that	Ref 89
existing sport and recreation land and buildings including playing pitches should	
not be affected by proposals for heat networks.	
Dath and Namib Fact Community Councils Decommendant states the dueft soling could	D-f 4C2
Bath and North East Somerset Council: Respondent states the draft policy could	Ref 463
have implications for and present opportunities for joint working with Bath and	
North East Somerset on large scale developments close to the administrative	
boundary. Joint working between the two authorities is suggested to consider	
the potential for and how heat networks could best be delivered.	Def 4CE
<b>South Gloucestershire Council:</b> Respondent states the draft policy could have	Ref 465
implications for and present opportunities for joint working with South	
Gloucestershire on large scale developments close to the administrative	
boundary. Joint working between the two authorities is suggested to consider	
the potential for and how heat networks could best be delivered.	

## 7. Draft Policy NZC3: Embodied carbon, materials and waste

**Overview:** In total, 53 respondents made 78 comments regarding Draft Policy NZC3. Key themes are identified below.

Table 13 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
Consul comments shout Dueft Delian NZCO Fush adiad conham and a laborate	Reference
General comments about Draft Policy NZC3: Embodied carbon, materials and waste	128, 170, 179, 261 (support)
Comments in support (4): Four respondents generally support Draft Policy NZC3.	261 (Support)
One of these respondents suggests that embodied carbon targets might also be	155, 178, 180,
included in relation to the renovation of existing housing stock.	181, 193, 198,
moraded in relation to the removation of existing nodom gotook	219, 232
Comments objecting (8): Three respondents state that the draft policy is overly	(object)
onerous and should be considered in the context of potential impacts on the	
delivery of affordable housing and achieving high quality design. One	65, 88, 173,
respondent states that the stepped approach to achieving net-zero set out in	200, 270, 392,
Building Regulations is more pragmatic as it gives developers more time to	406, 421, 432,
amend designs and to adopt energy efficient technologies as they become more	458 (neither in
affordable. The uplift to building costs resulting from delivering net zero	support nor
embodied carbon should be included in the Viability Assessment for the plan.	objection)
Another respondent states that the draft policy is overly long and contains too	
much detail and therefore the approach should be subject to an SPD.	
mach detail and therefore the approach should be subject to an 37 b.	
One respondent suggests that the scope of the draft policy should be widened	
to include reference to embodied emissions influencing climate change and not	
only carbon. The draft policy also needs to be strengthened to require the use of	
existing structures in support of reducing embodied carbon emissions and	
energy.	
One comment states that including one embodied carbon target for all types of	
non-residential schemes will have a negative impact on types of development that were not considered as part of the preparation of the related RIBA	
embodied carbon targets. Another comment states that as there is no accessible	
tool for the calculation of embodied carbon, it is too early to include a draft	
policy of this type.	
pendy and appear	
Comments neither in support nor in objection (10): Three respondents state that	
a draft policy should be included to require the reuse / repurposing of existing	
buildings, with the option of demolition being taken forward only if there is no	
alternative and where materials would be reused.	
Another respondent states that the draft policy should require the protection of	
soils. One comment queries whether the approach aligns with LETI standards.	
Two comments include reference to the assessment requirements. One of these	
comments requests more detail in relation an approved methodology for the	
assessment requirements. The other questions how the decisions of planners	
will consider the embodied carbon savings that might result from retrofitting	
older buildings alongside the potential more limited performance of these	

buildings compared to new developments, in terms of energy efficiency and other issues. One respondent requests that the evidence base used to arrive at the targets should be provided. Another respondent also refers to the Viability Assessment of the plan and the implications of the draft policy in relation to viability of housing schemes including housing for older people. One comment requests that the requirements of the draft policy are based on benchmarks so that the policy can be flexible and respond to changing circumstances. Comments about the approach to embodied carbon – general principles 127, 226, 252, included in Draft Policy NZC3 265 (support) Comments in support (4): Four comments note support for the general principles related to embodied carbon. Three of these comments support the 113, 116, 131, prioritisation of renovation and retrofitting of buildings. The other suggests the 177, 219 promotion of sustainable and responsibly sourced timber as a means of (neither in reducing embodied carbon. support nor in objection) Comments neither in support nor in objection (5): Four respondents note the approach in relation to prioritising renovation or retrofitting of existing structures. This includes the response received from the Bristol Advisory Committee on Climate Change who suggest that greater emphasis should be placed on the approach of prioritising this type to development. The other three comments query how developers will be required to demonstrate that they are prioritising this type of development. One of these comments suggests that BCC might provide an approved methodology for demonstrating compliance with the prioritisation of renovation or retrofitting existing structures. One additional comment states that tree planting should be included as a means of mitigating overheating. Comments about the approach to embodied carbon – major applications 113, 141

# included in draft policy NZC3

Comments in support (2): One respondent supports the approach of using the high scenario in valuing carbon dioxide equivalent in relation to offsetting shortfalls in embodied carbon targets through financial contributions. Another respondent supports the approach of including embodied carbon limits in the draft policy on the basis that, alongside energy use intensities targets, this ensures both carbon and energy use are managed complementarily and not traded against each other. This respondent also suggests more detailed updates that the policy might be subject to and suggests additional clarity is provided in relation to when the embodied carbon limits would be allowed to be exceeded. It is suggested that exceedance should only be in exceptional circumstances.

Comments objecting (9): Six comments (including the comment from the Bristol Advisory Committee on Climate Change) reference the different approach for buildings of varying heights. Some of these comments state that the draft policy should not include lesser requirements for taller buildings and that if taller buildings perform less favourably in relation to embodied carbon, the strategy of the plan should reflect this. Two of these comments state that developers should be incentivised to go further than the embodied targets included in the

(support)

49, 80, 93, 108, 121, 131, 171, 177, 219 (object)

165, 184, 185, 190, 197, 200, 234, 378, 392, 421, 432, 466 (neither in support nor in objection)

116, 117, 150,

draft policy. One of these comments states that an additional target for embodied carbon in bungalows or two storey houses should be set to avoid over delivery of taller buildings which are likely to be less suited to accommodating a range of user types. Furthermore, the embodied carbon targets should be reviewed over time. One of these comments also states that the draft policy should not allow for an option where embodied carbon targets cannot feasibly be met through an embodied carbon assessment.

One respondent states that the approach to carbon offsetting shortfalls against embodied carbon targets, should be specified to ensure that developers contribute to impactful actions such as local, accredited tree planting.

One comment notes the likely increases to development costs and delivery impacts as a result of setting out targets for embodied carbon, stating that as there is no viability testing provided for the draft policy, the targets and approach to offsetting is not justified.

One respondent notes that the RIBA standards in the embodied carbon targets will soon be outdated. The respondent states that the draft policy is therefore not ambitious enough, particularly given the recognised increasing importance of embodied carbon in a building's life cycle as there is a trend towards lower carbon emissions associated with building operation.

Comments neither in support nor in objection (15): Eight comments state that further evidence should be provided to justify the targets and standards included in the draft policy. This includes a need to demonstrate that the targets and standards are viable. One of these comments states that carbon targets should be defined for different building types and that clarity is needed in relation to the approach to requiring offsetting, either as a one-off payment or over a specified period of time. Another of these comments notes that a majority of building costs will not be confirmed at application stage and therefore any assessment would likely have to be based on benchmarking.

Four respondents note that targets included in draft policy relating to life-cycle carbon emissions could be indexed to benchmarks so that they are subject to regular review, whilst another comment suggests targets should be reviewed every 5 years.

One respondent states that the draft policy should note that any financial contributions required as part of offsetting are subject to viability assessment. Furthermore, the potential for energy offsetting through the retrofitting of other existing properties should also be recognised in the draft policy.

One respondent states that clarity is needed in relation to whether major applications for the change of use of an existing building would be required to submit an embodied carbon assessment.

#### Approach to refrigerants included in Draft Policy NZC3

Comments objecting (2): One respondent objects stating that the draft policy should require that refrigerants have a low Ozone Depletion Potential and that refrigeration systems should be insulated with compressor controls and leak detection. One respondent states that there is insufficient flexibility in

113, 121 (object)

80, 116, 177, 219, 464

requirement for developments with fixed building services that include a refrigerant to have the lowest global warming potential.	(neither in support nor in objection)
Comments neither in support nor in objection (5): One respondent states that the topic of refrigerants would be best addressed under the category of ongoing carbon usage, not embodied carbon. A further comment suggests that greater clarity is needed in relation to the link between refrigerants and embodied carbon.	,
Another comment states that the term that global heating should be used in the draft policy and supporting text instead of global warming and climate change.	
One comment suggests that the benefit of this draft policy is questionable in terms of addressing the global warming potential of refrigerants. This respondent highlights the UK wide 'F-Gas Regulations' that place limits on acceptable global warming potential impacts of these types of materials.	
A comment from the Bristol Advisory Committee on Climate Change states that clarity is needed in the draft policy in relation to how the topic of refrigerants should be addressed as part of an embodied carbon assessment.	
Approach to materials included in Draft Policy NZC3	170, 464
Comments in support (2): Two respondent support the approach of avoiding the use of tropical hardwoods included in the draft policy. One of these respondents	(support)
suggests that this material might be acceptable in developments if it is reclaimed or recycled and where it is used full justification should be provided.	162, 165, 444 (object)
Comments objecting (3): Two respondents state that requirements relating to materials are too imprecise for development management purposes and should be reworded. Another respondent states that the draft policy is too vague in terms of how it will support the decarbonisation of building materials.	113, 209, 438 (neither in support nor in objection)
Comments neither in support nor objection (3): One respondent suggests that the draft policy could be strengthened by limiting the use of harmful materials and requiring that developments are supported by a 'building passport', listing the materials used in the build so that they can be retained and reused upon demolition. Two respondents state that the draft policy should require developments eliminate the use of tropical hardwoods and not the minimisation of these materials. These respondents also suggest that the draft policy should support developments that minimise the use of petrol-chemical based and environmentally toxic materials.	
Approach to demolitions, waste and recycling included in Draft Policy NZC3	141 (support)
Comments in support (1): One respondent supports the approach of designing out of waste. This respondent also suggests more explicit consideration of the principles of the circular economy could be included and development that that extends a building's life cycle be promoted, by allowing for adaptability and easy maintenance/replacement of building elements.	162, 165, 171, 201 (object) 234 (neither in support nor in
Comments objecting (4): Four comments object to the approach to demolition, waste and recycling. These comments state that the draft policy it is not sufficiently precise to be used for development management purposes.	objection)

Comments neither in support nor objection (1): One comment states that the draft policy could provide a clear definition of what is meant by reuse, recycling and recovery. This comment states that separate targets for reuse and recycling (rather than a single composite target) could be included to drive materials up the waste hierarchy.

## 8. Draft Policy NZC4: Adaptation to a changing climate

**Overview:** In total, 44 respondents made 57 comments regarding Draft Policy NZC4. Key themes are identified below.

Table 14 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about Draft Policy NZC4: Adaptation to a changing climate	93, 128, 129,
Comments in support (6): Five respondents note general support for draft policy	179, 261, 265
NZC4. One comment supports the approach to utilising the benefits of green	(support)
infrastructure to help make development resilient to climate change impacts.	
	180. 181, 198
Comment objecting (3): Three respondents state that the draft policy is onerous	(object)
and should be considered in the context of potential impacts on the delivery of	
affordable housing and achieving high quality design.	80, 121, 130,
	131, 136, 150,
Comments neither in support nor in objection (15): Four respondents state that	162, 165, 171,
the requirements should be caveated in relation to specific constraints that may	173, 183, 201,
be present on a given site, as well as potential viability considerations.	208, 219, 464
	(neither in
Three respondents suggest changes to demonstrate the immediacy of climate	support nor
change, to strengthen the draft policy text and to require climate resilient	objection)
measures to be designed into developments from their inception rather than	
achieving this through retrofitting. Similarly, another respondent suggests that	
the draft policy should make it clear that the criteria included are requirements or guidelines which developers should aim to meet.	
of guidelines which developers should ann to meet.	
Two respondents suggest that the draft policy should be updated to clarify what	
are development specific risks to inhabitants and vulnerabilities to climate	
change. One respondent notes the potential overlap of the requirements of the	
policy with the Building Regulations Part O.	
pendy man and samaning regulations and a	
One respondent notes that enforcement of this draft policy is likely to require	
specialist skills within the BCC team.	
One respondent suggests the approach needs to include support for people	
travelling by a variety of transport modes in all conditions, with an emphasis on	
vulnerable users. Another respondent suggests that a more strategic view of the	
impact of development for Bristol is needed. This should include defined targets	
in relation to issues such as water and drainage considering the effects of	
climate change.	

## Comments about the approach to site-level adaptations included in Draft Policy NZC4

Comments in support (2): Two comments note overall support for the draft policy approach. These comments refer positively to the role identified for green infrastructure in adapting to the effects of climate change and the requirement for developments to include comfortable external spaces. These respondents also note an expectation that this draft policy approach will be applied to emerging draft site allocations and towards greening on BCC land.

Comments neither in support nor in objection (19): A number of respondents suggest that the draft policy could include additional criteria to minimise climate change risks. This includes seven respondents who suggest that the draft policy should refer to additional adaptation measures to reduce the risk and impact of flooding including referring to national standards for sustainable urban drainage. One of these respondents also states that the policy criteria should be extended to include reference to extreme weather events.

Additional criteria suggested by several other respondents, include:

- reuse of water on-site;
- avoiding the use of heat-absorbing surfaces at new developments and solar gain more generally;
- addressing the potential for vector-borne diseases from climate change; and
- use of tree cover for shade.

The Bristol Advisory Committee on Climate Change refers to similar potential amendments to the draft policy, stating that there is a need to reliable transportation, as well as the resilience of existing buildings. Developers should be required to take a strategic view of climate change adaptation considering the needs of the surrounding communities.

Two respondents suggest that the draft policy could be linked to the Building with Nature standards and Draft Policy BG1, and that nature based solutions to climate change adaptations should be encouraged as the default solution. One respondent states that the policy should make specific reference to wildlife ponds and trees. Similarly, another respondent states that reference to the creation of new public parks and green spaces should be included as examples of green infrastructure. Three respondents state that in addition to the more general references to green infrastructure, gardens should also be referenced given benefits for carbon capture and mitigation of urban heat generation. Furthermore, the emphasis should be on retaining existing vegetation, given any replacement would not have similar benefits until it can mature.

# Comments about the approach to building-level adaptations included in Draft Policy NZC4

Comments neither in support nor in objection (7): Two respondents note that the draft policy could be amended to include reference to a requirement to address adaptation to flood risk at a building level. Another respondent suggests that the criteria for building-level adaptations might include reference to avoiding single aspect layouts, which can increase vulnerability to overheating.

In relation to avoiding climate impacts that lead to increases in energy use, one comment suggests that the preferred approach should be the use of green

57, 208, (support)

9, 49, 80, 111, 113, 126, 130, 136, 141, 154, 155, 177, 218, 378, 392, 413, 421, 432, 458 (neither in support nor objection)

108, 113, 116, 130, 170, 218, 464 (neither in support nor objection)

infrastructure and that a cross reference should be included to draft policy NZC1.	
Two respondents make comments in relation to mechanical ventilation. One notes that as PassivHaus requirements on overheating are stringent, it is unlikely that certification in line with these standards could be achieved through natural ventilation alone. The other suggests that where mechanical cooling is required, the potential to combine heating and cooling requirements should be explored.	
One comment received requests clarity in relation to how the criteria relating to building-level adaptations might be achieved.	
Comments about the approach to adaptation strategies included in Draft Policy NZC4	141 (support) 121 (object)
Comments in support (1): One respondent notes support for a specific adaptation strategy, that will involve the assessment of proposals against the most recent climate projections. This respondent suggests that the draft policy could require the assessments of risks to consider impact on the wider community.	130, 150, 464 (neither in support nor objection)
Comments objecting (1): One respondent states that the requirements of the draft policy should be proportionate to the nature and scale of development given that this could increase the cost of planning applications and impact housing delivery.	
Comments neither in support nor in objection (3): One comment suggests that the requirement in the policy for proposals to be supported by an adaptation strategy should explicitly require that climate resilience is addressed through the strategy.	
Another comment states that the use of the TM59 analysis methodology to assess a development against current and future weather files should be made a requirement.	
One respondent requested that a draft adaptation strategy is worked up by BCC so that applicants know what will be considered acceptable.	

**Overview:** In total two statutory bodies and partnerships made comments regarding Draft Policy NZC4. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 15 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about Draft Policy NZC4: Adaptation to a changing climate	•
Natural England: Respondent notes support for the approach of requiring new	Ref 208
development to assess the risk from climate change to inhabitants and the	
environment, and to identify both site and building level measures to mitigate	
these impacts. However, the respondent states that further clarity of wording is	
needed in relation to whether developments must meet the requirements of	
the draft policy, or if they should simply aim to meet them.	

Natural England: Respondent supports the role identified for green infrastructure in adapting to the effects of climate change, and expects this to translate into requirements for specific allocations and development areas.	Ref 208
<b>Environment Agency:</b> Respondent states that the draft policy should be amended to include reference to flood risk adaptation and the impact of flooding. It should also refer to a detailed flood risk policy. The draft policy should require developments to ensure the safety of current and future occupiers during flood events.	Ref 218

### 9. Draft Policy NZC5: Renewable energy development

**Overview:** In total, 20 respondents made 20 comments regarding Draft Policy NZC5. Key themes are identified below.

Table 16 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent Reference
Consideration to the LD of Della NECE Describing and the describe	
General comments about Draft Policy NZC5: Renewable energy development	93, 128, 179,
Comments in support (7): Six comments support the general approach to	<b>208</b> , 261, 362,
renewable energy development set out in the draft policy. Three of these	463 (support)
comments support the approach of focussing renewable energy capacity in the	180, 181, 198
Avonmouth Industrial and Bristol Port area. Another comment states that public subsidy support should be made available for new heat networks. One of the	(object)
respondents in support of the draft policy states that a further policy might be	49, 80, 108,
developed to specifically support development at the port and help deliver net-	110, 129, 170,
zero and sustainability goals.	<b>218</b> , <b>228</b> , 269,
	<b>465</b> (neither in
Comment objecting (3): Three respondents state that the draft policy is overly	support nor
onerous and should be considered in the context of potential impacts on the	objection)
delivery of affordable housing and achieving high quality design.	
Comments neither in support nor objection (10): Three comments highlight the need to consider the impact of new development for energy generation in relation to residential areas, landscape, biodiversity net gain and historic assets, as well as the contribution they make to decarbonisation and benefits for local communities.	
One comment refers the need for existing development for renewable energy generation in Bristol to be protected as new growth occurs in the city.	
One respondent states the draft policy needs to provide stronger support for renewable energy development, with additional draft policy support suggested in relation to solar panels and offshore wind.	
One comment states that renewable energy should planned for through a	
strategic approach to development, to avoid piecemeal proposals and an	
overconcentration in an area. One comment highlighted that development for	
renewable energy needs to be considered in light increasing electricity demands.	

**Overview**: In total, five statutory bodies and partnerships made comments regarding Draft Policy NZC5. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 17 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy NZC5: Renewable energy development	
Natural England: Respondent supports the approach of recognising the potential	Ref 208
impact of development of renewables on biodiversity. BCC should explore the	
most suitable and deliverable options for renewables in different parts of the	
plan area, having regard to the ecology, including potential impacts on the	
Severn Estuary SPA/Ramsar. Commercial development could be encouraged to	
use solar panels for energy generation, or green roofs to reduce demand for air	
conditioning.	

Consultee	Reference
Environment Agency: Respondent states that plans for renewable and low	Ref 218
carbon heat from sources such the Floating Harbour should be coordinated	
through a Development Framework to avoid a piecemeal approach to	
development on a site-by-site basis.	
Bath and North East Somerset Council: Respondent notes the plan's approach is	Ref 228
for renewable energy capacity to be focussed within the Avonmouth and Bristol	
Port areas. From this perspective, the approach to renewable energy	
development does not appear to have direct implications for Bath and North	
East Somerset. However, continued dialogue on this matter would be	
appreciated should the approach change, considering the sub-regional	
importance of renewable energy provision and associated climate emergency	
declaration.	
North Somerset Council: Respondent supports Bristol's intention to facilitate	Ref 463
renewable energy development within its area through the plan. Respondent	
notes the approach of Avonmouth being identified as the location with the	
greatest potential for on-shore wind power and the Avonmouth Industrial and	
Bristol Port area remaining suitable for wind and other renewable and low-	
carbon energy development.	
<b>South Gloucestershire Council:</b> Respondent notes the plan's approach is to focus	Ref 465
renewable energy capacity within the Avonmouth and Bristol Port area. From	
this perspective the approach to renewable energy development could have	
direct implications for South Gloucestershire. Continued dialogue on this matter	
would be appreciated particularly given the sub-regional importance of	
renewable energy provision within the context of the climate emergency	
declaration.	

## 10. Draft Policy BG1: Green infrastructure and biodiversity in new development

**Overview:** In total, 64 respondents made 86 comments regarding draft policy BG1. Key themes are identified below.

Table 18 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about Draft Policy BG1: Green Infrastructure and	15, 66, 93,
biodiversity in new development	109, 126, 128,
Comments in support (18): Several responses note general support for approach	129, 141, 179,
to the protection of biodiversity and for the focus of the draft policy on:	183, 245, 252,
• the preservation of green spaces;	261, 265, 270,
green and blue infrastructure;	272, 286, 291 (support)
nature recovery; and     it is a section of additional.	(support)
building on brownfield land.	80, 175, 177,
One respondent expressed their support for the draft policy peting that they are	180, 181, 198,
One respondent expressed their support for the draft policy noting that they are supportive of promoting sustainable landscaping design and rewilding existing	219, 428
green spaces, where appropriate. One respondent suggests that this policy	(object)
should have primacy in the plan, and another highlights the need to develop a	(==)===,
Local Nature Recovery Strategy for the West of England.	9, 12, 41, 49,
Local Nature Nesster y Strategy for the West of England	57, 113, 127,
Another respondent states that there should also be a commitment in the draft	130, 131, 136,
policy to work with local groups, rather than corporate partners, on the delivery	155, 192, <b>208</b> ,
of projects. One respondent supports the draft policy but notes that recent	234, 378, <b>465</b>
developments or plans around Hotwells and Harbourside have not adopted these	(neither in
measures.	support nor
	objecting)
One respondent suggests that the policy should refer to the West of England	
Local Cycling and Walking Infrastructure Plan so that new active travel links	
delivered as part of green infrastructure improvements can contribute positively	
to the existing cycle network.	
Two respondents recommend the use of Urban Creening Easters to demonstrate	
Two respondents recommend the use of Urban Greening Factors to demonstrate the achievement of greening at new development. This could include key area-	
based targets such as tree canopy cover.	
based targets such as tree canopy cover.	
Comments objecting (8): Three respondents object to the assumption in the	
supporting text that brownfield sites have less biodiversity value than greenfield	
sites. It is suggested by some of these respondents that it may be more	
appropriate to use these types of sites for the creation of green or open spaces,	
rather than develop them. Another states that the draft policy will do little to	
increase the level of protection afforded to green infrastructure in Bristol.	
One respondent states that the draft policy wording lacks precision about what	
exact requirements should be met by development. Three respondents state that	
the draft policy is overly onerous and it should be considered in the context of	
potential impacts on housing delivery.	
Comments neither in support nor objection (16): The Bristol Parks Forum states	
that there should be a requirement to monitor the success of the draft policy and	

to apply adaptive management and replacement mitigation. This respondent also requests that the draft policy notes the benefits of nature recovery and biodiversity, and that it should clarify the role of the West of England Joint Green Infrastructure Strategy 2020-2030 and Nature Network in relation to the Bristol Local Plan. Another respondent also requested this clarification.

Seven respondents suggest changes to strengthen the draft policy. These include:

- Cross-referencing with other benefits of green infrastructure such as naturebased flood management, sustainable drainage, tree planting, food growing, health and wellbeing, mitigating the urban heat island effect, air quality and active travel.
- Referring to the ecological emergency declaration and climate change.
- Stating that green infrastructure provision should be incorporated into all new development.
- Replacing 'expected' and other types of conditional language with 'must'.
- Including specific reference to the protection and enhancement of hedgerows and urban hedges.
- Ensuring that functional land surrounding designated biodiversity sites is protected to preserve the integrity of wider ecological networks.

One respondent states that reference to biodiversity should be removed from the draft title policy given this suggests a bias towards the protection of wildlife. This respondent suggests the inclusion of a more balanced and connected approach to mitigation, which also considers climate change.

Another respondent queries whether an analysis of the amount of green space needed in Bristol has been undertaken. One respondent states that the targets set out in this policy will not be met if BCC requires neighbouring authorities to build on their green spaces to meet its development needs.

Clarity is requested by another respondent in relation to the term "green decks" which is included in the policy. This respondent also suggests including support in the policy for permeable paving for parking and mosaic habitats.

One respondent requests flexibility is built in the policy, to support developments that involve older buildings and heritage assets.

that involve order buildings and heritage assets.	
Comments in relation to the approach to the provision of green infrastructure	141, 183, 210,
in new developments in Draft Policy BG1	213, <b>218</b>
Comments in support (5): One respondent supports references to nature-based	(support)
solutions and connections to Nature Recovery Networks. This respondent	
suggests further signposting to the expectation to use tools to quantify the	121 (object)
multifunctionality of green infrastructure.	
	9, 49, 80, 111,
Another respondent suggests that as well as the requirement for developer	130, 136, 143,
contributions towards new green infrastructure, the draft policy should also	147, 162, 165,
require developer contributions towards the maintenance and improvement of	170, 171, 177,
existing parks and green spaces.	184, 185, 193,
	201, <b>208</b> , 223,
One respondent requests that the draft policy makes reference to the inclusion	378, 392, 421,
of different types of green infrastructure, including edible plants and other food	432, 458
growing spaces, beyond allotments.	(neither in

support nor objection)

Another respondent notes that many newer developments do not have open spaces for residents to enjoy, highlighting the importance of the draft policy.

Comments objecting (1): One respondent objects to this aspect of the draft policy as being too onerous and inflexible, stating that the requirements relating to the provision of green infrastructure at new developments may be impractical or unviable. This respondent states that the draft policy does not present evidence to justify these requirements, nor is it consistent with national policy.

Comments neither in support nor objection (24): The Bristol Parks Forum states that the draft policy should be more ambitious, and that the creation of new public parks or green spaces should be included.

Eleven respondents suggest further measures to help strengthen the draft policy. These include:

- Updating the draft policy text so that developments are required to make all
  efforts to create and enhance opportunities to connect to, or enhance, the
  integrity of the Nature Recovery Network and wider ecological networks.
- Including measures to support increased rainfall retention and to reduce the risk of local flooding when modifications are made to existing properties.
- Requiring development to be planned to allow for wildlife connections.
- Expanding the benefits that could be provided through green infrastructure in the draft policy and supporting text, to include active travel.
- Cross-referencing the draft policy to the government's decision to make the provision of sustainable drainage systems mandatory for all new developments.
- Replacing 'expected' and conditional language with 'must'.
- Requiring support for the long-term maintenance of green infrastructure over a development's lifetime.
- Promoting the assessment of canopy cover as part of the approach to mitigating the urban heat island effect.

One respondent states that developers should look beyond their site boundaries to ensure the connection, protection and enhancement of green infrastructure. This respondent also states that the draft policy should refer to the Natural England GI Framework.

Another respondent queries whether the risk of vector-borne diseases resulting from climate change has been considered in relation to the promotion of blue infrastructure included in the draft policy.

One respondent requests that opportunities relating to the Nature Recovery Network and wider ecological networks are mapped as part of the plan. This respondent also requests that the draft policy provides clarity about how developers can support improvements to these networks. The respondent also requests clarification about how improvements of this type would contribute to the achievement of biodiversity net gain.

Six respondents state that the description of existing green infrastructure in the plan area as important, is imprecise. These respondents also state that the

mitigation where it is not po these respondents, and one	ng green infrastructure does not recognise the role of essible or desirable to retain existing features. Five of other respondent, also suggest amending the drafting opportunities to access nature by requiring this viable.	
maintenance in Draft Policy Comments neither in suppor draft policy language should approach should go beyond infrastructure at developme respondent also suggests the relation to green infrastructure Another respondent suggest	t nor objection (2): One respondent suggests that the be strengthened. This respondent states that the an expectation to the manage and maintain green ints, and instead should explicitly require this. The at a maintenance plan template is prepared in ure, to support the application of the draft policy.	141, 192 (neither in support nor objection)
Comments in relation to the Draft Policy BG1 Comments neither in suppor requirement for a Green Info updated version of the BCC's	e approach to Green Infrastructure Statements in t nor objection (6): Six respondents suggest that the rastructure Statement could be included within an s validation checklist. These respondents suggest that about the level of detail expected in such statements	162, 165, 171, 184, 193, 201 (neither in support nor objecting)
Comments in relation to the	e approach to standards for major developments in	141 (support)
	ne respondent supports the promotion in the draft frastructure standards, such as Building with Nature.	9 (object) 116, 117, 121,
Building with Nature standa	e respondent suggests the policy text relating to the rds is incorrect. The text does not include reference wellbeing and water which are topics that are also	177 (neither in support nor objection)
about the variety, range and be expected to achieve to endraft policy are met. One of standards should be encourable similarly requests clarity on of the draft policy to encour to be justified and benchma appropriateness. This responsare not always suitable, part	It nor objection (4): Three respondents request clarity level of accreditation that major developments will assure that the nature conservation provisions of the these respondents suggests that meeting these aged, rather than expected. Another respondent this matter. This respondent notes that the approach age the use of these types of assessment tools needs rked against a range of sites to demonstrate andent states that the Building with Nature standards cicularly for urban redevelopments, and therefore ards could be challenging at major developments in	

**Overview**: In total two statutory bodies and partnerships made comments regarding Draft Policy BG1. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 19 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy BG1: Green infrastructure and biodiversity	net gain
Natural England: Respondent states that the scope of the draft policy should be	Ref 208
expanded to incorporate the strategic aims of the plan relating to nature and	Nei 200
green infrastructure, and not only site-level protection and enhancement.	
Respondent also states that it is not clear if the expectations in the draft policy	
text are requirements or merely aspects of green infrastructure that	
developments should try to achieve. Respondent highlights areas of greatest	
deprivation in the city in terms of access to open space and health and wellbeing	
and states that the draft policy should include a focus on increasing greenspace	
where there are existing areas of under-provision.	
where there are existing areas of under provision.	
The development of mostly brownfield sites in Bristol will place an increased	
importance on green infrastructure for creating healthy, attractive and climate	
resilient places. Respondent suggests that the application of the urban greening	
factor is the most effective solution in terms of promoting green infrastructure.	
South Gloucestershire Council: Respondent states that the chapter title within	Ref 465
which policy BG1 lies could be amended to 'Green (and Blue) Infrastructure,	Nei 403
Biodiversity and Nature Recovery'. Respondent also suggests that reference to	
green and blue infrastructure and its multiple benefits and its importance to	
Bristol should be included in the introduction to the draft policy. The introduction	
could also include reference to the relevant plans for green infrastructure and	
nature recovery at a regional level.	
Comments in relation to the approach to the provision of green infrastructure in	now.
developments included in Draft Policy BG1	ilew
Natural England: Respondent suggests that minimum standards for the provision	Ref 208
of integrating green infrastructure features should be included. Further wording	
changes are suggested so that developments take 'all' available opportunities to	
deliver multifunctional benefits relating to green infrastructure. Respondent also	
suggests that clarity should be provided about what is the requirement for	
developments to incorporate appropriate multifunctional green infrastructure and	
provide appropriately for recreational access. The Natural England Green	
Infrastructure Standards are suggested to ensure that new provisions are of an	
appropriate quantity and quality.	
<b>Environment Agency:</b> Respondent supports the requirement for developments to	Ref 218
take opportunities for the delivery of multifunctional green infrastructure features	
to achieve a range of benefits, including flood risk management.	

## 11. Draft Policy BG2: Nature conservation

**Overview**: In total, 36 respondents made 47 comments regarding Draft Policy BG2. Key themes are identified below.

Table 20 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
Council comments all out Durft Balling BC2; Nature comments a	Reference
General comments about Draft Policy BG2: Nature conservation  Comments in support (7): Seven respondents note general support for draft policy	100, 129, 179, 261, 272, 302,
BG2. One of these respondents states that the draft policy is proportionate in the	386 (support)
context of future growth and opportunities in the city.	360 (support)
context of future growth and opportunities in the city.	219 (object)
Comments objecting (1): One respondent states that the draft policy lacks clarity	219 (Object)
and will not have a positive impact, instead allowing for development within	49, 126, 127,
ecologically sensitive areas.	131, 136, 141,
	162, 170, 171,
Comments neither in support nor objection (17): The Bristol Parks Forum states	177, 192, 201,
that the draft policy is open to interpretation and that a definition of mitigation	<b>208</b> , 265, 343,
needs to be included. This respondent also requests clarity about how ecological	363, 459
connectivity will be reflected in decision making, in relation to proposed	(neither in
mitigation and how the preferred policy approach will help to maintain and	support nor
enhance the nature network. It is suggested that the draft policy should include a	objecting)
statement about the provision of compensation and enhancement at new	
developments.	
Soveral respondents suggest approaches to strongthen the draft policy. These	
Several respondents suggest approaches to strengthen the draft policy. These include:	
<ul> <li>Stating that any adverse effect upon designated sites will not be permitted</li> </ul>	
unless mitigation criteria can be met.	
<ul> <li>Stating that mitigation is required, not only for development that accords with</li> </ul>	
the plan, but also for development allowed at appeal that may not be in	
accordance with the plan.	
Requiring developers to demonstrate how their proposals for biodiversity net	
gain connect to wider networks, such as wildlife corridors.	
<ul> <li>Removing 'appropriate' in relation to ensuring the protection of the most</li> </ul>	
valuable ecological habitats and species.	
Replacing 'expected' and conditional language with 'must'.	
• Including support for specific types of biodiversity improvement such as bee	
and swift bricks, water butts, hedgehog highways, bird and bat boxes, bug and	
insect hotels.	
<ul> <li>Producing an SPD to ensure effective delivery of biodiversity improvements</li> </ul>	
and linking to the Bristol Biodiversity Action Plan.	
• Supporting the expansion of wildlife areas with restricted access to minimise	
disturbance by humans and prioritising large planting areas over individual	
planters.	
Making clear that the Bristol Avon is functionally connected to the River	
Severn and Avon Gorge and provides spawning and feeding habitats for key	
protected fish species.	
One recognized that the droft policy will peed to be affectively and a	
One respondent notes that the draft policy will need to be effectively enforced and suggests that the draft policy should highlight that new biodiversity gain	
and suggests that the draft policy should highlight that new blodiversity gain	1

Key Themes	Respondent
cannot compensate for biodiversity loss, in all scenarios. Another respondent states that the draft policy should be used for the refusal of planning applications on sites that act as ecological connections, given that the loss of this function cannot be mitigated.	Reference
Three respondents request that the first paragraph of the draft policy is reworded, to avoid the implication that any proposals that result in any impact or harm will be considered unacceptable, regardless of mitigation or other benefits.	
Comments in relation to the approach to survey and design/siting requirements included in Draft Policy BG2  Comments objecting (5): Five respondents object to the requirement for the mitigation of impacts relating to the nature conservation value of protected sites	162, 165, 171, 185, 201 (object)
and species to be additional to the achievement of biodiversity net gain. One of these respondents also states that the draft policy is too imprecise for development control purposes.  Comments neither in support nor objection (4): Three respondents suggest	80, 130, 177, 210 (neither in support nor objecting)
<ul> <li>approaches to strengthen the draft policy. These include:</li> <li>Expanding the draft policy so that it does not only refer to development that is in accordance with the plan, but also addresses development allowed at appeal.</li> <li>Replacing 'expected' and conditional language with 'must'.</li> <li>Making direct reference to the ecological and biodiversity surveys required to support planning applications.</li> </ul>	
One respondent states that off-site mitigation should only be provided when the loss of nature conservation or biodiversity is unavoidable, in line with the mitigation hierarchy included in the NPPF. Furthermore, any off-site mitigation should be additional to the achievement of biodiversity net gain and development resulting in measurable harm to biodiversity should not be permitted.	
Comments in relation to the approach to designated sites – hierarchy included in Draft Policy BG2  Comments neither in support nor objection (13): One respondent questions whether a site of local conservation interest is equivalent to a Site of Nature Conservation Interest (SNCI). Similarly, another respondent requests that the plan includes a definition of the term local wildlife site. This respondent also requests that reference to the Policies Map is removed from the proposed wording, as the respondent states that the boundaries of the map may be inaccurate.	12, 66, 117, 130, 162, 165, 171, 179, 185, 192, 201, 231, <b>463</b> (neither in support nor objecting)
One respondent queries how cumulative impacts of development on the designated sites of the city will be considered. A further respondent states that the draft policy would benefit from a less restrictive focus on the hierarchy and should instead refer to the concept of nature corridors.	
Five respondents state that the draft policy is not consistent with NPPF paragraph 180. They request that the draft policy instead states that development should not, rather than will not, be permitted if it would have a harmful impact on designated sites, unless there is mitigation, or the benefits of this development outweigh its impacts.	

Key Themes	Respondent Reference
One respondent states that it is not uncommon for SNCIs to be included within the boundaries of development allocations given that the framework for SNCI selection and retention considers a much broader set of criteria than simply the ecological value of a site.	THE STATE OF THE S
Another respondent states that the draft policy should allow development on designated sites if there are regional or national strategic reasons, as long as mitigation or compensation is achieved. This respondent also states that designated sites that sit lower in the mitigation hierarchy, should receive a level of protection that is proportionate to their assumed value.	
One respondent states that the supporting text of the policy should include reference to nature sites being designated by the Local Site Partnership according to strict criteria, instead of referring to them simply being identified.	

**Overview**: In total two statutory bodies and partnerships made comments regarding Draft Policy BG2. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 21 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about Draft Policy BG2: Nature conservation	
<b>Natural England:</b> Respondent states that the draft policy should refer to nature recovery instead of nature conservation. This approach will better recognise the wider expectations placed on plans to strategically plan for the natural environment, as well for green infrastructure, health and climate.	Ref 208
Comments in relation to the approach to the designated sites hierarchy included in Draft Policy	
North Somerset Council: Respondent states that the draft policy should	Ref 463
distinguish between the hierarchy of international, national and locally designated sites as required by paragraph 175 of the NPPF.	

## 12. Draft Policy BG3: Achieving biodiversity gains

**Overview**: In total, 45 respondents made 53 comments regarding Draft Policy BG3. Key themes are identified below.

Table 22 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about Draft Policy BG3: Achieving biodiversity gains Comments in support (8): Two respondents note general support for the draft policy. One respondent supports the strength of the draft policy language and suggests that this could be enhanced by producing an SPD detailing the preferred biodiversity net gain delivery approach and the approach to contributing to strategic nature recovery. Two respondents suggest guidance is included in relation to how biodiversity net gain should be achieved on-site, including operational practices.	109, 141, 150, 179, <b>208</b> , 261, 272, 361 (support) 71 (object) 9, 12, 49, 93,
One respondent supports the draft policy approach of recognising that biodiversity net gain may not always be possible on-site and that in some circumstances will need to be achieved by alternative means. Another respondent supports the approach of including requirements for biodiversity net gain. This respondent also notes that the potential challenges of implementing the policy are not yet well understood. This includes the potential cost of achieving biodiversity net gain, the availability of land in the city for this function and the potential administrative burden of assessing the draft policy requirement.	111, 116, 121, 127, 131, 136, 162, 165, 170, 171, 177, 184, 185, 193, 201, 210, <b>228</b> , 234, 265, 378, 392, 421, 432, 458, <b>465</b> (neither in support nor objecting)
Comments objecting (1): One respondent states that the concept of biodiversity net gain is a form of greenwashing.	
<ul> <li>Comments neither in support nor objection (29): Two respondents request clarification in relation to draft policy wording. The clarifications sought include:</li> <li>The time-period which management plans need to cover and how this would be monitored.</li> <li>Where the legal responsibility for delivering biodiversity net gain lies if the landowner and developer are different.</li> <li>The criteria used to determine if off-site biodiversity net gain or compensation is considered to be an acceptable approach.</li> </ul>	
One respondent states that biodiversity net gain should be a condition attached to a planning application, rather than a validation requirement. This respondent also states that the requirement to achieve biodiversity net gain in addition to the mitigation of effects relating to biodiversity will be financially challenging.	
Eight respondents question whether this draft policy is necessary given that provisions for biodiversity net gain are included in the Environment Act 2021. Several of these respondents also state that there could be conflict between the provisions of the Act and the approach of the plan. Some of these respondents state that developments providing more than 10% biodiversity net gain should be looked upon more favourably.	

One respondent is concerned about the challenge of meeting the requirement for 10% biodiversity net gain on small sites where viability issues may arise. This respondent suggests that the plan might be supported by guidance relating to this issue. Another respondent suggests that the requirements of the draft policy should be applied flexibility for sites with heritage constraints.

Five respondents note that the approach to biodiversity net gain looks for relative improvement, rather than using an absolute scale. These respondents suggest that it would be preferable to require developers to either achieve 10% biodiversity net gain at developments or to meet the requirements of a suitably determined minimum score for biodiversity for the city. These respondents suggest that developers should be required to take whichever of these approaches would achieve greater improvements in biodiversity.

Another respondent suggests the draft policy is reworded to ensure that the standards are adhered to and are not treated as merely aspirational.

Six respondents state that a higher target for biodiversity net gain should be required. One of these respondents also suggests that the draft policy title should explicitly refer to biodiversity net gain, and that the avoidance of biodiversity loss should be prioritised in the policy. One of these respondents also suggests that the draft policy should explicitly state that all new developments will be required to achieve biodiversity net gain.

A further respondent requests explicit reference to ancient woodland and veteran trees. This respondent states that development should be refused permission if it impacts upon these features, and that biodiversity net gain should be additional to mitigation and compensation.

# Comments in relation to the approach to demonstrating the ability to achieve biodiversity net gain through a Biodiversity Gain Plan included in Draft Policy

Comments objecting (1): One respondent states that the draft policy approach should be updated to require that all baseline and post-intervention on-site habitat units are identified, on- or off-site. This respondent also requests that the draft policy requires Baseline Biodiversity Metric surveys to be undertaken for the locations where offsite biodiversity gain is going to be achieved. The respondent also suggests that a Landscape and Ecological Management Plan should be required to identify how the condition of any habitats created and enhanced will be maintained. This would replace the requirement for the preparation of a Biodiversity Gain Plan.

Comments neither in support nor objection (2): One respondent suggests that BCC should establish a framework for the assessment of biodiversity net gain, with developers required to fund an independent assessment as part of the application process.

One respondent requests more information on how the requirement for the preparation of Biodiversity Gain Plans, to include detail on appropriate management measures for habitats, would be enforced.

130 (object)

66, 219 (neither in support nor objecting)

## Comments in relation to the approach to the Biodiversity Gain Mitigation Hierarchy included in Draft Policy BG3

Comments objecting (5): Four respondents object to the approach of the draft policy stating that it risks exporting biodiversity away from areas where it is needed. Two of these respondents request details about the decision-makers who will decide that biodiversity net gain can be provided off-site. One of these respondents also states that biodiversity net gain needs to be safeguarded beyond the 30-year period outlined.

One respondent objects to the approach of requiring compensation measures where biodiversity net gain cannot be achieved within the site, stating that these could limit the achievement of biodiversity net gain in the city.

Comments neither in support nor objection (7): Two respondents request clarifications, as follows:

- A definition of "last resort" that is referred to in the draft policy in relation to off-site habitat payment compensation.
- Confirmation about how close off-site biodiversity net gain would required be to the site.

One of these respondents also requests that this draft policy be strengthened by removing any conditional language or caveats. This respondent also notes that providing compensation for biodiversity loss can be easier for developers than providing on-site biodiversity net gain, and that mitigating the loss of ecological connectivity can be challenging.

Another respondent states that the draft policy should prioritise the protection of biodiversity above their replacement.

One respondent suggests that the draft policy should refer to the Bristol Avon Catchment Plan 2022-2027, in relation to directing proposed habitat and compensation measures towards opportunity projects. Another respondent states that the draft policy should refer to biodiversity remediation and compensation in relation to all types of habitats, not only designated and non-designated sites. This respondent also suggests that greater clarity should be included in relation to providing offsite habitat payment only as a last resort and that this provision must comply with the Biodiversity Metric target. Furthermore, the order of the biodiversity net gain mitigation hierarchy should be detailed in the plan. This respondent also suggests that the draft policy should require that off-site gains are provided within one mile of a development site.

One respondent notes that where it is challenging to deliver biodiversity net gain on-site, there should be a formal mechanism to enable developers to make payments to enhance the Nature Recovery Network. Another respondent states development resulting in biodiversity loss should not be permitted.

**Overview**: In total two statutory bodies and partnerships made comments regarding Draft Policy BG3. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 23 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy BG3: Achieving biodiversity gains	

80, 136, 177, 219, 428 (object)

121, 126, 130, 147, 192, 210, 432 (neither in support nor objecting)

Consultee	Reference
Natural England: Respondent welcomes the approach of BCC taking further	Ref 208
guidance to reflect the West of England Biodiversity Net Gain Guidance. Natural	
England suggests that BCC include Bristol's parks and greenspaces as urban	
habitat banks for biodiversity net gain units, ensuring that any impacts on	
biodiversity by developments within Bristol are adequately mitigated in areas	
close to proposals.	
Bath and North East Somerset Council: Respondent notes the potential	Ref 228
opportunity for joint working arising in respect to large-scale development close	
to the authorities' shared boundary and the potential for use of land within Bath	
and North East Somerset to help meet biodiversity net gain requirements.	
<b>South Gloucestershire Council:</b> Respondent states that in the context of the West	Ref 465
of England's strategy for nature recovery, it will be important to maintain joint	
working with regards to the draft policy approach to and the delivery of any off-	
site biodiversity net gain provision that cannot be achieved on development sites	
within Bristol.	

## 13. Draft Policy BG4: Trees

**Overview**: In total, 50 respondents made 69 comments regarding Draft Policy BG4. Key themes are identified below.

Table 24 Summary of consultation responses to elements of the draft policy

Table 24 Summary of consultation responses to elements of the draft policy  Key Themes	Respondent
	Reference
General comments about Draft Policy BG4: Trees  Comments in support (8): Five respondents expressed overall support for the draft policy and suggest a number of minor changes to strengthen it. These	129, 141, 150, 155, 179, 210, 247, 286
include:  • Emphasising the role of tree planting in promoting climate resilience.	(support)
<ul> <li>Changing the language of 'considering' trees as assets, to describing trees as assets.</li> </ul>	428 (object)
<ul> <li>Recognising the food growing potential of trees.</li> <li>Ensuring that the approach is framed as a requirement and not an expectation.</li> </ul>	62, 130, 136, 148, 183, 215, 265, 321 (neither in
One of these respondents also states that there are currently not enough trees in East Bristol. Another respondent supports the approach of promoting the incorporation of street trees where practicable. A further respondent supports the noting of the important role trees play for local residents in relation to air quality and visual amenity.	support nor objection)
Comments objecting (1): One respondent objects to the draft policy stating that it does not do enough to address the lack of trees in some areas, or to recognise the role of trees in climate resilience. The respondent also notes that there is no reference to the proposed Bristol Tree Strategy and would do little to improve enforcement where planning breaches occur in relation to impacts on trees.	
Comments neither in support nor objection (8): The Bristol Tree Forum requests that the draft policy text is strengthened to highlight the importance of trees in national policy.	
The Woodland Trust suggests that the draft policy should refer to the Ancient Woodland and Ancient Tree Inventory, as well as Bristol's urban forest as part of the wider West of England Nature Recovery Network. This respondent also suggests that the draft policy could note the unequal distribution of trees in Bristol, with a lack of trees often correlating with areas of higher deprivation.	
One respondent suggests that the draft policy should be cross-referenced to draft policy T1 included in the Draft Policies and Development Allocations document (2019). This respondent also suggests that the draft policy should be cross-referenced with the Healthy Streets Design Check tool, which includes guidance in relation to the provision of shade.	
One respondent states that the draft policy could do more to protect woodland trees.	

One respondent states that the draft policy should address issues pertaining to trees in the urban context, including issues such as using native species and best practice to safeguard trees planted in grey infrastructure / hard landscaping.

Another respondent states that more street trees are needed in Bristol. A further respondent states that at present there are not enough trees in East Bristol, without noting support or objection to the draft policy.

# Comments in relation to the approach to the provision of trees included in Draft Policy BG4

Comments in support (1): One respondent supports the benefits that the draft policy will help achieve through the provision of new trees. These are stated to include increased heat resilience, shading canopies, flood mitigation and visual appeal. This respondent also suggests that trees might be incorporated into the carriageway rather than providing them on the pavement and reducing the amount of space for pedestrians.

Comments neither in support nor objection (13): Three respondents suggest that the selection of trees to be provided as part of landscaping should have regard to the following:

- Whether they are native species, to reduce the risk of diseases being spread.
- Whether they can act to provide shade, including at watercourses.
- Whether they are resilient to climate change.
- The contribution they make to microclimates and pollen counts.

Two respondents note there is no tree canopy cover target included in the draft policy, and suggest that best practice is the achievement of approximately 25% coverage. One of these respondents also suggests that the draft policy should require applicants to use a BS5837 tree survey to assess existing canopy cover area. One further respondent states that existing condition surveys should be undertaken by a competent individual registered with a professional body.

Another respondent notes that in some new developments, trees are planted in small back gardens, and are then removed by the occupiers as they impinge on the amenity of the garden.

Six respondents request that the draft policy is amended to only require new streets to be tree-lined where feasible or viable. It is stated that there may be amenity reasons, such as overshadowing, which could lead to trees being undesirable in certain places.

# Comments in relation to the approach to the protection and replacement of trees included in Draft Policy BG4

Comments in support (2): One respondent supports the requirement of the draft policy for replacement trees to be planted as close as possible to the development site.

Comments objecting (9): One respondent states that urban trees are needed across the city, and the draft policy does not support this.

Two respondents object to the tree replacement standard given that it allows trees with a trunk diameter of below 15cm not to be replaced. One of these respondents states that any trees that are lost as part of development should be

57 (support) 12, 126, 141, 162, 165, 170, 171, 177, 184, 192, 201, 261, 361 (neither in support nor objecting)

155, **465** (support)

131, 175, **218**, 291, 321, 378, 428, 432, 459

(object)

49, 80, 100, 121, 130, 136, 141, 154, 162,

165, 170, 171,

replaced by a multiple of three or four. One respondent states that allowing mature trees to be replaced does not reflect their wider biodiversity value. This respondent states that developers should have to demonstrate they have considered design measures to avoid the removal of trees.

193, 201, 210, 219, 261, 265, 362, 386, 446 (neither in support nor objecting)

177, 179, 183,

184, 185, 192,

Two respondents object to the draft policy given that it includes an allowance for developers to make financial payments to compensate for the loss of trees. These respondents suggest that developers should be required to provide land for replacement trees.

Two respondents object to the draft policy as it allows trees to be removed, and one of these respondents states that this should only occur if the approach is agreed to by a wildlife expert.

Comments neither in support nor objection (27): The Bristol Tree Forum states that the draft policy should be cross-referenced with the requirements for biodiversity net gain set out in draft policy BG3. They also state that the approach should clarify that replacement trees should only be acceptable where tree loss or damage is essential, and not expedient. This respondent suggests an alternative Tree Replacement Standard and that replacement trees should be provided within one mile of the development site. The number of trees lost, their identities and their replacements should be recorded in the planning permission and/or Section 106 Agreement.

The Woodland Trust states that the draft policy approach should be for trees to be retained, unless they pose a risk to safety. This respondent also provides context about the benefits of mature trees. They state that the Tree Replacement Standard should be widened to include the wider benefits of trees, as opposed to being limited to an approach based on diameter.

Eight respondents request clarifications which include:

- The criteria to be used to determine whether tree loss is essential to allow for development, and who will make this decision.
- The definition of important trees.
- The evidence supporting the Tree Replacement Standard.
- How the approach to replacing trees with over 80cm in diameter will work.
- The link between the tree replacement standard and protections for ancient and veteran trees.

Of these respondents, three note that the approach should be expanded to consider all trees, not just important trees. Two of these respondents are concerned that the draft policy approach will result in tree canopy cover being exported away from developments. Another of these respondents suggests tripling the Tree Replacement Standard quotas, and that 25% of all planting (excluding orchards) should be edible. Another of these respondents states that planning permission should be refused if developers pre-emptively destroy all the trees on a site.

One respondent states that there are areas of Bristol with poor tree cover and no new development planned, and therefore off-site tree provision should be spread

across the city based on greatest need, rather than placed in close proximity to new development.

One respondent suggests that the draft policy should pertain to all landscaping, not just trees.

Another respondent suggests that the retention of trees should be emphasised more strongly. This respondent and another respondent states that any removal of trees should be supported by an arboricultural assessment.

Three respondents state that the draft policy should require that no development which affects ancient or veteran trees should be permitted. One of these respondents also states that an updated Tree Replacement Standard should be included, and that the retention of existing mature trees should be considered before any replacement. This response also states that hedgerows and urban hedgerows should be given protection through the draft policy.

One respondent states that the removal of any trees should only be allowable if it is essential to develop the site where they are located, and the new development cannot be designed in such a way as to retain the trees. A further respondent notes that there could be reasons of regional or national significance that may require the removal of trees, and that this should be allowed alongside mitigation and compensation.

Seven respondents state that the draft policy requirements should only be applicable where feasible and viable, and that a financial contribution should be acceptable should providing replacement tree planting on-site prove not to be possible. They state that the replacement of a poor-quality tree may be preferable to retention, especially as there would be a long-term increase in canopy cover. Some of these respondents also note that the draft policy requirement regarding ancient woodland and veteran trees should be consistent with paragraph 183 of the NPPF to allow for development where there are exceptional reasons and suitable compensation.

One respondent suggests that trees are logged in an online resource and requests a resource is provided to notify neighbours about the removal of mature trees. This respondent states that replacement trees should be chosen for their benefits relating to biodiversity and climate change resilience.

**Overview**: In total three statutory bodies and partnerships made comments regarding Draft Policy BG4. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 25 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy BG4: Trees	
Wessex Water: Respondent states that the draft policy should have regard to installation of tree pits as a SuDS feature. The draft policy should identify the need for proposed street trees to be located where they will not impact on underground services, including sewers and lateral drains. This approach is suggested to reduce surface water run-off in urban areas and limit the potential for repair works to sewers to necessitate the removal of trees.	Ref 148

Consultee	Reference
Comments in relation to the approach to the protection and replacement of trees included in	
Draft Policy BG4	
<b>Environment Agency:</b> Respondent states that any tree placement which would adversely impact operational access to a designated Main River or result in an increase in flood risk must be avoided and that the Environment Agency are unlikely to grant a Flood Risk Activity Permit in such a situation. Respondent states that the draft policy should be strengthened to reflect this.	Ref 218
<b>South Gloucestershire Council:</b> Respondent supports the approach of using a tree replacement calculation that is consistent with what is used by South Gloucestershire.	Ref 465

## 14. Draft Policy BG5: Biodiversity and access to Bristol's waterways

**Overview**: In total, 26 respondents made 35 comments regarding Draft Policy BG5. Key themes are identified below.

Table 26 Summary of consultation responses to elements of the draft policy	
Key Themes	Respondent
	Reference
General comments about Draft Policy BG5: Biodiversity and access to Bristol's	126, 129, 141,
waterways	179, <b>208</b> , 459
Comments in support (6): One respondent notes general support for the draft	(support)
policy. Another respondent who supports the overall approach of the policy,	
suggests including increased linkages to requirements for flood resilience.	<b>218</b> , 219, 343
	(object)
One respondent supports the benefits of the draft policy in relation to the health	
of Bristol's waterways and habitats, with associated benefits for nature and	7, 109, 121,
people. This respondent also notes that there could be more explicit reference to	130, 136, 162,
protecting and improving freshwater ecology, and to removing redundant weirs,	165, 171, 201,
culverts and other instream obstructions to fish movement.	<b>228</b> , 261
	(neither in
One respondent supports the draft policy as it will create continuous routes for	support nor
people walking, cycling, and wheeling.	objection)
people waiking, cycling, and wheeling.	objection
One respondent supports the omission of requiring public access to the Bristol	
Port area due to safety and security reasons.	
Tort area due to safety and security reasons.	
Comments objecting (3): One respondent states that the draft policy needs to	
include more precise standards and criteria so that it can be used for the	
·	
assessment of development proposals. Another respondent states that there is	
too great a focus on walkways and increased emphasis is needed in relation to	
biodiversity and nature recovery.	
Comments neither in support nor objection (11): One respondent states that the	
draft policy should reflect the increased potential for active and leisure uses, as	
well as the regeneration potential of the waterways and frontages.	
Another respondent notes the benefits that tree-lined banks can provide in terms	
of ecology and structural stability. One respondent suggests the draft policy	
should also support new green spaces along the waterways.	
should also support new green spaces along the waterways.	
Five respondents state that the draft policy should be more flexible and	
consistent with national policy, and should be presented to the Environment	
Agency to ensure there are no conflicts. These respondents state that the policy	
in its current form, would prevent any development that does not conserve the	
nature conservation value of waterways and adjacent land, regardless of	
biodiversity net gain provisions.	
Stocktonic, net Built provisions.	
One respondent states that safety must be priority that is promoted by the policy	
and that walkways at waterfronts must be appropriately lit.	
Comments in relation to the requirements for proposals adjacent to or	57, 183
containing waterways included in Draft Policy BG5	(support)

	424 462 465
Comments in support (2): One respondent supports maximising the approach of	121, 162, 165,
the draft policy which is expected to improve health of the waterways and	170, 171, 201,
promote nature and wildlife. Another respondent particularly supports the	208, 218
provision of green infrastructure at waterway locations for walking and cycling.	(neither in
	support nor
Comments neither in support nor objection (8): Five respondents state that the	objection)
requirement for green infrastructure provision in this draft policy should only be	, ,
where this type of provision is feasible and viable, and that the requirement to	
deliver biodiversity net gain in a specific part of the site is impractical.	
deliver blodiversity het gain in a specific part of the site is impractical.	
One recognition suggests the draft policy should also provent the use of materials	
One respondent suggests the draft policy should also prevent the use of materials	
which could be harmful to water quality, and that there should be year-on-year	
measurements of water and biodiversity quality, to ensure management goals	
are being met.	
Comments in relation to the approach to City Centre quayside walkways	57 (support)
included in Draft Policy BG5	
Comments in support (1): One respondent supports the draft policy approach of	49, 80, 177,
promoting the creation of active frontages along quayside walkways and	208 (neither in
pedestrian access to the waterways. This respondent requests that the draft	support nor
policy supports the provision of signage and the provision of seating and public	objection)
realm improvements in these areas.	
realiti improvements in these areas.	
Comments neither in support per chiestian (4). Three respondents request elevity	
Comments neither in support nor objection (4): Three respondents request clarity	
about where the Policies Map showing the existing quayside walkways can be	
found.	

**Overview**: In total four statutory bodies and partnerships made comments regarding Draft Policy BG5. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 27 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about Draft Policy BG5: Biodiversity and access to Bristol's wa	aterways
Marine Management Organisation: Respondent states that relevant policies in	148
the South West Marine Plan should be considered as part of the decision-making	
functions of BCC.	
Natural England: Respondent supports the general approach of the draft policy in	208
relation to protecting the existing and potential value of Bristol's waterways in	
relation to both people and nature. Respondent notes the multiple benefits of	
blue infrastructure including improvements to natural flood management,	
ecology, health, cooling and active transport routes where areas of riverside	
greenspace are connected. Respondent supports the draft policy approach in	
relation to retaining and enhancing these benefits.	
<b>Environment Agency:</b> Respondent states that the draft policy should be revised	218
to include the need to ensure new development is set back from the river and	
land is safeguarded to assist with the delivery of the emerging Bristol Avon Flood	
Strategy.	
Bath and North East Somerset Council: Respondent states that development	228
within Bristol along or close to the River Avon may have flood risk impacts	
upstream within the Bath and North East Somerset area. Therefore, there is a	
need for continual dialogue between the two authorities on flood risk matters.	

Consultee	Reference
Comments in relation to the requirements for proposals adjacent to or containing included in Draft Policy BG5	g waterways
<b>Natural England:</b> Respondent states that all new waterside development should provide new and enhanced green infrastructure along the river's edge to contribute to access to green spaces and to benefit natural flood risk management.	208
<b>Environment Agency:</b> Respondent states that the approach to avoiding culverting and opening up culverted watercourses is supported. However, the draft policy should also set out the appropriate setback distance of new development from waterways.	218
Comments in relation to the approach to City Centre quayside walkways included	d in Draft Policy
BG5	
<b>Natural England:</b> Respondent states that greater detail is needed in the draft policy regarding what constitutes appropriate contributions towards a continuous and accessible quayside walkway route.	208

## 15. Draft Policy FS1: The provision of allotments

**Overview:** In total, 48 respondents made 55 comments regarding Draft Policy FS1. Key themes are identified below.

Table 28 Summary of consultation responses to elements of the draft policy

Able 28 Summary of consultation responses to elements of the draft policy  Key Themes  Respondent	
Rey memes	Reference
General comments about Draft Policy FS1: The provision of allotments	29, 33, 34, 35,
Comments in support (24): Eight comments received note general support for	42, 48, 67, 71,
the draft policy. However, one of these comments questions whether	113, 122, 134,
developers will try to avoid these requirements on the grounds of viability.	146, 155, 172,
Another one of these comments states that the draft policy could also include	176, 195, 202,
support for allotment provision at commercial developments. A further	210, 217, 223,
comment suggests that the policy includes text to highlight the benefits of	<b>228</b> , 288, 292,
healthy soil and food growing in the city in relation to health and wellbeing, and	362 (support)
climate change. This comment also suggests that the types of spaces that are	( 11 /
protected by the draft policy should be widened to include community growing	93, 147, 162,
spaces/gardens, food growing enterprises, smallholdings and social eating	165, 171, 184,
spaces.	185, 193, 201
'	(object)
One respondent states that development should be designed so that small scale	, , ,
vegetable cultivation is possible and suggests that this land is not lost to car	9, 12, 131, 136,
parking and other uses. A further respondent notes that there is a good supply	200, 234
of allotments in their area (Westbury on Trym) and would like to see other areas	(neither in
have similar resources.	support nor
	objection)
Twelve other respondents highlight the benefits of allotments in terms of	
heritage, mental and physical health, food cost and sustainability and	
biodiversity.	
Comments objecting (9): Eight comments state that given the make-up of Bristol,	
allotments will likely be on brownfield land and therefore the ground conditions	
at many locations will not be favourable. Furthermore, this approach would lead	
to a relatively wide distribution of allotments leading to inefficiencies in terms of	
the infrastructure needed for maintenance (e.g. water supply, access and	
parking). These respondents suggest that the draft policy should, instead,	
support developers providing on-site allotment spaces and that the strategic	
demand for allotments should be financed via Community Infrastructure Levy	
(CIL) or as part of a larger cluster of allotments.	
Another comment states that alletment provision in the city will decrease the	
Another comment states that allotment provision in the city will decrease the	
area that can be developed for housing. Furthermore, although the draft policy	
refers to the requirement to provide a statutory allotment, they are unaware of relevant legislation addressing this land typology.	
relevant legislation addressing this land typology.	
Comments neither in support nor objection (6): One comment suggests that the	
draft policy could be combined with draft policy FS2 to support growing	
opportunities on development sites in lieu of off-site or financial contribution.	
•	
One respondent notes that the provision of allotments may be difficult at certain	
sites and that the option for offsite provision may be needed. This respondent	

Ī	suggests that the requirement for delivery might be met through other	
	opportunities for food growing, such as sky gardens or rooftops. The Bristol	
	Parks Forum requests that the draft policy requires that offsite allotment	
	provision and financial contributions should be used to benefit the local area.	
	Two respondents query how the draft policy would apply to BCC-owned	
	properties, student accommodation and other large development such as a	
	block of flats.	
	The Bristol Food Network states that reference should be made to the difference	
	between urban and peri-urban food growing spaces, as well as equivalent food	
	growing space provision beyond allotments.	
	Comments in relation to the threshold for requiring statutory allotment plot	79, (support)
	of 250m <sup>2</sup> included in Draft Policy FS1	
	Comments in support (1): One comment supports the threshold included in the	49, 75, 80, 129,
	draft policy for the provision of allotment space given that existing facilities of	131, 162, 165,
	this type are already in high demand in Bristol.	170, 171, 184,
		185, 192, 201,
	Comments objecting (14): Five comments object to the approach of the draft	210 (object)
	policy stating that it is not feasible to deliver on-site allotments as most	
	developments will be required to be high density and will be delivered at urban	121 (neither in
	locations. These respondents, and one other respondent, state that no	support nor
	justification is provided for the 60-unit threshold included in the draft policy.	objection)
	Two respondents (including the Bristol Food Network) suggest that the plot	
	sizes required for larger developments should be increased relative to their size	
	and that guidance should be included in relation to the need for land	
	remediation. One of these respondents also suggests that guidance should also	
	be provided in relation to plot size. Two respondents suggest that there should	
	not be an upper ceiling to the size of allotment.	
	Four respondents state that the threshold for allotment provision should be set	
	lower. One of these respondents suggests that a threshold of 20 dwellings be	
	incorporated in the draft policy.	
	Comments neither in support nor objection (1): One respondent states that	
	allotment provision should be subject to viability and requests that clarity is	
	provided about whether larger developments will be required to provide	
ı	proportionally higher levels of allotment space.	

**Overview**: In total one statutory body made comments regarding Draft Policy FS1: The provision of allotments. Detailed comments from that statutory body were provided as follows:

**Table 29 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about draft policy FS1: The provision of allotments	
<b>Bath and North East Somerset Council:</b> Respondent notes the requirement in the draft policy for new large-scale developments to provide allotment space for residents and the policy's protection of these sites as valuable community and green infrastructure assets.	Ref <b>228</b>

### 16. Draft Policy FS2: Provision of food growing space within new developments of all scales

**Overview**: In total, 19 respondents made 21 comments regarding Draft Policy FS2. Key themes are identified below.

Table 30 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about Draft Policy FS2: Provision of food growing space  Comments in support (5): Five comments (including the comment from the Bristol	129, 131, 155, <b>208</b> , 210
Food Network) note general support for draft policy FS2. One of these comments	(support)
notes that the draft policy is related to all new residential developments, not only	(support)
larger proposals. Two more of these respondents suggest that the draft policy	162, 165, 171,
could be written to help ensure that a proportion of growing spaces is made fully	184, 185, 193,
accessible to all residents.	201 (object)
Comments objecting (7): Seven comments object to the draft policy stating a	12, 49, 80, 88,
threshold should be included, above which on-site food growing space would be	121, 136, 154,
required. These respondents also state that the draft policy should include details	234 (neither in
about the space that needs to be incorporated at developments and that this	support nor
type of provision should be counted as a contribution to open space and not	objection)
additional to this.	
Comments neither in support nor objection (8): Two comments suggest that the	
draft policy could include a requirement for the remediation of land which is to	
be used for food growing. These comments also suggest that the approach could	
do more to make food growing space accessible to all, including those with	
mobility issues.	
Five comments request that additional clarity is provided in relation to the draft	
policy. This includes in relation to the definitions of the terms 'long term	
occupation', 'suitable space', and 'appropriate size, quality and design' included	
in the policy. Clarity is also requested about whether developments for student	
accommodation would be subject to the policy's requirements. Another comment suggests that additional guidance is provided to developers to assist in	
relation to the interpretation of the draft policy.	
Comments in relation to the criteria for space for food growing included in Draft	147 (neither in
Policy FS2	support nor
Comments neither in support or objection (1): One respondent states that the	objection)
draft policy could specify how much food growing space is required per dwelling	
or person.	

**Overview**: In total one statutory body made comments regarding Draft Policy FS2: Provision of food growing space within new developments of all scales. Detailed comments from that statutory body were provided as follows:

Table 31 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy FS2: Provision of food growing space	Ref 208
Natural England: Comment in support of Draft Policy FS2. Respondent notes the	
approach recognises the importance of food growing spaces as part of the green	
infrastructure network.	

### 17. Draft Policy FS3: The protection of existing food growing enterprises

**Overview**: In total, 13 respondents made 13 comments regarding Draft Policy FS3. Key themes are identified below.

Table 32 Summary of consultation responses to elements of the draft policy

Table 32 Summary of consultation responses to elements of the draft policy  Key Themes	Respondent
	Reference
General comments about Draft Policy FS3: Protection of food growing space	155, 170,
within new developments of all scales	(support)
Comments in support (2): Two comments note general support for draft policy	
FS3. One of these comments suggests that the draft policy could be expanded to support the protection of local community gardens.	121 (object)
7.5	49, 80, 131,
Comments objecting (1): One comment objects to draft policy FS3 stating that it lacks clarity to be effective, is not consistent with national policy and is not justified.	136, 154, 192, 210, <b>228</b> , 432, <b>465</b> (neither in support nor
Comments neither in support nor objection (10): Two comments state that the draft policy and supporting text should be better aligned when describing impacts relating to viability and feasibility.	objection)
It is suggested by another comment that the draft policy could do more to define what constitutes 'unacceptable impact' in relation to impacts on the viability of existing agricultural and local food growing enterprises.	
The Bristol Food Network states that the draft policy could require the protection of the best and most versatile soils as well as specifying the amount of food growing land being made available for active cultivation ward by ward. This respondent also suggests that the draft policy is redrafted to remove reference to new development being considered acceptable where a current food growing enterprise would cease operation as the present operators do not want to continue. One further respondent suggests that the draft policy should help to preserve food growing enterprises even if they temporarily considered non-operational.	
Two further responses suggest the protection of productive agricultural soils through the draft policy.	
One respondent states that the title of the draft policy should be amended so that it addresses the whole local food system and associated infrastructure. This respondent also suggests that the local green space designation should be applied to all food growing sites, allotments, smallholdings, community gardens and agroecological food enterprise sites. The respondent suggests that an SPD addressing food growing, should be prepared by BCC.	

**Overview**: In total two statutory bodies and partnerships made comments regarding Draft Policy FS3. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 33 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy FS3: The protection of existing food growin	g enterprises

Consultee	Reference
Bath and North East Somerset Council: Respondent notes the implications of the	Ref 228
draft policy approach in relation to farms within the Green Belt close to Bath and	
North East Somerset. In the process of preparing the Bath and North East	
Somerset Local Plan, further dialogue with BCC on this issue may be necessary.	
South Gloucestershire Council: Respondent notes the implications of the policy	Ref 465
draft approach in respect of enterprises within the Green Belt close to South	
Gloucestershire. In the process of preparing the South Gloucestershire Local Plan,	
further dialogue with BCC on this issue may be necessary.	

## 18. Draft Policy SSE1: Supporting Bristol's centres – network and hierarchy

**Overview**: In total, 54 respondents made 84 comments regarding Draft Policy SSE1. Key themes are identified below.

Table 34 Summary of consultation responses to elements of the draft policy

Table 34 Summary of consultation responses to elements of the draft policy  Key Themes	Respondent
	Reference
General comments about Draft Policy SSE1: Supporting Bristol's centres – network and hierarchy  Comments in support (6): Five respondents note general support for the approach of the draft policy. These comments include the response from Sustrans who	109, 128, 183, 228, 402, 459 (support)
support the reference to the concept of 15-minute cities, but would like greater detail about how key services would be located within a 15-minute walking distance for residents, or how this would be guaranteed. This respondent suggests cross-referencing to draft policy T1 included in the Draft Policies and Development Allocations document (2019). Two more of these respondents also support the reference to 15-minute cities, with one stating that the definition of this concept could be more clearly set out.	219 (object) 1, 72, 113, <b>142</b> , 154, 155, 169, 170, 206, 221, 233, 378, 392, 421, 432, 458, 460, <b>465</b>
One of these respondents would like specific reference to historic conservation and a commitment to consult local people included as part of the draft policy approach.	(neither in support not objection)
Comments objecting (1): One respondent states that the draft policy does not address the potential for noise pollution and that it permits activities that could result in anti-social effects.	
Comments neither in support nor objection (18): Nine respondents refer to the concept of 15-minute cities. Suggested changes in relation to this concept include:  • The text relating to the aim of creating a 15-minute city should include	
<ul> <li>reference to health and social care.</li> <li>The draft policy should be clear about whether the 15-minute city concept applies to all members of the community or only to younger and able-bodied people and whether the approach can be used to ensure those with mobility issues benefit from good access to services and facilities.</li> <li>The draft policy should seek to ensure that there is enough provision relating to local hospitality uses, with the 15-minute city concept also applying to evening uses, so that these activities are not focussed only in the city centre.</li> <li>The draft policy should include reference to uses that are likely attract people to high street locations.</li> </ul>	
One respondent states that the plan should fully recognise the existing diversity of town centres as fulfilling important social and community roles, in addition to their retail and economic roles. Furthermore, local community input should be required into the preparation of the vision statements for centres in Bristol.	
Another respondent states that vision statements and frameworks could be made use of to guide the development of town, district and local centres.	

Key Themes	Respondent Reference
The Westbury-on-Trym Society also refer to vision statements, stating that these	Reference
documents are often prepared by consultants without local knowledge.	
Therefore, this respondent would like to be included in the drafting of any	
statements relating to their area.	
One respondent states that residents often drive to supermarkets as local shops	
have closed, and notes the potential for impacts relating to climate change.	
Conversely, another respondent states that shopping centres need free parking	
available as people are put off visiting by the associated costs.	
One respondent states that suitable community provisions in the sity boyand its	
One respondent states that suitable community provisions in the city beyond its centre still need to be addressed. Another respondent states that community	
infrastructure provision should be integral to redevelopment of any new scheme.	
Comments in relation to uses identified as appropriate to be located within or	57, 80 (neither
adjoining Bristol's centres included in Draft Policy SSE1	in support nor
Comments neither in support nor objection (2): The Bristol Business Improvement	objection)
Districts – Bristol City Centre, Redcliffe & Temple and Broadmead states that they	
support the creation of secure cycle parking in the city centre which is not	
included in the draft policy.	
One respondent states that a mix of town centre activities is desirable This	
respondent also states that there may be a need for a draft policy to ensure that	
certain uses do not become over concentrated in the city centre. The respondent	
refers to the example of night clubs and gaming venues.	
Comments in relation to the approach to active uses in centres included in Draft	57, 127
Policy SSE1  Comments in support (2): The Bristol Business Improvement Districts - Bristol City	(support)
· · · · · · · · · · · · · · · · · · ·	111. 458
the creation and maintenance of active ground floor uses in centres to support	(neither in
their vitality, viability and diversity. The Business Improvement Districts would	support nor
like to see an increase in active frontages on a number of streets in the city	objection)
St and Temple Back East.	
Comments neither in support nor objection (2): Two respondents request that the	
draft policy includes reference to the creation of active frontage in the context of	
the harm new development of this type may have. This harm is framed in relating	
	E7 72 110
• •	
Comments in support (6): The Bristol Business Improvement Districts – Bristol City	(support)
Centre, Redcliffe & Temple and Broadmead supports increased numbers of	
residents living in the city centre and notes the importance of community	88, 121, 165,
amenities and infrastructure to support an increased population.	171, 185, 201,
Three respondents support the approach of allowing residential use shows	
	objection)
Comments in support (2): The Bristol Business Improvement Districts – Bristol City Centre, Redcliffe & Temple and Broadmead and one other respondent supports the creation and maintenance of active ground floor uses in centres to support their vitality, viability and diversity. The Business Improvement Districts would like to see an increase in active frontages on a number of streets in the city centre. This includes at Rupert St, Lewin's Mead, Baldwin St, Broadweir, Victoria St and Temple Back East.  Comments neither in support nor objection (2): Two respondents request that the draft policy includes reference to the creation of active frontage in the context of the harm new development of this type may have. This harm is framed in relating to the potential for new development to draw people away from the existing high streets and shopping locations of the city.  Comments in relation to the approach to residential uses in centres included in Draft Policy SSE1  Comments in support (6): The Bristol Business Improvement Districts – Bristol City Centre, Redcliffe & Temple and Broadmead supports increased numbers of	111, 458 (neither in support nor objection) 57, 73, 110, 127, 184, 193 (support) 88, 121, 165,

Key Themes	Respondent
	Reference
Two respondents support the approach of the draft policy as contributing to intensification of residential development in Bristol's centres and the diversification of urban areas.	
Comments neither in support nor objection (7): Four respondents suggest that the draft policy should require evidence to be provided to demonstrate an excess of supply of commercial units at a given location, to support residential proposals that would result in a consolidation or reduction of commercial frontages.	
One respondent requests clarity in relation to the approach of encouraging residential development within centres at vacant locations away from commercial frontages.	
One respondent states that the draft policy wording needs to be strengthened to ensure residential developments do not reduce, remove or diminish the commercial or cultural functions of centres that would otherwise serve the community.	
Another respondent states that the draft policy needs to be clear that the approach to residential development within centres incorporates build to rent properties and student accommodation.	
Comments in relation to the centre network and hierarchy included in Draft	170, 363
Policy SSE1  Comments in support (2): One respondent supports protecting local centres and	(support)
parades in order to reduce car travel and create walkable communities. The other	169 (object)
respondent notes general support for the hierarchy of centres set out.	103 (03)200,
Comments objecting (1): One respondent objects to this element of the draft	
policy given that the proposed centre hierarchy may mean that some public	
houses will be seen as being less important given that they lie outside of a	
defined centre.	
Comments in relation to individual centres included in the proposed centre	
hierarchy included in Draft Policy SSE1 Bristol Shopping Quarter (Broadmead) primary shopping area	274 (neither in
Comments neither in support nor objection (1): One respondent requests more	support nor
information on the approach to ensuring the success of the city centre. The	objection)
respondent notes particular interest in the Galleries, Broadmead and Park Street.	
Hotwells Road	386 (neither in
Comments neither in support nor objection (1): One respondent states that	support nor
Hotwells is included as part of the city centre in the centre hierarchy, and that	objection)
this area needs improved and regenerated services.	455 /
Westbury-on-Trym  Comments in support (1): The Westbury on Trym Society supports the inclusion	155 (support)
Comments in support (1): The Westbury-on-Trym Society supports the inclusion of Westbury-on-Trym as a town centre. They note the vulnerability of the centre	
in relation to its recent changes of use. The respondent notes the intention to include 'vision statements' for town centres.	

Key Themes	Respondent
	Reference
Whiteladies Road	227 (neither in
Comments neither in support nor objection (1): One respondents stated that the	support nor
Whiteladies Road centre should include additional areas to the south towards	objection)
Oakfield Road and the Royal West of England Academy.	
Ridingleaze (Lawrence Weston)	223 (support)
Comments in support (1): The Lawrence Weston Neighbourhood Planning Forum	
supports the inclusion of Ridingleaze as a district centre and notes that this area	462 (neither in
is in need of regeneration. The group is currently working on a plan towards the	support nor
centre's regeneration. They would welcome this plan being reflected in the Draft	objection)
Policies and Development Allocations document (2022).	
The Forum objects to the inclusion of remote order fulfilment centres in small	
and mixed use residential/retail centres.	
Comments neither in support nor objection (1): One respondent suggests the	
pedestrianisation of the high street or the provision of cycle paths along Long	
Cross.	
Whitchurch (Oatlands Avenue)	218 (neither in
Comments neither in support nor objection (1): One comment is from a statutory	support nor
consultee, with further detail provided in the next table in this report.	objection)
Alma Vale Road, Clifton	11, 227, 378,
Comments in support (4): Four respondents note general support for the inclusion	458 (support)
of Alma Vale Road, Clifton as a local centre. One of these respondents states that	
the map produced in the Draft Policies and Development Allocations document	
(2022) is inaccurate and has provided a corrected map. Two of the respondents	
request that the centre boundary is drawn to include the entire length of shop	
frontages on both sides of Alma Vale Road.	
Filwood Broadway	127 (neither in
Comments neither in support nor objection (1): The Knowle West Regeneration	support nor
Residents Planning Group suggest that Filwood Broadway is included as a district	objection)
centre instead of local centre and would also like a vision statement to be	
prepared for the centre.	
Bedminster Road	218 (neither in
Comments neither in support nor objection (1): One comment is from a statutory	support nor
consultee, with further detail provided in the next table in this report.	objection)
Brislington	71 (object)
Comments objecting (1): One respondent objects to further development in	
Brislington. This respondent states that there is already congestion in the area	
and that further development could exacerbate the issue.	40, 262
St. Peter's Rise, Bishopsworth	48, 363
Comments in support (2): One respondent states that more shops and services	(support)
within the local centre at St. Peter's Rise, Bishopsworth would be beneficial for	310 /ab:a-+\
residents.	<b>218</b> (object)
Another respondent states that the shops further back along Bishopsworth Road	
and at the junction with Bridgewater Road should also be protected.	
Comments objecting (1): One comment is from a statutory consultee, with further	
detail provided in the next table in this report.	

Key Themes	Respondent
	Reference
Stockwood	237 (neither in
Comments neither in support nor objection (1): One respondent states that	support nor
Holloway Road is underfunded and needs investment, rather than creating new	objection)
district centres.	
Leinster Avenue, Filwood	127 (support)
Comments in support (1): The Knowle West Regeneration Residents Planning	
Group supports the addition of Leinster Avenue, Filwood as a new centre.	
Church Road/Highridge Road, Bishopsworth	218 (neither in
Comments neither in support nor objection (1): One comment is from a statutory	support nor
consultee, with further detail provided in the next table in this report.	objection)
Melvin Square, Knowle West	127 (support)
Comments in support (1): The Knowle West Regeneration Residents Planning	
Group supports the addition of Melvin Square, Knowle West as a new centre.	ACE (alabam)
Two Mile Hill Road	<b>465</b> (object)
Comments objecting (1): One comment is from a statutory consultee, with further	456 (
detail provided in the next table in this report.	456 (neither in
	support nor
Comments neither in support nor objection (1): One respondent states that	objection)
although the site is listed in this policy, a map of this location is not included in	
Appendix 2.  Coldharbour Road	422 (support)
	432 (support)
Comments in support (1): One respondent supports the designation of Coldharbour Road as a local centre.	
West Street, Bedminster	457 (support)
Comments in support (1): One respondent supports the identification of West	437 (support)
Street, Bedminster as a local centre given that it is a key corridor and is well	
served by public transport.	
Sandy Park Road	415 (neither in
Comments neither in support nor objection (1): One respondent states that they	support nor
are opposed to further road infrastructure at Sandy Park Road.	objection)
New centres identified by respondents	11, 57, 392,
Five respondents outline locations for the designation of new centres. The	421, 432, 458,
locations identified are:	459
Whiteladies Road South (suggested by three respondents);	
Kellaway Avenue (suggested by two respondents); and	
Ashley Down Road and Cotham Road South.	
Broad Plain/Temple Quay.	
The approach to the creation of new centres included in Draft Policy SSE1	<b>142</b> , 392, 421,
Comments neither in support nor objection (6): Four respondents state the	432, 458, 459
revitalisation of existing centres should be prioritised over creating new ones,	(neither in
with one respondent stating that new developments might threaten existing high	support nor
streets.	objection)
One respondent states that there needs to be a focus on providing new and	
improving existing non-motorised access to any new centres.	

**Overview**: In total four statutory bodies and partnerships made comments regarding Draft Policy SSE1. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 35 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy SSE1: Supporting Bristol's centres – netwo	rk and hierarchy
, 11 3	
National Highways: Respondent states that there is a disconnect between the	Ref 142
supporting text of the policy which highlights the benefits of a 15-minute city and	
the policy text which is more focussed on the centre hierarchy.	
Bath and North East Somerset Council: Respondent notes that local centres and	Ref 228
parades are identified on the Policies Map and that the draft policy seeks to	
maintain and enhance active ground floor uses and therefore, the viability of	
these centres. Dialogue between the two authorities will be necessary in respect	
of the relationship with and implications for local centre provision associated	
within any development proposed on land within Bath and North East Somerset	
close to Bristol.	
South Gloucestershire Council: Respondent seeks clarity about where areas for	Ref 465
growth and regeneration identified in development strategy sit in the centre	
hierarchy. Clarity is also sought in relation to the scale and type of retail, leisure,	
office and other main town centre development likely to be needed in Bristol	
given that this could affect the potential for new centres in South	
Gloucestershire. Respondent also queries whether the primary and secondary	
shopping areas for town, district and local centres will be retained.	
Comments in relation to individual centres included in the proposed centre hierarchy include	
Draft Policy SSE1	
Whitchurch (Oatlands Avenue)	Ref 218
<b>Environment Agency:</b> Respondent states that many sites in Whitchurch and	
Bishopsworth are at risk of surface water flooding and that liaising with the Lead	
Local Flood Authority is advisable.	
Bedminster Road	Ref 218
<b>Environment Agency:</b> Respondent states that the centre is located in Flood Zone	
2 with the main flood risk source from the River Malago, a designated Main River.	
A site-specific Flood Risk Assessment would be required for any development.	
St. Peter's Rise, Bishopsworth	Ref 218
<b>Environment Agency:</b> Respondent states that the designation should be revisited.	
A culverted water course (a designated Main River) passes through the area. The	
Environment Agency is unlikely to permit development on, over or within 8m of	
this culverted water course due to the potential flood risk management	
implications.	
Church Road/Highridge Road, Bishopsworth	Ref 218
<b>Environment Agency:</b> Respondent states that many sites in Whitchurch and	
Bishopsworth are at risk of surface water flooding and that liaising with the Lead	
Local Flood Authority is advised.	
Two Mile Hill Road	Ref 465
<b>South Gloucestershire Council:</b> Respondent states that the draft policy should	
refer to the Two Mile Hill Road centre as being part of Kingswood Town Centre.	
The draft policy should also refer to the close proximity of the Two Mile Hill Road	
centre to the other South Gloucestershire centres. This approach is helpful to	
both applicants and planning officers in applying the sequential test.	
Comments in relation to the approach to the creation of new centres included	Ref 142
in Draft Policy SSE1	
National Highways: Respondent states that this element of the draft policy	
should include reference to the incorporation of permeable and sustainable	

Consultee	Reference
transport networks to facilitate ease of movement across any new centres	
created.	

# 19. Draft Policy SSE2: Development in Bristol's Centres

**Overview**: In total, 15 respondents made 15 comments regarding Draft Policy SSE2. Key themes are identified below.

Table 36 Summary of consultation responses to elements of the draft policy	
Key Themes	Respondent
	Reference
General comments about Draft Policy SSE2: Development in Bristol's Centres	183, 402
Comments in support (2): Two comments express general support for the draft	(support)
policy. These comments support the approach of promoting the protection of	
active frontages within centres. Minor changes are suggested which include	121, 143, 169
making reference to historic conservation and consultation with local people.	(neither in support nor
Sustrans state that they are in support of the draft policy. This respondent	objection)
suggests that there should be provision for travel without need for a car between	
these centres.	
Comments neither in support nor objection (3): One respondent states that the	
draft policy needs to be flexible in terms of the contributions sought from	
developers towards environmental enhancement required at centres.	
One comment states that new public houses should not be refused permission	
where they fall outside of the designated centres. Another respondent states that	
the policy needs to reflect the need to value local centres as areas for local	
services.	
Comments in relation to the approach to District and Local Centres included in Draft Policy SSE2	155 (neither in support nor
Comments neither in support nor objection (1): One comment states that the	objection)
decline of smaller centres is due to high rates for small business enterprises. This	
respondent states that local government should lobby central government for a	
reduction in business rates.	
Comments in relation to the approach to residential development included in	155, 223
Draft Policy SSE2	(support)
Comments in support (2): Two comments support the approach of preventing the	
change of use of ground floor frontages to residential development within	88, 165, 171,
primary shopping areas.	184, 185, 193,
	201 (object)
Comments objecting (7): Comments object to the draft policy given its general	
opposition to residential uses within the ground floor frontage of primary	
shopping areas. Of these comments, two comments refer to the Bristol City	
Centre Framework 2020. It is stated that the Framework highlights that	
residential can complement retail uses and also that residential uses that	
complement retail uses should be permitted within the primary shopping areas.	

## 20. Draft Policy SSE3: Supporting Bristol's evening and night-time economy

**Overview:** In total, 13 respondents made 15 comments regarding Draft Policy SSE3. Key themes are identified below.

Table 37 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about Draft Policy SSE3: Supporting Bristol's evening and	57, 109, 129
night-time economy	(support)
Comments in support (3): A number of comments express general support for the draft policy. This includes support for the approach of encouraging the uses set	13, 215, 219
out. One respondent suggests that planning officers should keep track of	(object)
appropriate buildings for these uses and that local communities should be alerted	(Object)
when these types of buildings become available.	1, 169, 183
6 · · · · · · · · · · · · · · · · · · ·	(neither in
The Bristol Business Improvement Districts – Bristol City Centre, Redcliffe &	support nor
Temple and Broadmead suggests that the draft policy could also support	objecting)
opportunities for new late-night venues.	
Comments objecting (3): Two respondents object to a perceived preference for	
the operation of late-night businesses over the health and wellbeing of residents.	
Another respondent suggests that there is no need for additional development in	
the city for hospitality, evening and night-time economy, culture and leisure uses.	
Comments neither in support nor objection (3): One respondent queries how	
existing entertainment and social venues will be affected. Another respondent is	
concerned that the draft policy over-emphasises the commercial role of the	
night-time economy without reflecting its role for community life.	
Sustrans notes the importance of travelling to night-time venues without a car.	
This respondent highlights the safety considerations that need to be made in	
relation to the promoting this type of travel.	
Comments in relation to the approach to centres being the focus for hospitality,	49, 80 (object)
evening and night-time economy, culture and leisure uses included in Draft	
Policy SSE3  Comments objecting (2): Two respondents object to the approach of centres	
being the focus for hospitality, evening and night-time economy, culture and	
leisure use. One of these respondents notes that local centres may often be close	
to residential areas and are therefore not appropriate for night-time economy	
uses, given the potential for noise pollution.	
Comments in relation to the approach to outside space for hospitality	57 (support)
businesses included in Draft Policy SSE3	
Comments in support (1): The Bristol Business Improvement Districts – Bristol City	
Centre, Redcliffe & Temple and Broadmead supports the approach of allowing for	
appropriate proposals for outside hospitality space, as long as pedestrian and	
blue badge access is maintained.	
Comments in relation to the approach to the Agent of Change principle included	57 (support)
in Draft Policy SSE3	
Comments in support (1): Bristol Business Improvement Districts – Bristol City	65, 403
Centre, Redcliffe & Temple and Broadmead supports the protection of existing	(neither in
night-time economy venues when new residential developments are considered.	

Key Themes	Respondent Reference
Comments neither in support nor objection (2): One comment states that the entity causing change should be responsible for mitigating any ensuing issues. It is stated that this approach should apply to any new residential uses as well as to new night-time/evening uses.	support nor objection)
Another comment suggests alternative wording to ensure that a wider breadth of cultural venues is protected by the draft policy. The list of named uses is suggested to be expanded to include 'theatres and other performance venues'.	

#### 21. Draft Policy SSE4: Town centre first approach to development

**Overview:** In total, 16 respondents made 21 comments regarding Draft Policy SSE4. Key themes are identified below.

Table 38 Summary of consultation responses to elements of the draft policy

Table 38 Summary of consultation responses to elements of the draft policy  Key Themes	Respondent
	Reference
General comments about Draft Policy SSE4: Town centre first approach to	155, 183, 215
development	(support)
Comments in support (3): Three comments note general support for draft policy	
SSE4. These comments include the comment from Sustrans, who support the	49, 80, 109,
restriction of out-of-centre developments which might otherwise promote car	165, 169, 171,
dependency. Another of these comments supports the intention of the policy to limit the growth of town centre uses outside shopping areas but notes that	184, 185, 193, 201 324
existing policy has not stopped the spread of discount retailers outside of these	(neither in
locations.	support nor
Tocations.	objection)
Comments neither in support nor objection (11): Seven comments state that there	
should be no limits on the flexibility of Class E uses. One of these respondents and	
two additional respondents query how town centre uses at locations outside of	
the defined centres will be considered through the plan and how shopping	
parades that are not identified in the plan will be considered.	
One respondent notes that new housing development in these centres should not	
be at the expense of local entertainment/community venues.	
Another comment states that that the change of use of established public houses	
should not be considered more acceptable where they lie outside of designated	
centres.	
Comments in relation to the sequential approach included in Draft Policy SSE4	<b>142</b> (support)
Comments in support (1): One comment is from a statutory consultee, with	
further detail provided in the next table in this report.	165, 171, 184,
	201 (neither in
Comments neither in support or objecting (4): Four comments request a change to the draft policy relating to applications proposing main town centre uses that	support nor
are equal to or less than the amount of floor space currently present on the site.	objection)
In these situations, the sequential approach should not apply.	
Comments in relation to the approach to the primary shopping area included in	<b>142</b> (support)
Draft Policy SSE4	_ := (55ppo: c)
Comments in support (1): One comment is from a statutory consultee, with	
further detail provided in the next table in this report.	
Comments in relation to the impact assessment thresholds included in Draft	164 (object)
Policy SSE4	
Comments objecting (1): One respondent states that the town centre uses should	
be encouraged within the Bristol Central Area as well as Bristol City Centre. The	
respondent states that the 500sqm impact assessment threshold is unduly	
restrictive in relation to development within the Bristol Central Area.	

**Overview**: In total one statutory body made comments regarding Draft Policy SSE4. Detailed comments from that statutory body were provided as follows:

**Table 39 Comments from statutory bodies and partnerships** 

Consultee	Reference
Comments in relation to the approach to the sequential approach included in Draft Policy SSE4	
National Highways: Respondent supports the approach of maintaining the	Ref 142
existing hierarchy of centres through a sequential approach to development	
where there is suitable sustainable transport capacity or where it can be	
provided. The positive consideration for town centre uses at other locations that	
are accessible by walking, cycling and public transport, is also supported.	
Comments in relation to the approach to the primary shopping area included in	Ref 142
Draft Policy SSE4	
National Highways: Respondent notes that the approach to primary shopping	
areas included in Draft Policy SSE4 aligns with the requirements of the NPPF.	

#### 22. Draft Policy SSE5: Temporary uses in centres

**Overview:** In total, 14 respondents made 14 comments regarding Draft Policy SSE5. Key themes are identified below.

Table 40 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about policy SSE5: Temporary uses in centres	57, 110, 128,
Comments in support (7): Three comments support the general principle of Draft	<b>142</b> , 169, 183,
Policy SSE5. One comment notes the potential benefits of the approach given that it may support temporary uses, such as micropubs, which might replace a	386 (support)
previously existing facility in an area of need.	155 (object)
One respondent notes support, but requests more detail on the approach to	165, 171, 184,
Compulsory Rental Auction process in the city. Another respondent states that	185, 193, 201
the Vacant Commercial Property Grant Scheme should be extended to make draft policy SSE5 more successful.	(neither in support nor
Comments abjecting (1), One comment states that a blanket have an the way of	objection)
Comments objecting (1): One comment states that a blanket ban on the use of vacant sites for car parking will make town centres inaccessible for older people and those unable to walk or cycle. This respondent states that in some town	
centres, the use of vacant land for car parking space could be useful without undermining travel by sustainable modes.	
Comments neither in support nor objection (6): Six comments suggest that the	
draft policy should be for neutral impacts on local character and amenity to be	
considered acceptable. This would be in contrast to the approach set out in draft	
policy SSE5 which requires that proposals for temporary uses enhance these	
aspects of a site. Some of these comments also state that paragraph 9.33 of the	
supporting text of the policy repeats much of paragraph 9.30.	

**Overview**: In total one statutory body made comments regarding Draft Policy SSE5. Detailed comments from that statutory body were provided as follows:

**Table 41 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about Draft Policy SSE5: Temporary Uses in Centres	Ref 142
National Highways: Respondent supports the approach of considering proposals	
for temporary car-parking on vacant sites unacceptable. It is stated that this	
approach will help to manage demand for city centre parking and impacts on the	
strategic road network. Respondent states that proposals for the temporary use	
of vacant buildings or sites within centres should be supported by a Transport	
Statement or Transport Assessment.	

## 23. Draft Policy SSE6: Retaining and enhancing markets

**Overview:** In total, four respondents made four comments regarding Draft Policy SSE6. Key themes are identified below.

Table 42 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent Reference
General comments about Draft Policy SSE6: Retaining and enhancing markets	131, 170, 292
Comments in support (3): Three comments note general support for Draft Policy SSE6. These comments also state that the draft policy will help to encourage	(support)
busier trading times and enhance working incomes for small-scale food producers.	57 (neither in support nor objection)
Comments neither in support nor objection (1): One respondent states that markets should seek to complement local businesses and take other food / beverage offers nearby into account.	

# 24. Draft Policy SSE7: Provision of public toilets

**Overview:** In total, 48 respondents made 48 comments regarding Draft Policy SSE7. Key themes are identified below.

Table 43 Summary of consultation responses to elements of the draft policy

Key Themes	Respondent
	Reference
General comments about Draft Policy SSE7: Provision of public toilets	29, 33, 34, 35,
Comments in support (34): Ten comments are in general support of Draft Policy	42, 48, 57, 67,
SSE7. A number of additional comments identify groups of people who are	71, 79, 122,
particularly affected by lack of access to public toilets and would thereby benefit	127, 128, 129,
from the policy. These groups include:	134, 146, 169,
• women;	170, 183, 195,
older people;	202, 215, 217,
<ul> <li>young children;</li> </ul>	252, 288, 292,
vulnerable people; and	307, 321, 343,
<ul> <li>those who cannot afford to pay to access toilet facilities.</li> </ul>	359, 368, 386,
, ,	444, 467
A number of comments support the principle of the draft policy as a means of	(support)
promoting improved public health and equality. The draft policy is also seen as	201 265
means of supporting the liveability and walkability of neighbourhoods.	301, 365 (object)
A number of these respondents state that this draft policy would result in a good	, ,
use of developers' money given the current lack of access to public toilets in	49, 65, 80, 155,
many locations. Four respondents state that BCC has some responsibility to	162, 165, 171,
reopen closed facilities, create partnerships with developers, and play a greater	184, 185, 193,
role in the provision of these facilities as well as their maintenance. One	201, <b>208</b>
respondent suggests that more funding should be made available to businesses in	(neither in
the Community Toilet Scheme.	support nor
the community roller scheme.	objection)
A number of comments suggest that facilities should be open to all 24 hours a	, ,
day and should be clearly signposted in order to encourage people to use outdoor	
spaces more often.	
spaces more orten.	
Those supporting the draft policy principles also include a number of suggestions	
in relation to the wording. These respondents state the draft policy needs to be	
more strongly worded to ensure access is not restricted by any means and that	
facilities are appropriately maintained.	
Comments objecting (2): Two comments query why developers should provide	
public toilets and why the provision of these types of facilities is not the	
responsibility of BCC. It is requested that closed public toilets should be reopened	
and reinstated by BCC before developers are required to provide any new	
facilities.	
Comments neither in support nor objection (12): Many respondents stated that	
certain elements of the draft policy should be clarified. It is stated that the term	
'open to the public' needs to be defined and that the draft policy should be clear	
about who will be allowed to use new facilities.	

Key Themes	Respondent Reference
One respondent also suggests that the draft policy should include a floorspace threshold above which toilet provision is required.  Seven respondents suggest additional changes to the draft policy including:	reference
The requirement for the provision of toilet facilities should only be applicable where it is viable and deliverable and where this type of provision would not have a negative effect on amenity.	
The Building Regulations requirements to provide changing facilities should not make a development unacceptable where this provision cannot be achieved due to the relatively high number of heritage assets in Bristol.  Clarification about BCC's approach to providing standalone public toilets so	
<ul> <li>Clarification about BCC's approach to providing standalone public toilets so that there is not an overreliance on facilities provided by businesses.</li> <li>Removal of any requirement for 24-hour access to facilities, given the likely staffing costs and implications relating to crime prevention strategies.</li> </ul>	
One of these comments suggests that a separate Section 106 obligation is considered to ensure major developments help pay for public toilets.	
One comment notes that BCC has closed a number of public toilets and sold sites which previously accommodated these types of uses in recent years, without	
stating support or objection to the overall draft policy approach.	

**Overview:** In total one statutory body made comments regarding Draft Policy SSE7. Detailed comments from that statutory body were provided as follows:

Table 44 Comments from statutory bodies and partnerships

Consultee	Reference
General comments about Draft Policy SSE7: Provision of public toilets	Ref 208
Natural England: Respondent states that the draft policy should address the	
provision of public toilets in greenspaces to decrease inequalities in relation to	
access to these types of spaces. It is stated that BCC could explore innovative	
funding sources for these facilities including corporate sponsorship.	

#### 25. Proposed approach to the preparation of local design guides or codes

**Overview:** In total, three respondents made three comments regarding the approach to the preparation of local design guides or codes included in the plan. Key themes are identified below.

Table 45 Summary of consultation responses to the approach of the plan

Key Themes	Respondent
	Reference
Comments objecting (2): One respondent objects to the approach of recognising	80, 428
community involvement in the drafting of local design codes while also	(object)
stipulating in policy what design codes should include.	
	143 (neither in
Another respondent objects stating that the approach set out in the plan for the preparation of local design guides or codes is not in line with the Government's National Model Design Code guidance (2021).	support nor objection)
Comments neither in support nor objection (1): One comment states that local design guides or codes should be informed by a stronger vision and expectations. The approach should be partly guided by contribution that retrofitting and modifying existing structures can make to achieving climate change goals.	

## 26. Draft Policy DC A: Delivering well-designed, inclusive places

**Overview:** In total, 38 respondents made 65 comments regarding Draft Policy DC A. Key themes are identified below.

Table 46 Summary of consultation responses to elements of the draft policy

Table 46 Summary of consultation responses to elements of the draft policy  Key Themes	Respondent
ney memes	Reference
General comments about Draft Policy DC A: Delivering well-designed, inclusive places	113, 164 (support)
Comments in support (2): One respondent supports the draft policy given the role that good design plays in creating vibrant and engaged communities. Another	18 (object)
respondent supports the principle, but notes that flexibility may need to be applied when considering proposals for student accommodation against its	1, 12, 14, 57,
requirements.	<b>89</b> , 131, 136, 155, 162, 165,
Comments objecting (1): One respondent objects noting concerns that national guidance regarding co-design with local communities is not being followed. This respondent requests greater information on the co-design procedures to be used as part of decision making that the plan will inform.	169, 171, 184, 185, 193, 200, 201, 223, 275 (neither in support nor
Comments neither in support nor objection (19): Seven respondents state that they will wait until a more complete version of the draft policy is made available before submitting comments.	objection)
<ul> <li>Five respondents suggest changes, which include:</li> <li>Elements of draft policy DC B regarding advertisements in conservation areas should also be included in Draft Policy DC A.</li> <li>The Healthy Streets Approach should be adopted as part of the formal assessment of street design and transport schemes.</li> </ul>	
<ul> <li>The inclusion of a requirement for residential and mixed-use developments to support opportunities for access to 'good food'.</li> <li>The inclusion of draft policy text to support the creation of new parks and green spaces.</li> </ul>	
<ul> <li>A prevention of development on garden plots being classified as brownfield development.</li> </ul>	
One respondent states that the draft policy is too high level to provide the required level of guidance for new developments.	
One respondent requests information on how green spaces will be funded in the city the future.	
Another respondent states reference to the term 'beautiful' in the draft policy is subjective and therefore is not appropriate.	
One respondent states that the underlying driver of this draft policy should be the creation of cohesive, vibrant and sustainable communities.	
One respondent states that residential development should be designed to be low-rise and accommodate a range of house sizes. Residential development	

should also provide for gardens and allotments, bike parking and electric vehicle	
charging points.	
One respondent notes that the draft policy appears to be drafted to address new	,
development in the city, rather than redevelopment which might be required to	
, , , , , , , , , , , , , , , , , , , ,	:
preserve and augment an existing area. This respondent supports the creation of	
local design codes but is concerned about whether there will be sufficient	
resources for this. The respondent also supports the retention of policies DM30,	
DM31, DM32 and BCS22 of the adopted Core Strategy (2011) and Site Allocation	s
and Development Management Policies document (2014).	
One respondent notes that high-quality design should be essential in any new	
development. Furthermore, developers should be required to undertake post-	
completion checks to ensure the development meets the original design	
specification. This respondent also states that there should be greater emphasis	
on the requirement for developments to support liveable and socially cohesive	
neighbourhoods which are attractive, safe and pedestrian friendly.	
Comments in relation to the criteria to create or contribute to well-designed	<b>142</b> , 170, <b>208</b>
places included in Draft Policy DC A	(support)
Comments in support (3): One respondent supports the draft policy approach of	(зарроге)
requiring developments to be inclusive. The assessment of whether or not a	109, 163, 223,
development achieves this requirement should be supported as part of Design	392 (neither in
and Access Statements submitted to support planning applications.	support nor
	objection)
Comments neither in support nor objection (4): One respondent states that all	
development should consider their immediate surroundings. If these are in poor	
condition, then development proposals should include measures to improve the	
surrounding area. This respondent also states that new development should also	
be required to address any shortfall in terms of local amenity. Furthermore, new	
green spaces provided should be required to be accessible and suitable for use b	y
early occupiers and should be delivered to be maintainable by residents.	
Another respondent requests clarity on how the term 'inclusive' is to be	
interpreted. One respondent is concerned that the approach to the safeguarding	
of existing development could prevent regeneration in the city.	
Comments in relation to the approach to ensuring consistency with the ten	142, 465
characteristics of well-designed places of the National Design Guide included in	(neither in
Draft Policy DC A	support nor
Comments neither in support nor objection (2): Two comments are from statutor	y objection)
consultees, with further detail provided in the next table in this report.	
Comments in relation to the approach to urban living included in Draft Policy D	C 200 (support)
A	
Comments in support (1): One respondent supports the draft policy. This	49, 80, 155,
respondent also states that in order to support the delivery of the required	219 (object)
number of homes for the city, a change of approach is needed in relation to	
density optimisation and integrating new development into the existing context.	75, 113, 233,
, ,	<b>465</b> (neither in
Comments objecting (4): The Bristol Civic Society and one other respondent	support nor
object to this draft policy as they are concerned that the text implies that	objection)
liveability can be compromised in order to achieve target housing numbers.	Objectionij
These respondents request that the minimum space standards for liveability are	

included. This could address the minimum space required for communal spaces and for play spaces. One respondent objects to the draft policy as they are concerned that optimising densities could lead to a lowering of living standards in Bristol. One respondent is concerned that the reference to further design guidance in the draft policy means that there can be limited discussion about this aspect of the draft policy, and more generally, the approach to achieving good design. Comments neither in support nor objection (4): Two respondents request more information regarding the public amenities which will be required to support urban living, such as health services and schools. One respondent states that the optimisation of densities supported in the draft policy should not result in issues relating to access to green and blue spaces. Comments in relation to the approach to mixed-use development included in **465** (support) **Draft Policy DC A** Comments in support (1): One comment was received from a statutory consultee, 49, 80, 100, with further detail provided in the next table in this report. 113, 121 (neither in Comments neither in support nor objection (5): The Bristol Civic Society and one support nor other respondent note that it can be complicated to produce a mixed-use objection) development which secures healthy, inclusive and safe places for residents with social interaction, and that the draft policy text should recognise this. One respondent states that major developments should only have to provide a mix of uses where possible. This respondent states that the draft policy should clarify that any mix of uses at a site will reflect the context of the surrounding area. Another respondent notes that the draft policy could also refer to supporting access to health and social care as part of mixed-use development. One respondent requests clarity about how an appropriate mix of uses should be established for a site. Comments in relation to the approach to local character and distinctiveness **465** (support) included in Draft Policy DC A Comments in support (1): One comment is from a statutory consultee, with 121, 155, 185 further detail provided in the next table in this report. (neither in support nor Comments neither in support nor objection (3): One respondent notes that a objection) development may cause some harm to local character or existing amenity, but may still be considered acceptable in planning terms when considering its total merits. This respondent suggests that the draft policy should be written to reflect Another respondent suggests that the draft policy should be written so that the emphasis is on the requirement for developments to mitigate harm, rather than not granting permission for development that results in harm.

One respondent is concerned that this draft policy is subjective. This respondent	
queries who will decide whether a development is appropriate in terms of local	
character and distinctiveness.	
Comments in relation to the approach to co-ordinated development included in	<b>465</b> (support)
Draft Policy DC A	
Comments in support (1): One comment is from a statutory consultee, with	100 (object)
further detail provided in the next table in this report.	
Comments objecting (1): One respondent states that it is unreasonable for	
developers to rely on third party land to bring forward their own scheme. This	
respondent suggests that the draft policy should be written to clarify that where	
there is no reasonable potential for a coordinated approach to development or	
where such an approach would result in delays, deliverable sites should be	
brought forward without the need for a coordinated approach.	
Comments in relation to the approach to public art and cultural activity	109, 113, 121,
included in Draft Policy DC A	185, <b>465</b>
Comments neither in support nor objection (5): One respondent states that it may	(neither in
not always be possible or appropriate for new development to enable the	support nor
delivery of public art or other cultural activity. Therefore, the draft policy should	objection)
be written to allow for greater flexibility in relation to this requirement.	
Two respondents request greater clarity in relation to a developer's role in	
delivering public art. One respondent states that the draft policy approach could	
be to seek contributions from major developments to deliver public art, but	
questions whether this needs its own draft policy sub-heading.  Comments in relation to the approach to further design guidance included in	465
Draft Policy DC A	403
Comments neither in support nor objection (1): One comment is from a statutory	
consultee, with further detail provided in the next table in this report.	
Comments about Appendix 3 relating to Draft Policy DC A	157, 465
Comments in support (2): Two comments are from statutory consultees with	(support)
further detail provided in the next table in this report.	
	49, 136, 155,
Comments neither in support nor objection (5): One respondent states that low	223, 291
carbon design should be treated as an essential component of good design.	(neither in
	support nor
One respondent states that high-rise buildings should not be built in Bristol as	objection)
they are not sustainable, liveable or beautiful. This respondent also notes that	
costly fire safety requirements associated with high-rise buildings can lead to	
lower levels of affordable housing.	
Another respondent states that local design guidance should address the	
character and function of parks and green spaces. They also suggest that local	
design guidance relating to nature should refer to the ecological emergency as	
well as the benefits of green space to people and wildlife. The guidance should	
also link to targets of the One City Plan (2021).	
One respondent is concerned that the proposals included in the appendix are too	
aspirational and will not be realised. This respondent also notes the need for	
different approaches to design in urban and suburban environments.	

Another respondent advocates the use of lower quality green spaces for permeable hard standing parking spaces in Lawrence Weston. This is part of an approach to address parking demands and provide better quality open spaces overall.

**Overview**: In total six statutory bodies and partnerships made comments regarding Draft Policy DC A. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 47 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about Draft Policy DC A: Delivering well-designed, inclusive p	laces
<b>Sport England:</b> Respondent suggests that the draft policy is cross-referenced to Sport England's active design guidance. It is also suggested that active design should be required for all developments and meeting criteria relating to this might be evidenced through the use of Sport England's active design developer's checklist.	Ref 89
Comments in relation to the criteria to create or contribute to well-designed place Draft Policy DC A	ces included in
National Highways: Respondent is supportive of the focus on safety, sustainability and inclusive access.	Ref 142
<b>National Grid:</b> Respondent suggests edits to the draft policy so that the criteria are presented in the context of taking a comprehensive and coordinated approach to development including respecting existing site constraints. The approach of respecting site constraints should incorporate utilities situated within sites.	Ref 163
Natural England: Respondent supports the approach of the draft policy to require well-designed, high-quality development and the creation of inclusive places that are accessible to all. Respondent suggests that the approach to inclusivity and accessibility should include green infrastructure which is designed to be safe and accessible to all.	Ref 208
Comments in relation to the approach to ensuring consistency with the ten chara well-designed places of the National Design Guide included in Draft Policy DC A	icteristics of
National Highways: Respondent queries how the principle 'accessible and easy to move around' will be enforced and monitored in new developments.	Ref 142
South Gloucestershire Council: Respondent notes that the headings of the National Design Guide have not been used to structure the draft policy text. It is also stated that applicants may use the National Design Guide to frame how they respond in their design statement, but that the design of developments may not actually meet the requirements. Respondent supports the draft policy approach of requiring that Design and Access Statements to demonstrate how the development responds to national design policies and guidance.	Ref 465
Comments in relation to the approach to urban living included in Draft Policy DC	Α
<b>South Gloucestershire Council:</b> Respondent states that the draft policy makes it clear that development will be expected to optimise densities. It is stated that the draft policy could be strengthened by including 'should' or 'must' in relation to this approach. It is also suggested that a cross reference might be included to the Urban Living SPD (2018).	Ref 465
Comments in relation to the approach to mixed-use development included in Draft Policy DC A  South Gloucestershire Council: Respondent supports the requirement of the draft policy for proposals to contribute to an appropriate mix of uses.	Ref 465

Consultee	Reference
Comments in relation to the approach to local character and distinctiveness inclu	ded in Draft
Policy DC A	
<b>South Gloucestershire Council:</b> Respondent supports the approach to not permit	Ref 465
development that fails to take the opportunities available to improve the	
character and quality of the area and the way it functions.	
Comments in relation to the approach to co-ordinated development included in I	Oraft Policy DC A
South Gloucestershire Council: Respondent supports the approach of the draft	Ref 465
policy in relation to achieving co-ordinated development.	
Comments in relation to the approach to public art and cultural activity included	in Draft Policy
DC A	
<b>South Gloucestershire Council:</b> Respondent states that wording for the public art	Ref 465
and cultural activity paragraph could be strengthened given that it presently only	
states that that new development 'should enable' the delivery of permanent and	
temporary public art.	
Comments in relation to the approach to further design guidance included in Dra	ft Policy DC A
South Gloucestershire Council: Respondent states that the reference to design	Ref 465
codes is very brief and could be expanded.	
Comments about Appendix 3 relating to Draft Policy DC A	
Historic England: Respondent supports the inclusion of Appendix 3 because of	Ref 157
the plan's commitment to design that positively responds to local historic	
character and distinctiveness. The approach of preparing a suite of design codes,	
masterplans and spatial frameworks is also supported. The reference in the plan	
to the West of England's Placemaking Charter is also supported.	
South Gloucestershire Council: Respondent supports the inclusion of specific	Ref 465
reference to the need to produce local design guides or codes and the themes	
that the design guidance will cover. It is suggested that a comprehensive design	
SPD could be included to address design codes for BCC.	

## 27. Draft Policy DC B: Advertisements

**Overview:** In total, 49 respondents made 66 comments regarding Draft Policy DC B. Key themes are identified below.

Key Themes	Respondent
	Reference
General comments about Draft Policy DC B: Advertisements	34, 35, 42, 66,
Comments in support (14): Eleven respondents note general support for the draft	67, 71, 94, 115,
policy. One respondent supports the draft policy as a means of opposing new	134, 146, <b>157</b> ,
advertisement hoardings.	170, 210, 446
	(support)
One further respondent notes support for the draft policy and suggests the	
approach should be aligned with the other policies in terms of limiting the energy	97 (object)
demands of advertisements.	
	2, 81, 83, 113,
Comments objecting (1): One respondent objects to the draft policy as it should	125, 131, 137,
be made clear that the approach only applies to proposals for new	158, 204, 220,
advertisements. The respondent states that existing advertisements which	222, 229, 230,
benefit from deemed or express consent are to be a material consideration in the	272, 343, 356,
determination of applications. Furthermore, any conditions attached to planning	359, 364, 370
permissions should accord with the advice contained in the Institution of Lighting	(neither in
Professionals (ILP) Guidance: The Brightness of Illuminated Advertisements PLG	support nor
(Professional Lighting Guide) 05.	objection)
Comments neither in support nor objection (19): Adblock Bristol supports a	
dedicated policy on advertisements but suggest a number of changes. They state	
that the draft policy should require that the cumulative impacts of	
advertisements is considered as part of the assessing of applications. This	
respondent also states that the draft policy should include a cross reference to	
the aims of policies NZC1, BG2 and DC A, to ensure that these policies are aligned.	
Three respondents also state that the advertisement policy should link to other	
policies in the plan, such as the policies that address climate change, biodiversity	
and design.	
One respondent notes that advertisement may present public safety issues in	
relation to data protection and surveillance. This respondent also states that	
discontinuance notices should be served to advertisement sites once express	
consent has expired, so that there is more local control over advertisements.	
Four respondents note the potential for advertisements to affect a population's	
mental and physical health, through their content and any illumination required.	
Nine respondents note the high energy usage and detrimental impact of	
Illuminated advertisements in relation to achieving net zero carbons. Many of	
these respondents suggest an approach that would place a restriction on the	
operating hours of advertisements, with some suggesting that preventing	
advertisements would result in contributions to the city's carbon emissions.	
One respondent requests clarity about how this draft policy would affect the	
Bristol Local Plan Review Draft Policies and Development Allocations Consultation	

(2019) which proposed to retain policy DM29 of the Site Allocations and Development Management Policies document (2014) 'with minimal updating'. Comments in relation to the criteria relating to advertisements having an 48, 57, 79, 84, unacceptable impact on amenity included in Draft Policy DC B 122, 155, 158, Comments in support (11): One respondent notes general support for approach 272, 317, 342, 364 (support) to addressing unacceptable impacts on amenity. This respondent also states that bus stop advertisements should be removed to make these locations more welcoming. 97 (object) Four respondents also note their support for the draft policy. Particular support is 75, 80, 115, noted for the approach that lower levels of existing visual amenity in a given area 137, 204, 220, will not be used a benchmark to determine proposals that could have adverse 229 (neither in impacts on aesthetic quality. One of these respondents supports an approach support nor that would limit the operating hours and levels of luminance at advertisements, objection) and would like this approach to also be applied for shop front facia boards. This respondent queries whether BCC could consider advice from typographers on appropriate styles, fonts and colours for advertisements. One respondent supports new definitions relating to amenity included in the draft policy. However, they would like clarity about whether hours of illumination for advertisement will be restricted. One respondent supports the approach protecting the aesthetic quality public spaces. Two respondents support the draft policy stating that lighting from advertisements can have amenity impacts on wildlife and people. One respondent supports the draft policy given that it recognises the potential harm of digital advertisements in relation to amenity. One respondent supports the draft policy as advertising units and telephone boxes detract from the quality of the city centre and can generate noise and light pollution. This respondent also states that advertisements for out of centre shopping locations can undermining the viability of the town centre. Comments objecting (1): One respondent queries the evidence base that supports the draft policy. This respondent also states that the draft policy does not adequately define incongruous features or what can be counted as nuisances. The respondent states that the draft policy should only refer to the potential for adverse effects where advertisements are not an established feature or if an area is wholly residential in character. It should not refer to impacts on medium to long-distance views, as the context of locations where advertisements are proposed may mean that they can be considered acceptable. Comments neither in support nor objection (7): Adblock Bristol suggests a number of additional criteria that should be considered as part of the policy. The changes suggested include: having regard to visual amenity in any area of the city; the enjoyment of green space; the potential for intrusive light; impacts relating to ease of movement; and the creation of well-designed, inclusive places.

One respondent notes that any site with advertising hoarding will detract from local character, contribute to visual distraction and impact on residents' living conditions.	
One respondent states that no area should have any more advertisement spaces, as the respondent feels these spaces are damaging to amenity.	
Another respondent notes that the potential for impacts on amenity should include anti-social behaviour which can often be associated with areas that contain advertisements.	
Three respondents suggest that light pollution should also be an unacceptable impact.	
Comments in relation to the criteria relating to advertisements having harmful	33, 79, <b>142</b> ,
impacts on public and road safety included in Draft Policy DC B	158, 272, 356,
Comments in support (8): Six respondents support the policy given its likely to	358, 368
result in benefits in relation to improved road safety.	(support)
One additional respondent also notes support for the draft policy's approach to defining public amenity and road safety.	2 (object)
Comments objecting (1): One respondent states that the text relating to harm to public safety where advertisements obscure views into an area should be updated to refer only to areas that are publicly accessible, and that there should be no restrictions on lawful advertisements which restrict views into private property.	74, 204, 229, 392 (neither in support nor objection)
Comments neither in support nor objection (4): Adblock Bristol suggests that the draft policy should require advertisement to have regard to the safety of cyclists and to limit the potential for visual distractions in relation to the interpretation of road signs. Similarly, another respondent states that the definition of 'unacceptable impact on public safety' should also include visual distractions relating to cyclists, pedestrians and wheelchair users. Adblock Bristol also suggests that the draft policy should include an additional criterion relating to advertisements that might encroach on personal privacy. The respondent also suggests that the policy should provide clarity about how advertisements that create an unwelcoming sense of enclosure will be assessed.	F
One respondent suggests that the draft policy should also prevent advertisements which create barriers in pedestrian areas.	
One respondent states that illuminated digital screens create harmful impacts and risk public safety for all road users.	

**Overview**: In total two statutory bodies and partnerships made comments regarding Draft Policy DC B. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 49 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about Draft Policy DC B: Advertisements	Ref 157
<b>Historic England:</b> Respondent supports the reference in the explanatory text of	
the draft policy to the requirement for developments in Conservation Areas to	

Consultee	Reference
meet the criteria of Section 72 of the Planning (Listed Building and Conservation	
Areas) Act 1990. It is stated that this consideration may also be relevant to other	
sections of the plan given that around a third of the city is covered by	
Conservation Areas.	
Comments in relation to the criteria relating to having harmful impacts on	Ref 142
public and road safety included in Draft Policy DC B	
National Highways: Comment in support of criteria included in the draft policy in	
relation to advertisements having harmful impacts on public and road safety.	
Respondent notes that advertisements are a potential hazard to users of the	
strategic road network when sited inappropriately.	

# 28. Development locations and allocations: development locations and allocations that are not specific to an individual site

**Overview**: In total, 15 respondents made 15 comments regarding the development locations and allocations that are not specific to an individual site. Key themes are identified below.

It should be noted that comments received in relation to the specific development locations and allocations included in the Draft Policies and Development Allocations (2022), are summarised in tables later in this report.

Table 50 Summary of consultation responses to proposed development locations and allocations

Table 50 Summary of consultation responses to proposed development locations and allocations	
Key Themes	Respondent
	Reference
<ul> <li>Comments objecting (8): Eight respondents object to the approach to development locations and allocations in the Draft Policies and Development Allocations document (2022) without referring to a specific site. The reasons stated for these objections include:         <ul> <li>Brownfield land should be developed before greenfield land, with the potential for negative impacts on wildlife resulting from the development of greenfield highlighted.</li> <li>The need for development to be considered in the context of pressures on existing services. In the past development has not always supported the delivery of new services.</li> <li>Green spaces should not be developed as they are a valuable resource for local people.</li> <li>BCC has previously declared a climate and ecological emergency, and has stated that it will not allow development within the Green Belt. Development of sites within the Green Belt would be contrary to these declarations.</li> </ul> </li> </ul>	130, 278, 323, 339, 372, 385, 408, 456 (object)  90, 113, 136, 142, 218, 228, 465 (neither in support nor objection)
One of the respondents objecting states that the plan should be clear that only sites which are compliant with the current version of the NPPF and the Environment Act 2021 should be retained for allocation. Furthermore, site allocations that encroach on SNCIs and are not subject to a pending planning application or have yet to be developed, will not be allocated. This respondent also states that the approach of prioritising the development of brownfield land will need to consider the NPPF and the Town and Country Planning Act definitions of that type of land. These sites should listed on BCC's- up-to-date brownfield register.	
Comments neither in support nor objection (7): One respondent notes the challenges of protecting green spaces whilst also providing new homes. This respondent also notes the benefits of green spaces in terms of health and wellbeing.	
One respondent requests that the policy clarifies how BCC's Golden Motion to protect the city's green spaces has influenced the selection of the development locations and allocations.	

**Overview**: In total five statutory bodies and partnerships made general non-site-specific comments on the development locations and allocations. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 51 Comments from statutory bodies and partnerships

Consultee	Reference
The Coal Authority: Respondent expects that sites proposed as development	Ref 90
allocations will be assessed against the downloadable data provided by the Coal	
Authority, in respect of Surface Coal and Development Risk.	
National Highways: Respondent states that the number of proposed dwellings to	Ref 142
be allocated on a site basis should be detailed so that more substantive	
comments can be provided.	
<b>Environment Agency:</b> Respondent states that a sequential approach to	Ref 218
development should be taken in cooperation with BCC's neighbouring authorities.	
Development on previously developed land should be prioritised. It is stated that	
this approach will help to reduce the risk of flooding. Land at risk of flooding	
should be used for green infrastructure, nature recovery networks, natural flood	
management, green space and flood storage, etc. The Environment Agency would	
object to a plan that allocates development in Flood Zones 2 or 3, where there	
are sites at lower flood risk that are reasonably available for development.	
Bath and North East Somerset Council: Respondent suggests that continuing	Ref 228
dialogue is needed between Bath and North East Somerset Council and BCC	
regarding the assessment of transport and other infrastructure impacts of any	
development allocations proposed for inclusion in the Regulation 19 plan. The	
assessment should consider any proposed mitigation measures.	
<b>South Gloucestershire Council:</b> Respondent notes that the plan indicates that the	Ref 465
Green Belt sites being taken forward in the plan can deliver between 1,150 to	
1,400 new homes. It is stated that it may be helpful to show what method has	
been applied to arrive at these figures.	

#### 29. Development locations and allocations: Land at Bath Road, Brislington

**Overview**: In total, 57 respondents made 63 comments regarding the proposed allocation at Bath Road, Brislington. Key themes are identified below.

Table 52 Summary of consultation responses to elements of the proposed allocation

Key Themes	Respondent
	Reference
General comments about the proposed allocation of Land at Bath Road, Brislington  Comments in support (2): Wyevale (Bristol) Ltd supports the allocation of the site for development. This respondent owns part of the site and notes that it is immediately available for development and is partly previously developed land. It is stated that the capacity of the site could be increased given the removal of other proposed allocations from the Draft Policies and Development Allocations document (2022).  Bellway Homes is a potential developer of the site. This respondent supports the allocation of the site stating that Bristol's housing need provides the exceptional circumstances needed to support the release of the land from the Green Belt. The	160, 190 (support) 6, 27, 32, 33, 34, 35, 41, 42, 44, 45, 48, 66, 67, 71, 74, 79, 82, 118, 122, 130, 134, 144, 146, 154, 172, 202, 211, 216, 217, 224, 226,
respondent notes that their portion of the site would deliver up to 555 homes, enable transport improvements and is in a sustainable location. The development of the site would also allow for the establishment of a new long-term Green Belt boundary.  Comments objecting (43): The following reasons are given for objecting to the allocation of Land at Bath Road:  There are no exceptional circumstances for the release of land from the Green Belt, and its presence within this policy designation acts to prevent urban sprawl and provide mitigation against the effects of climate change.  The site is of ecological value and contains important green infrastructure features.  The site is of importance for mitigating flood risk.  Brownfield land should be developed before greenfield land.	217, 224, 226, 275, 276, 280, 292, 314, 319, 325, 331, 362, 363, 368, 376 (object) 49, 80, <b>89</b> , 183, <b>218</b> , <b>228</b> , <b>465</b> (neither in support nor objection)
<ul> <li>Development would place pressure on existing amenities and services.</li> <li>Development would result in increased pollution, congestion, and associated risks to road safety.</li> <li>Concerns that there has already been development and removal of greenery in the area.</li> </ul>	
Comments neither in support nor objection (7): One respondent requests clarification about the potential to relocate the existing park and ride facility, if this land is developed for other uses.	
One respondent states that any proposed development that comes forward for the site should be designed as a liveable neighbourhood, with a mix of uses. The development should provide access to amenities within a 15-minute walk and should incorporate public transport and active travel routes which meet the requirements of local policies. One respondent notes a perceived conflict between the potential sustainability of the site due to its transport connections and the relocation of the park and ride.	

Comments in relation to the key development principles included for the	<b>465</b> (support)
proposed allocation at the Land at Bath Road, Brislington	120 240
Comments in support (1): One comment was received from a statutory consultee,	130, 219
with further detail provided in the next table in this report.	(object)
Comments objecting (2): One respondent notes that the key development principle of retaining all trees, hedgerows and green infrastructure at the site is unlikely to be achievable. It is stated that this approach would result in not enough space being available for development.	41, 190, <b>208</b> (neither in support nor objection)
One respondent states that the high level of affordable housing required to be provided at the site, does not justify its release from the Green Belt.	
Comments neither in support nor objection (3): One respondent requests further	
information about the affordable housing requirements for the site.	
Another respondent states that the level of 40% affordable housing set out in the	
key development principles for the site, should be guaranteed.	
Comments in relation to the approach to proposals adjacent to Bristol included	139, 152, <b>465</b>
in relation to the proposed allocation at the Land at Bath Road, Brislington	(support)
Comments in support (3): Crest Nicholson, the developer of the Hicks Gate site,	
an adjacent site within Bath and North East Somerset, supports BCC's recognition	228, 463
of development opportunities adjacent to Land at Bath Road. The respondent	(neither in
notes that the benefits of Land at Bath Road set out in the Draft Policies and	support nor
Development Allocations document (2019) would also apply to their site.	objection)
Another respondent supports the allocation but suggests that the boundary should be changed so that land to the north of Bath Road is also incorporated, including Brislington Cricket Club. This respondent states that development in this area could help ensure the future of the cricket club at the site and provide additional housing, including specialist homes.	
Comments neither in support nor objection (2): Two comments are from a statutory consultee, with further detail provided in the next table in this report.	

**Overview**: In total six statutory bodies and partnerships made comments on the proposed allocation of Land at Bath Road, Brislington. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 53 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about the proposed allocation of Land at Bath Road, Brislington	
Sport England: Respondent states that any development should provide new or	Ref 89
enhanced sport and recreation facilities whilst also having a positive impact on	
the public's health and mental wellbeing.	
Environment Agency: Respondent states that detailed flood modelling is likely to	Ref 218
be required for the site given its relationship to Scotland Bottom Watercourse.	
This work is likely to be needed to demonstrate the deliverability of the site and	
inform appropriate flood risk mitigation measures.	
Bath and North East Somerset Council: Respondent states that the potential for	Ref 228
development in the surrounding location on Green Belt land within Bath and	
North East Somerset will need to be considered as a reasonable alternative to the	

Consultee	Reference
Bath Road site. Cross working between the authorities will be needed to assess	
this potential. Respondent also states that further clarity is needed as to whether	
BCC is proposing to relocate the park and ride site into the Bath and North East	
Somerset area as part of the development of the Bath Road site. Moving the park	
and ride facility to such a location would involve the development of Green Belt	
land for which exceptional circumstances would need to be demonstrated.	
Furthermore, additional assessment is needed to understand the likely significant	
transport benefits of moving the park and ride and the respondent would	
welcome BCC's support in pursuing this.	
South Gloucestershire Council: Respondent states that it may be helpful to	Ref 465
consider whether an alternative location for the development can be identified in	
Bristol for the next stage of the Plan. This would give assurance that if it is not	
possible to relocate the park and ride within the site, the 250 homes considered	
for the current location of the park and ride can be delivered elsewhere.	
Comments in relation to the key development principles for the proposed allocat	ion of Land at
Bath Road, Brislington	,
Natural England: Respondent states that features of ecological value on this site	Ref 208
should be retained and enhanced by new development. The proposal also	
provides an opportunity to provide high quality accessible green infrastructure to	
increase accessible greenspace available for surrounding communities which is of	
particular relevant given the under-provision in nearby residential areas.	
South Gloucestershire Council: Respondent states that the development	Ref 465
principles included are helpful to allow for an understanding of what the starting	
point for the allocation text (including affordable housing requirements) might	
look like. The principles also set out the key issues that may influence the ability	
for the site to be delivered in the plan period. They also set out issues that may	
influence the housing capacity for the site.	
Comments in relation to the approach to proposals adjacent to Bristol included in	n relation to
proposed allocation of Land at Bath Road, Brislington	1
<b>Bath and North East Somerset Council:</b> Respondent states that the approach to	Ref 228
this site should be supported by transport assessments to consider the impact of	
the proposed development on the highway network both within the city and	
within Bath and North East Somerset given the roads' importance for both areas.	
North Somerset Council: Respondent states that the approach set out should	Ref 463
make reference to other allocations as well as urban extensions. Development	
that could come forward on land close to the proposed location at Bath Road,	
Brislington and other locations close to Bristol will include allocations other than	
urban extensions.	
South Gloucestershire Council: Respondent supports the importance placed on	Ref 465
working with neighbouring authorities to assess the impact of allocations or other	
development at the edge of the authorities' boundaries. The respondent states	
that no decisions have been made by South Gloucestershire Council about	
whether Green Belt land will be released to help meet future housing needs.	

#### 30. Development locations and allocations: Land west of Silbury Road, Ashton Vale

**Overview**: In total, 83 respondents made 83 comments regarding the proposed allocation of Land west of Silbury Road, Ashton Vale. Key themes are identified below.

Table 54 Summary of consultation responses to elements of the proposed allocation

Key Themes	Respondent
	Reference
Comments in support (1): Esteban Investment Ltd is the prospective developer of the site and supports the proposed site allocation but requests changes to the	168 (support)
<ul> <li>The planning application for the site should be referred to as 'Longmoor' not</li> </ul>	21, 22, 26, 27, 29, 32, 33, 34,
'Longmoor Village.  The exceptional circumstances for the removal of the site from the Green	35, 36, 37, 38, 39, 40, 41, 42,
<ul><li>Belt should be outlined.</li><li>The scale of development supported should be clearly stated.</li></ul>	43, 44, 45, 48, 64, 66, 67, 74,
<ul> <li>The scheme's expected contribution to community and commercial space should be set out.</li> </ul>	79, 82, 101, 106, 112, 118, 122, 130, 134,
Comments objecting (75): Five comments note general objection to the proposed allocation of Land west of Silbury Road, Ashton Vale. The remaining comments note more specific reasons for their objection, including:	136, 144, 146, 154, 172, 176, 186, 192, 195,
<ul> <li>The site is a wildlife corridor and there is also potential for development to impacts upon wider ecological networks including impacts on Longmoor and Collier's Brooks.</li> </ul>	202, 211, 216, 217, 219, 224, 233, 275, 279, 280, 283, 285,
<ul> <li>The site provides residents with access to nature with benefits for health and wellbeing.</li> </ul>	287, 288, 289, 292, 294, 295,
<ul> <li>The site should be declared a nature reserve to be looked after by local people.</li> </ul>	297, 299, 302, 316, 318, 362,
<ul> <li>The site is located within the flood plain.</li> <li>The site is within the Green Belt and there are no exceptional circumstances to justify its removal from this designation.</li> <li>Development of the site would contradict BCC's September 2021 Golden Motion to protect the Green Belt and green spaces.</li> </ul>	363, 367, 368, 376, 391, 396, 409, 430, 453 (object)
<ul> <li>Development of the site would increase pressure on local services.</li> <li>Noise pollution from the nearby recycling plant would affect new residents at this location.</li> </ul>	<b>89</b> , <b>148</b> , 183, 199, 457, <b>463</b> ,
<ul> <li>The site is located on a former landfill site with potential for new residents to be adversely affected for this previous use.</li> <li>Development of the site will potentially impact the reopening of Portishead</li> </ul>	<b>465</b> (neither in support nor objection)
trainline.	
Comments neither in support nor objection (7): A number of comments recognise the need for the proposed allocation at Silbury Road, without noting express support for the allocation.	
One respondent requests that any allocation text that would guide the development of the site should include requirements for:  • an appropriate mix of uses;	
<ul> <li>provision of amenities within 15 minute walk; and</li> <li>high quality walking and cycling infrastructure.</li> </ul>	

Several other respondents state that the allocation should be removed from the plan if the application for the development of the site is rejected by Secretary of State.

**Overview**: In total four statutory bodies and partnerships made comments regarding the proposed allocation of Land west of Silbury Road, Ashton Vale. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 55 Comments from statutory bodies and partnerships** 

Consultee	Reference
Sport England: Respondent states that any development at the proposed	Ref 89
allocation should provide new or enhanced sport and recreation facilities whilst	
having a positive impact on the public's health and mental wellbeing.	
Wessex Water: Respondent states that any development at proposed allocation	Ref 148
should not include buildings or sewers within 6m of the existing sewer that runs	
across the site. The cumulative impact of development in this area will be	
reviewed by Wessex Water and any sewer improvements necessary to maintain	
existing levels of service will be carried out.	
North Somerset Council: Respondent notes the change to the boundary of the	Ref 463
Green Belt given planning permission granted for the site by BCC <sup>2</sup> . Respondent	
does not indicate any support for or objection to this change.	
South Gloucestershire Council: Respondent queries whether the allocation will	Ref 465
reflect the number of homes (510) included in the current planning application	
for the site.	

<sup>&</sup>lt;sup>2</sup> Please note that at the time of writing, while BCC has resolved to grant outline planning permission for the site (application reference 21/03166/P) this is yet to be granted.

#### 31. Development locations and allocations: Land adjacent to Elsbert Drive, Bishopworth

**Overview**: In total, 63 respondents made 69 comments regarding the proposed allocation of Land adjacent to Elsbert Drive, Bishopworth. Key themes are identified below.

Table 56 Summary of consultation responses to elements of the proposed allocation

Table 56 Summary of consultation responses to elements of the proposed allocation  Key Themes	Respondent
	Reference
General comments about the allocation of Land adjacent to Elsbert Drive,	162 (support)
Bishopworth	1.0 10 00 00
Comments in support (1): Taylor Wimpey, the prospective developer of the site,	16, 19, 20, 23,
supports the proposed allocation of the site. The respondent states that they are	24, 27, 29, 32,
in support of the optimisation of all deliverable and developable sites.	33, 34, 41, 42,
	44, 45, 48, 63,
Comments objecting (53): The following reasons were given for objecting to the	66, 67, 71, 74,
proposed allocation of Land adjacent to Elsbert Drive, Bishopworth:	79, 82, 85, 86,
Development in this location would lead to an increase in pollution and	95, 96, 118,
congestion, and associated risks to road safety. Access to the site is	122, 124, 130,
unsuitable for an increased number of vehicles.	134, 144, 154,
The site has poor public transport connections.	172, 176, 192,
Development of the site would result in increased pressures on existing	195, 202, 211,
services and infrastructure.	212, 216, 217,
• Development in this location would lead to an increase in noise pollution for	219, 224, 277,
existing residents.	280, 285, 292,
<ul> <li>Development in this location would lead to overshadowing, overwhelming,</li> </ul>	298, 362, 363,
and a loss of privacy for existing residents.	368, 376, 461
The development of brownfield land should be prioritised over the	(object)
development of greenfield land.	89, 148, 208,
The site is valued by local residents, in particular for providing green space	218, 463, 465
and benefits for mental and physical health. The area already experiences	(neither in
some degree of deprivation and has few existing green spaces.	support nor
<ul> <li>The site is biodiverse and supports ecological networks and habitats.</li> </ul>	objection)
<ul> <li>The site helps to mitigate against climate change. BCC has declared an</li> </ul>	
ecological emergency with aims to increase the amount of wildlife, protected	
areas, tree cover and food production in Bristol.	
• Building more homes is likely to result in adverse effects on the environment	
given the need for increased use of materials, the running costs of the	
homes, and carbon footprint of the new residents.	
• The site lies within the floodplain and there are redundant coal mines in the	
area.	
<ul> <li>Development in this location would lead to deforestation and soil erosion,</li> </ul>	
and would impact the water table.	
<ul> <li>There are no exceptional circumstances allowing for release of the site from</li> </ul>	
the Green Belt which presently acts to prevent urban sprawl.	
<ul> <li>The site is not large enough to provide a significant amount of affordable</li> </ul>	
housing.	
• High-density development should only occur in established neighbourhoods.	
The site is no longer appropriate for allocation given that North Somerset	
Council is no longer allocating land adjacent to the site.	
Comments neither in support nor objection (6): Six comments are from statutory	
consultees, with further detail provided in the next table in this report.	
consumes, with further detail provided in the flext table in this report.	]

#### Comment in relation to the housing numbers for the proposed allocation of 162 (support) Land adjacent to Elsbert Drive, Bishopworth Comments in support (1): Taylor Wimpey, the prospective developer of the site, 16 (object) supports the inclusion of the housing numbers in relation to the proposed allocation of Land adjacent to Elsbert Drive, Bishopworth. This respondent states 228, (neither in that the site could support the delivery of 150 dwellings. support nor objection) Comments objecting (1): One respondent states that the housing numbers set out for the site are too high. Comments neither in support nor objection (1): One comments is from a statutory consultee, with further detail provided in the next table in this report. Comment in relation to the key development principles for the proposed 219 (object) allocation of Land adjacent to Elsbert Drive, Bishopworth Comments objecting (1): One respondent states that the key development 130, 136, 162, principles need to be considerably strengthened if the site is to be allocated. The 463 (neither in respondent makes specific reference to the level of affordable housing required support nor for the site. objection) Comments neither in support nor objection (4): Taylor Wimpey, the prospective developer of the site, provide a number of suggestions in relation to the key development principles set out for the proposed allocation of Land adjacent to Elsbert Drive, Bishopworth. These include: A request for clarification on the process and approval requirements for the cross-boundary masterplan for the site. A suggestion that the retention and incorporation of new trees, hedgerows and green infrastructure should not be an absolute requirement, given that some loss will be necessary to facilitate development, and this would likely be acceptable with appropriate mitigation. A suggestion that the biodiversity net gain requirement does not need to be included in any allocation text given that this requirement is set out through national policy and Draft Policies and Development Allocations document (2022) Draft Policy BG3.

- No objection is made to providing essential infrastructure at the site but the
  respondent states that this should be determined through the planning
  application process, and indicates that the principal and only vehicle access
  would be from Elsbert Drive.
- No objection is made to the affordable housing provision, but it is stated that this should be supported by viability testing for the site which is not yet available.
- The requirement for community led/self-build housing is objected to given the likely challenges relating to delivery and the desirability of this typology on larger development allocations.

One respondent suggests that any proposed allocation text related to the site should require development to meet all of the key development principles.

Another respondent requests that any emerging allocation text include an emphasis on biodiversity net gain.

**Overview**: In total seven statutory bodies and partnerships made comments on the proposed allocation of Land adjacent to Elsbert Drive, Bishopsworth. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 57 Comments from statutory bodies and partnerships** 

Table 57 Comments from statutory bodies and partnerships	
Consultee	Reference
General comments about the proposed allocation of Land adjacent to Elsbert Dri	ve, Bishopworth
Sport England: Respondent states that any development should provide new or	Ref 89
enhanced sport and recreation facilities whilst having a positive impact on the	
public' health and mental wellbeing.	
Wessex Water: Respondent states that the proposed allocation is likely to	Ref 148
connect to the existing public foul sewer at Sandburrows Road, with conveyance	
to this sewer likely to be complex. Early engagement with the developer is	
recommended.	
Natural England: Respondent states that the HRA for the plan will need to assess	Ref 208
the potential impact of the site on the North Somerset and Mendip Bats SAC.	
<b>Environment Agency:</b> Respondent refers to the published Strategic Flood Risk	Ref 218
Assessment Level 1 which identifies a history of surface water flooding in this	
area of Bristol. The Environment Agency advises that consultation is needed with	
the Lead Local Flood Authority for further advice with regard to any proposal for	
the site.	
North Somerset Council: Respondent notes that the exceptional circumstances	Ref 463
set out for releasing land from the Green Belt across the administrative boundary,	
will need to be consistent between the two authorities.	
<b>South Gloucestershire Council:</b> Respondent queries the number of homes that	Ref 465
the site would provide by itself, as the Draft Policies and Development Allocations	
document (2022) only provides the number of homes for the proposed allocation	
in combination with land in North Somerset.	
Comment in relation to the housing numbers for the proposed allocation of Land	l adjacent to
Elsbert Drive, Bishopworth	D . f 220
Bath and North East Somerset Council: Respondent notes that the proposed	Ref 228
allocation has potential to contribute to the accommodation of around 350	
homes.	D-f 462
Comment in relation to the key development principles for Land adjacent to	Ref 463
Elsbert Drive, Bishopworth	
<b>North Somerset:</b> Respondent states that the key development principles should include reference to vehicular access to the development not being appropriate	
from the South Bristol Link. The affordable housing figure for the site will need to	
be considered in relation to potential differing requirements in Bristol and North	
Somerset. Furthermore, master-planning for the site should include	
compensatory improvements to the environmental quality and accessibility of	
the remaining Green Belt land.	
the remaining dreen bertianu.	

#### 32. Development locations and allocations: Yew Tree Farm

**Overview**: In total, 83 respondents made 83 comments regarding the approach for Yew Tree Farm to remain in the Green Belt. Key themes are identified below.

Table 58 Summary of consultation responses to elements of the approach

Key Themes	Respondent
	Reference
Comments in support (78): The following reasons were given for supporting the	12, 15, 22, 25,
approach for Yew tree Farm to remain in the Green Belt:	26, 27, 28, 29,
The important role the site plays within the Green Belt.	30, 31, 32, 33,
The value of site for food production (this includes the comment from the	34, 35, 36, 37,
Bedminster Down and Uplands Society).	40, 41, 42, 43,
The value of the site for biodiversity, with some respondents stating that the	44, 45, 47, 48,
site should be declared a nature reserve and some noting the role the site	50, 51, 52, 53,
plays as part of the green corridor between the Avon Gorge and Mendips.	54, 55, 56, 58,
The value of the site for as a resource supporting mental health and	59, 60, 61, 66,
wellbeing of local residents.	67, 71, 74, 79,
Limiting the potential for increased congestion and pressure on existing	82, 122, 124,
services in the area.	127, 131, 134,
Development should instead be focussed on brownfield sites.	136, 140, 144,
'	146, 154, 172,
One respondent supports the discontinuance of the site as an allocation. This	175, 176, 192,
respondent queries why the criteria applied as part of the approach to remove	195, 199, 202,
this allocation from the plan are not applied to other sites that are still proposed	<b>208</b> , 210, 211,
for development within the Green Belt.	216, 224, 225,
'	226, 252, 280,
Comments objecting (1): The developer (Redrow Homes) objects to the	285, 288, 292,
discontinuation of the allocation of Yew Tree Farm. It is stated that the site is not	302, 318, 362,
part of a working farm which is part of the reason set out by BCC for retaining the	363, 368, 376,
site in the Green Belt. The respondent states that there would be no ecological	382, 396
impacts that would not be mitigated as part of the development and that it would	(support)
incorporate green infrastructure improvements. The development would form a	
definitive edge to the settlement boundary that would align with existing	99 (object)
development of Bristol to the south of the A38. The site is also stated to be in a	
sustainable location close to local facilities with new housing to be delivered to	23, 95, 130,
achieve enhancements on the Future Homes Standard.	228 (neither in
	support nor
Comments neither in support nor objection (4): One comment queries whether a	objection)
wildlife conservation study has been carried out for this site. Another respondent	
contests the statement included in relation to Yew Tree Farm that some existing	
Green Belt land needs to be allocated to meet Bristol's housing need. This	
respondent states that this text is contrary to BCC policy and the adopted NPPF.	
One comment notes a potential lack of clarity about whether land at Yew Tree	
Farm (and Land adjacent to Elsbert Drive) currently lies within the Green Belt.	

**Overview**: In total two statutory bodies and partnerships made comments on the approach for Yew Tree Farm to remain in the Green Belt. Detailed comments from statutory bodies and partnerships were provided as follows:

**Table 59 Comments from statutory bodies and partnerships** 

Consultee	Reference
Natural England: Respondent supports the approach given the ecological value at	Ref 208
the site.	
Bath and North East Somerset Council: Respondent notes that the site is now not	Ref 228
proposed to be removed from the Green Belt without indicating direct support or	
objection.	

## 33. Development locations and allocations: Green Belt boundary

**Overview**: In total, 45 respondents made 45 comments regarding the approach to the Green Belt boundary in Bristol.

Table 60 Summary of consultation responses to elements of the approach

Key Themes	Respondent
	Reference
Comments objecting (39): A total of 17 respondents object to the approach to the	23, 31, 71, 99,
Green Belt stating that the development of brownfield and urban intensification	130, 144, 154,
should be prioritised over development within the Green Belt. A further three	166, 172, 180,
respondents state that Green Belt land should not be built on in Bristol. One	181, 198, 213, 225, 226, 236,
respondent states that there are no identified exceptional circumstances to support the release of land from the Green Belt. Furthermore, housing targets	239, 240, 252,
should not be used as a justification for the release of Green Belt land.	256, 281, 290,
should not be used us a justification for the release of Green Belt faild.	306, 314, 316,
A total of 14 respondents note the impacts of development of Green Belt land in	321, 330, 362,
terms of loss of green spaces that presently benefit human health and wellbeing,	373, 377, 379,
biodiversity, flood resilience and air quality.	407, 426, 428,
	441, 448, 451,
One respondent objects to the potential release of Green Belt land to the west of	453, 467
the A38 given that it could allow for the over-development this important open	(object)
space.	
To a constant and the last of a literature and a contract of Constant	34, 170, 209,
Two respondents note the lack of evidence to support any release of Green Belt	210, 296, 420
land and one of these respondents states that the release of these sites is inconsistent, highlighting the examples of Yew Tree Farm and Land at Bath Road	(neither in support nor
and their assessed performance in the West of England JSP Green Belt	objection)
Assessment Stage 2.	Objection
Assessment stage 2.	
One respondent queries why the site they wish to develop is being retained in the	
Green Belt stating that it does not contribute to the Green Belt purposes set out	
in the NPPF.	
Comments neither in support nor objection (6): One comment states that	
biodiversity should be encouraged within the Green Belt to mitigate impacts	
relating to climate change.	
Another comment states that development on former Green Belt land should be	
required to follow strict regenerative policies, with no reduction in biodiversity	
value permitted.	
Two respondents suggest that homes which achieve environmental, ecological	
and social benefits might be permitted on Green Belt land.	
One comment states that the existing Crean Balt radius of the adopted river	
One comment states that the existing Green Belt policy of the adopted plan works well.	
WOLKS WEIL.	
Another comment notes that the required level of housing cannot be met	
through building on previously developed land alone and states that there is a	
need to review the Green Belt within Bristol alongside its neighbouring	
authorities.	

## 34. Development locations and allocations: Western Slopes

**Overview**: In total, 134 respondents made 135 comments regarding the approach to discontinue the existing allocation of three development sites at the Western Slopes. Key themes are identified below.

Table 61 Summary of consultation responses to elements of the approach

Key Themes	Respondent
	Reference
General comments about the approach to discontinue the existing allocation of	67, 68, 70, 80,
the three sites at the Western Slopes	82, 102, 127,
Comments in support (19): Numerous respondents support the approach of	154, <b>208</b> , 211,
discontinuing the allocation of land at the Western Slopes. The reasons given for	216, 217, 226,
this support include noting the importance of the site in terms of its ecological	262, 292, 305,
value and its role as 'green lung' for the site. A number of these respondents	322, 424, 442
state that the land should be designated as a Local Green Space and a nature	(support)
reserve. Several of these respondents also state that BCC should reject the	
planning application submitted for part of the Western Slopes.	5, 15, 22, 26,
	27, 29, 31, 32,
One of the respondents noting their support, also states that the approach to	33, 34, 35, 36,
discontinuing the allocation of land at the Western Slopes needs to be supported	37, 40, 41, 42,
by evidence.	43, 44, 45, 48,
	66, 71, 73, 74,
The Knowle West Regeneration Residents Planning Group supports the	79, 122, 123,
discontinuation of all three existing sites allocations and requests that the land is	134, 136, 144,
designated as a Local Green Space and Local Nature Reserve. This respondent	146, 159, 170,
notes that the development of this land would be contrary to the Knowle West	172, 175, 176,
Regeneration Framework (2012). They also request that the planning application	192, 195, 199,
submitted for the land is refused.	202, 214, 231,
Commonts with an in account you shipsting (412). The majority of the genericing	252, 253, 267,
Comments neither in support nor objection (113): The majority of the remaining	268, 275, 288,
respondents commenting in relation to the approach to the allocation of the	297, 302, 303,
three sites at the Western Slopes, object to any development at these locations.	304, 308, 309,
Given that the Draft Policies and Development Allocations document (2022)	310, 311, 312,
proposes that the plan reflects the outcome of the existing application which contains part of the land within the three sites, is it not possible to say that these	313, 318, 321,
respondents are wholly in support of the approach to discontinue these	326, 327, 328,
allocations.	329, 332, 333, 334, 335, 336,
allocations.	337, 347, 348,
The following reasons are provided by respondents objecting to development at	349, 359, 362,
the Western Slopes:	363, 368, 369,
The site is valued by local residents, in particular for providing green space	376, 380, 381,
and benefits for mental and physical health.	382, 383, 387,
<ul> <li>The site is valued for its benefits relating to nature conservation and food</li> </ul>	390, 394, 395,
growing. The ecological value of the site has previously been recognised by	396, 397, 398,
BCC and the West of England Nature Partnership. Some respondents note	399, 405, 408,
that the site is designated as an SNCI and that insufficient biodiversity net	410, 411, 412,
gain would be achieved on the site.	416, 418, 419,
<ul> <li>The site helps to mitigate air pollution and is a 'green lung' for the city.</li> </ul>	423, 426, 427,
<ul> <li>The site helps to mitigate all polition and is a green ung for the city.</li> <li>The site helps to mitigate climate change, with some respondents noting that</li> </ul>	l
BCC has declared a climate emergency.	437, 440, 447,
bee has acciated a climate efficiency.	449, 450, 452,

- The site is unsuitable for development due to its steep topography.
- Development on the site could contribute to increased traffic congestion, and the surrounding roads are unsuitable for increased levels of traffic.
- There are limited existing amenities and services in the area.
- The social housing in the proposed development would be in an unpleasant location.

454, 455 (neither in support nor objection)

Many respondents also state that the site should be designated as a Local Green Space or nature reserve in order to protect it from future development. It is suggested that local people could support the maintenance of a designation of this type.

Many of respondents also state that the planning application submitted for land which falls across the three sites, should be refused.

One respondent requests that the historic objections to the site being allocated are recognised.

One respondent noted that any decision to remove the allocation from these sites must be supported by suitable evidence, as this removal places pressure on other areas to provide land for housing.

Comments in relation to the approach to discontinue the site BSA1108 Land at Novers Hill, east of Hartcliffe Way and west of Novers Lane/Novers Hill Comments objecting (1): Lovell Homes is the prospective developer of land within the site and they have submitted a planning application for this land. This respondent objects to the discontinuation of the allocation of this site for the following reasons:

117 (object)

422 (neither in support nor objection)

- The discontinuation of the allocation of the site is in conflict with Draft Policy H1 given that it contributes to a lower level of housing delivery.
- The site would provide a policy compliant level of affordable housing and its location is considered sustainable in terms of access to services and facilities.
- The ecological role of the site, cited as a reason for the discontinuation of the allocation, is stated to not be confirmed as part of the planning application process and the adoption of current plan. Furthermore, there are retained allocations in the plan review which include SNCIs, and therefore the approach of discontinuing the Western Slopes allocation for reasons relating to ecology, is inconsistent.
- The respondent's planning application would align with policy BG1 by seeking to enhance the tree belt running through the site.

Comments neither in support nor objection (1): One respondent states that no development should occur within the site. Given that the Draft Policies and Development Allocations document (2022) proposes that the plan reflects the outcome of the existing application which contains part of the site, is it not possible to say that the respondent is wholly in support of the approach to discontinue the allocation.

The respondent also states that the site should be used as a park or nature reserve to benefit nature and the local community.

Comments in relation to the approach to discontinue the site BSA1114 Land at Novers Hill, adjacent to industrial units

117 (object)

Comments objecting (1): Lovell Homes similarly objects to the discontinuation of this site for reasons listed above in relation site BSA1108.

**Overview**: In total one statutory body made comments regarding the approach to discontinue the existing allocation of three development sites at the Western Slopes. Detailed comments from that statutory body were provided as follows:

**Table 62 Comments from statutory bodies and partnerships** 

Consultee	Reference
General comments about the approach to discontinue the existing allocation of	Ref 208
three development sites at the Western Slopes	
Natural England: Respondent supports the discontinuation of the allocations at	
the Western Slopes given their ecological value.	

## 35. Development locations and allocations: Brislington Meadows

**Overview**: In total, 58 respondents made 58 comments on the approach to discontinue the existing allocation of Brislington Meadows. Key themes are identified below.

Table 63 Summary of consultation responses to elements of the approach

Key Themes	Respondent
	Reference
Comments in support (9): Eight respondents note support for approach of removing the land allocated for housing at the Brislington Meadows from the plan.	80, 82, 122, 127, 199, <b>208</b> , 211, 216, 288 (support)
removing the land allocated for housing at the Brislington Meadows from the plan.  One of these respondents states that the decision needs to be supported by appropriate evidence and five of these respondents add that the land should remain within the Green Belt or be designated as a Local Green Space or nature reserve.  Comments in objection (1): One comment is from a statutory consultee, with further detail provided in the next table in this report.  Comments neither in support nor objection (48): The majority of the respondents commenting in relation to the allocation of the Brislington Meadows site object to any development at the site. Given that the Draft Policies and Development Allocations document (2022) proposes that the plan reflects the outcome of the existing application for land within the site, is it not possible to say that these respondents are wholly in support of the approach to discontinue this allocation.  The following reasons are provided by respondents objecting to development on Brislington Meadows:  The site should remain in the Green Belt.  Brownfield land should be prioritised for development over greenfield land.  The site is of importance for mitigating flood risk and in terms of nature conservation and food growing. Some of these respondents also note concerns about whether biodiversity net gain would be achieved to a sufficient level as part of any development of the site.	127, 199, <b>208</b> ,
<ul> <li>The site is a valued green space for local residents. Some of these respondents note that Brislington has few green spaces, and therefore existing resources of this type should be protected.</li> <li>The site helps to mitigate air pollution.</li> <li>The proposed development would place pressure on existing services in the surrounding area and would contribute to increased levels of traffic.</li> </ul>	
Many respondents also state that the site should be designated as a Local Green Space or nature reserve in order to protect it from future development. It is suggested that local people could support the maintenance of a designation of this type. A number of respondents also state that the planning application submitted for the site should be refused.	
One respondent notes that any decision to remove the allocation from the plan must be supported by appropriate evidence, as the removal places pressure on other areas to provide land for housing.	

Another respondent notes that the decision for the current planning application for Brislington Meadows should be made in line with national policy, including the NPPF.

**Overview**: In total two statutory bodies and partnerships made comments on the approach to discontinue the existing allocation of Brislington Meadows. Detailed comments from statutory bodies and partnerships were provided as follows:

Table 64 Comments from statutory bodies and partnerships

Consultee	Reference
Homes England: Respondent owns the site and states that while an Ecological	Ref 208
Emergency has been declared since the allocation of the site, there is no evidence	
that the ecological value of the site has changed. Respondent highlights that the	
most notable change in circumstances in relation to the site is the shortfall in	
housing numbers in Bristol, in the years since its allocation. Respondent also	
states that the site could be developed to help meet local housing targets with	
capacity at the site for 260 homes including 30% affordable housing. It is also	
stated that the site can be developed to achieve 10% biodiversity net gain. The	
site is said to be in a highly sustainable location for housing development, close to	
public transport links and existing community facilities and services. Its	
development would thereby support climate change benefits by reducing the	
need to travel.	
Natural England: Respondent supports the discontinuation of the allocation at	Ref 208
the Brislington Meadows given its ecological value.	

#### 36. Next steps for the policies consulted on in 2019

**Overview**: In total two statutory bodies and partnerships made comments on the next steps for the policies consulted on in 2019.

Detailed comments from statutory bodies and partnerships were provided as follows:

Table 65 Comments from statutory bodies and partnerships

Consultee	Reference
National Highways: Respondent states that they are most interested in	Ref 142
commenting further on the development strategy, policies relating to	
infrastructure and developer contribution, housing, economy, transport, climate	
change and sustainability, and any proposed and retained site allocations with	
regards to the potential impacts on the strategic road network. The quantum of	
employment development proposed at Avonmouth, the potential for industrial	
intensification and/or densification and potential impacts on the M5, M49 and A4	
are also identified as being of particular interest to the respondent.	
<b>Historic England:</b> Respondent states that reference should be included to Historic	Ref 157
England's guidance on how historic environment and heritage assets can be	
considered in relation to the process of identifying suitable site allocations.	

# 37. Appendix A: List of respondents in alphabetical order

Table 66 List of respondents in alphabetical order

Table 66 List of respondents in al Respondent Reference	Respondent Name
326	Abi Warren
11	
204	Abigail Shepherd Adblock Bristol
185	AEW (UK)
296	Alan Smith
146	Alasdair Cameron
429	Alcuin Wilkie
214	Alex Carr
447	Alex Dibble
72	Alex Harries
269	Alex McCann – Bath and North East Somerset Council
241	Alexander Smith
413	Alison Bromilow
450	Alison Clist
33	Alison Cole
34	Amanda Barrett
279	Amy Finnimore
439	Ana Sánchez
121	Anchor
446	Andrea Grace Mackay
404	Andrew Bridgewater
259	Andrew Green
310	Andrew Harrison
314	Andrew Varney
159	Ann Vowles
54	Anna Archer
386	Anna Haydock-Wilson
189	Avon Centre Charity
228	Bath and North East Somerset Council
187	Bailey of Bristol
94	Barney Smith
31	Bedminster Down & Uplands Society
190	Bellway Homes Ltd
158	Benoit Bennett
25	Bethany Harding
143	Bishopston Cotham & Redland Community Partnership Committee
103	Brabaco Ltd
361	Brian Zimmerman
340	Bridget
169	Bristol & District CAMRA
177	Bristol Advisory Committee on Climate Change
87	Bristol Airport
126	Bristol Avon Catchment Partnership
46	Bristol Boaters Community Association
57	Bristol Business Improvement Districts – Bristol City Centre, Redcliffe
	& Temple and Broadmead
	The state of the s

Bristol Community Climate Action Project	80	Bristol Civic Society
131		·
136 Bristol Parks Forum 179 Bristol Port Company 130 Bristol Tee Forum 69 Bristol Water 2 British Sign & Graphics Association 193 Broadside Holdings Ltd 370 Bruce Denney 173 Buro Happold 191 Business West 17 Canal & River Trust 23 Carly Bryant 25 Carloline Hope 383 Caroline Hope 383 Caroline Hope 384 Caroline Perrington 385 Caroline Perrington 386 Caroline Perrington 387 Catherine Robson 388 Caroline Wilson 389 Catherine Mary Robson 380 Catherine Withers 380 Catherine More Robson 381 Catherine More Robson 382 Central Fishponds Ltd 383 Central Fishponds Ltd 384 Central Fishponds Ltd 385 Central Fishponds Ltd 386 Central Fishponds Ltd 387 Central Fishponds Ltd 388 Candine Gentral Fishponds Ltd 389 Central Fishponds Ltd 380 Central Fishponds Ltd 380 Central Fishponds Ltd 381 Central Fishponds Ltd 383 Central Fishponds Ltd 384 Central Fishponds Ltd 385 Central Fishponds Ltd 386 Central Fishponds Ltd 387 Central Fishponds Ltd 388 Candine Brergy 389 Candine Brergy 380 Central Fishponds Ltd 380 Central Fishponds Ltd 380 Central Fishponds Ltd 381 Central Fishponds Ltd 383 Central Fishponds Ltd 384 Central Fishponds Ltd 385 Central Fishponds Ltd 386 Chapel Hill Homes 387 Chapel Hill Homes 387 Chapel Hill Homes 388 Candine Brergy 389 Candine Brergy 380 Central Fishponds Ltd 380 Central Fishponds Ltd 381 Central Fishponds Ltd 383 Central Fishponds Ltd 384 Charlotte Base 385 Christe Base 386 Candine Brergy 387 Charlotte Base 388 Candine Brergy 389 Candine Brergy 389 Candine Brergy 380 Candine Brergy 3	131	,
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130 Bristol Tree Forum 69 Britol Water 2 British Sign & Graphics Association 193 Broadside Holdings Ltd 370 Bruce Denney 173 Buro Happold 191 Business West 17 Canal & River Trust 23 Carly Bryant 25 Caroline Hope 383 Caroline Hope 384 Caroline Hope 385 Caroline Rigg 66 Caroline Wilson 442 Catherine Mary Robson 5 Catherine Mary Robson 5 Catherine Withers 182 Central Fishponds Ltd 108 Centre for Sustainable Energy 184 Centrica Combined Investment Fund (C/O LaSalle Investment Management) 166 Chapel Hill Homes 379 Charlotte Daw 317 Charlotte Gage 384 Charlotte Daw 317 Charlotte Gage 384 Chris Freeman 244 Chris Lewis 375 Chris Freeman 244 Chris Lewis 375 Chris Pately 376 Chris Pately 377 Chris Powell 387 Chris Freeman 248 Christe Sams 379 Chris Lewis 375 Chris Powell 376 Chris Powell 377 Chris Lewis 378 Chris Powell 379 Chris Powell 380 Chris Powell 381 Chris Lewis 383 Chris Freeman 384 Christine Smart 385 Christine Smart 386 Christine Fund 387 Chris Powell 387 Christine Smart 387 Christine Smart 388 Christine Smart 389 Christine Smart 380 Christine Smart 381 Christopher Burnett 384 Christine Fund 385 Christine Smart 385 Christine Smart 386 Charlotte Rughes 387 Charlotte Sams 388 Christine Smart 389 Christine Smart 380 Christine Smart 380 Christine Smart 381 Christopher Burnett 383 Christine Smart 384 Charlotte Rughes 385 Christine Smart 386 Christine Smart 387 Christine Smart 388 Christine Smart 389 Christine Smart 389 Christine Smart 380 Christine Smart 381 Christopher Burnett 381 Christine Smart 382 Christine Smart 383 Christine Smart 384 Christine Smart 385 Christine Smart 386 Christine Smart 387 Christine Smart 388 Christine Smart 389 Christine Smart 389 Christine Smart 380 Christine Smart 380 Christine Smart 381 Christopher Burnett 381 Christopher Burnett 381 Christopher Burnett 382 Christine Smart 384 Christine Smart		Bristol Port Company
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British Sign & Graphics Association  Broadside Holdings Ltd  Buro Happold  Business West  Canal & River Trust  Carly Bryant  Caroline Hope  Caroline Hope  Caroline Hope  Caroline Lawrence  Caroline Rigg  Caroline Rigg  Caroline Rigg  Caroline Rigg  Caroline Rigg  Caroline Wilson  Catherine Robson  Catherine Moreon  Catherine Withers  Catherine Withers  Central Fishponds Ltd  Central Fishponds Ltd  Central Combined Investment Fund (C/O LaSalle Investment Management)  Chaple Hill Homes  Charlotte  Charlotte Daw  Charlotte Daw  Charlotte Sams  Charlotte Sams  Charlotte Sams  Chris Evans  Chris Evans  Chris Lewis  Chris Lewis  Chris Powell  Chris Lewis  Chris Powell  Christine Smart  Charlotte Hughes  Charlotte Hughes  Charlotte Rigg  Charlotte Lowt  Christine Fmart  Charline Rigg  Christine Fmart  Christine Fmart  Christine Fmart  Christine Fmart  Christine Fmart  Chiritine Fmart  Chiritine Fmart  Chiritine Fmart  Chiritine Fmart  Chiritine Fmart  Chiritine Fmart  Claire Harris  Claire Harris  Claire India Calongical Society  Cliffon College  Collir Anni Stafford-Townsend		Bristol Water
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173	370	Bruce Denney
191 Business West 17 Canal & River Trust 23 Carly Bryant 73 Caroline Hope 383 Caroline Hope 389 Caroline Perrington 288 Caroline Rigg 66 Caroline Wilson 442 Catherine Mary Robson 5 Catherine Mosson 216 Cartherine Withers 182 Central Fishponds Ltd 108 Centre for Sustainable Energy 184 Centrica Combined Investment Fund (C/O LaSalle Investment Management) 166 Chapel Hill Homes 379 Charlotte 306 Charlotte Gage 384 Charlotte Sams 420 Chris Evans 420 Chris Evans 420 Chris Freeman 244 Chris Lamb 13 Chris Lamb 13 Chris Lewis 375 Chris Powell 233 Chris Powell 243 Chris Withers 250 Chris Withers 261 Charlotte 273 Chris Freeman 274 Chris Lamb 175 Charlotte Mithers 176 Charlotte Mithers 277 Chris Freeman 278 Chris Freeman 279 Chris Lewis 279 Chris Freeman 270 Chris Lewis 271 Chris Powell 272 Chris Powell 273 Chris Powell 274 Christine Smart 275 Chris Withers 276 Chris Withers 277 Charlotte Mithers 277 Christine Smart 278 Christine Smart 279 Christine Smart 280 Chris Withers 291 Claire Harris 292 Claire Harris 293 Claire Harris 294 Claire Harris 295 Claverton Healthcare Ltd 296 Clifton & West of England Zoological Society 297 Clifton College 298 Cllr Anni Stafford-Townsend	173	
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Management)  166 Chapel Hill Homes  379 Charlotte  306 Charlotte Daw  317 Charlotte Gage  384 Charlotte Sams  420 Chris Evans  273 Chris Freeman  244 Chris Lamb  13 Chris Lewis  375 Chris Powell  233 Chris Pratley  50 Chris Withers  374 Christic Cluett  8 Christic Smart  345 Christine Smart  345 Christopher Burnett  178 Churchill Retirement Living  411 Claire Harris  321 Claire smith  294 Clare Hughes  152 Claverton Healthcare Ltd  174 Clifton & West of England Zoological Society  100 Clifton College  460 Cllr Anni Stafford-Townsend	108	Centre for Sustainable Energy
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100 Clifton College 460 Cllr Anni Stafford-Townsend	152	Claverton Healthcare Ltd
460 Cllr Anni Stafford-Townsend	174	
	100	
458 Cllr Clara Denyer	460	Cllr Anni Stafford-Townsend
	458	Cllr Clara Denyer

Clir Fabian Breckels	459	Cllr Ed Plowden
357         Clir Henry Michallat           286         Clir John Goulandris           425         Clir Gus Stone           457         Clir Mark Bradshaw           378         Clir Tom Hathway           396         Colin Clark           307         Conor Dylan MacDonald           154         CPRE Avon & Bristol           339         Crest Nicholson Plc           354         D Taylor           247         Dan Windross           200         Dandara Living Developments Ltd           48         Danica Priest           360         Daniel Key           62         Daniel Williams           309         Dave Cridge           125         David Angel           98         David Angel           84         David Chavannes           380         David Clegg           313         David Kottyar           65         David Mottherwood           242         David Wedge           421         David Wilcox           342         Davin Wilcox           342         Davin Wilcox           342         Davin Wilcox           342         Davin Milesen		
286         Clir John Goulandris           425         Clir Lisa Stone           457         Clir Mark Bradshaw           378         Clir Tom Hathway           396         Colin Clark           307         Conor Dylan MacDonald           154         CPRE Avon & Bristol           139         Crest Nicholson Pic           354         D Taylor           247         Dan Windross           200         Dandara Living Developments Ltd           48         Banica Priest           360         Daniel Key           62         Daniel Williams           309         Dave Cridge           125         David Angel           98         David Brown           26         David Chavannes           380         David Clegg           84         David Chavannes           380         David Kotlyar           65         David Metherwood           242         David Switherwood           242         David Wedge           421         David Wilcox           342         David Wilcox           342         David Hurst           200         Denzil Foakes <t< td=""><td></td><td></td></t<>		
425         Cllr Lisa Stone           457         Cllr Mark Bradshaw           378         Cllr Torn Hatthway           396         Colin Clark           307         Conor Dylan MacDonald           154         CPRE Avon & Bristol           139         Crest Nicholson Pic           354         D Taylor           247         Dan Windross           200         Dandara Living Developments Ltd           48         Danica Priest           360         Daniel Key           62         Daniel Williams           309         Dave Cridge           125         David Angel           98         David Angel           98         David Chavannes           26         David Chavannes           380         David Chavannes           380         David Chavannes           380         David Kotlyar           65         David Metherwood           242         David Sambucci           350         David Wedge           421         David Wedge           422         David Wedge           423         Davin Nielsen           40         Debeziel Coosley <t< td=""><td></td><td>·</td></t<>		·
457         Cllr Mark Bradshaw           378         Cllr Tom Hathway           396         Colin Clark           307         Conor Dylan MacDonald           154         CPRE Avon & Bristol           139         Crest Nicholson Plc           354         D Taylor           247         Dan Windross           200         Dandara Living Developments Ltd           48         Danica Priest           360         Daniel Key           62         Daniel Williams           309         Dave Cridge           125         David Angel           98         David Brown           26         David Campbell           84         David Campbell           84         David Campbell           84         David Campbell           84         David Sambuce           85         David Fakray           331         David Fakray           331         David Fakray           331         David Sambucei           242         David Sambucei           350         David Netherwood           421         David Wilcox           342         David Pakra           40		
378         Clir Tom Hathway           396         Colin Clark           307         Conor Dylan MacDonald           154         CPRE Avon & Bristol           139         Crest Nicholson Plc           354         D Taylor           247         Dan Windross           200         Dandara Living Developments Ltd           48         Danica Priest           360         Daniel Key           62         Daniel Williams           309         Dave Cridge           125         David Angel           98         David Brown           26         David Campbell           84         David Chavannes           380         David Chavannes           380         David Kotlyar           65         David Kotlyar           65         David Wotlyar           65         David Wedge           421         David Wedge           422         David Wedge           423         Daven Nielsen           40         Deborah Hurst           220         Denzil Foakes           77         Department for Education           91         Developments Bristol           219		
396		
307         Conor Dylan MacDonald           154         CPRE Avon & Bristol           139         Crest Nicholson Plc           354         D Taylor           247         Dan Windross           200         Dandara Living Developments Ltd           48         Danica Priest           360         Daniel Key           62         Daniel Williams           309         Dave Cridge           125         David Angel           98         David Brown           26         David Brown           26         David Campbell           84         David Chavannes           380         David Chegg           313         David Kotlyar           65         David Netherwood           242         David Sambucci           350         David Wedge           421         David Wilcox           342         Dawn Nielsen           40         Debbie Loosley           42         Debral Hurst           220         Denzil Foakes           77         Department for Education           91         Developments Bristol           219         Dominic Hogg           164 </td <td></td> <td>·</td>		·
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14	Eric Sille
168	Esteban Investment Ltd
347	Ester de Roij
371	Eva Greene
298	Evan Sweet
287	Finola Holyoak
362	Fiona Cresswell
79	Fiona Lewis
369	Frances Whitlock
302	Friends of the Western Slopes Novers Hill
207	Fusion Students
19	Garry Jones
74	George Cook
78	George D
282	George Thomas Knowlson-Baker
51	Georgina Kellaway
416	Georgina Mortimer
253	Gerard Spillane
440	Giovanni Lopresti
133	Gladman Developments
240	Gordon Ashton
1	Grenville Johnson
132	Hallam Land Management, Wilson Enterprises & Parker Strategic Land
445	Hannah Chittell
341	Hannah fortt
41	Harvey Lilley
261	Haydn Gill
372	Hayley Thomas
111	Heather Mack
254	Hilary Abrahams
71	Hilary Rydon
201	Hill Group
157	Historic England
116	Hoare Lea
147	Home Builders Federation
194	Homes England
128	Hotwells & Cliftonwood Community Association
263	Hugh Nettelfield
120	IM Land Ltd
29	Ingrid Bates
181	InvestIn
454	Irene Hathway
225	Isabelle Milne
304	Ivy Blackmore
329	J Tutton
407	Jack Olav Husebo
438	Jackson Moulding
394	Jade Howell
376	Jaime Samantha Breitnauer
318	James Drozdz

James Mundy   James Ward   James Ward   James Ward   James Ward   James Mondy   James Ward   James Moble   Janes Ribson   Janes Ribson   Janes Ribson   James Macqueline Beavon   James Macqueline Beard   James Reard   James R	101	James Lyon
272         James Ward           436         Jane Gibson           412         Jane Noble           252         Janis Jacqueline Beavon           82         Jasmine Beard           6         Jayne Davis           86         Jean & Colin Bennett           336         Jen Collins           358         Jennifer Bhambri-Lyte           400         Jenny Heyer           260         Jeremy Halpenny           333         Jess Wright           236         Jessica Walker           35         Jim Mayger           275         Joanne Conroy           112         Jodie Partington           231         Jody Reed           428         Joe Banks           233         John Sartacey Davey           45         John Beard           449         John Courtor           276         John Courtney           12         John Knight           332         Jolanta Bathe-Taylor           30         Jonathan Marks           397         Jonathan Thewlis           348         Jonathan Thewlis           348         Jonathan Mark           397         Kare		·
436         Jane Gibson           412         Jane Noble           252         Janis Jacqueline Beavon           82         Jasmine Beard           6         Jayne Davis           86         Jean & Colin Bennett           336         Jen Collins           358         Jennifer Bhambri-tyte           400         Jenny Heyer           260         Jeremy Halpenny           333         Jess Wright           236         Jessica Walker           35         Jim Mayger           236         Jessica Walker           35         Jim Mayger           275         Joanne Conroy           112         Jodie Partington           231         Jody Reed           428         Joe Banks           231         John Korea           238         John           437         John & Tracey Davey           45         John Beard           449         John Courtney           12         John Knight           332         Jolanta Bathe-Taylor           30         Jonathan Marks           397         Jonathan Marks           397         Jonathan Marks		·
412         Jane Noble           552         Janis Jacqueline Beavon           82         Jasmine Beard           6         Jayne Davis           86         Jean & Colin Bennett           336         Jen Collins           358         Jennifer Bhambri-Lyte           400         Jenny Heyer           260         Jeremy Halpenny           333         Jess Wright           236         Jessica Walker           35         Jim Mayger           275         Joanne Corroy           112         Jodie Partington           231         Jog Read           428         Joe Banks           238         John           437         John & Tracey Davey           45         John Beard           449         John Corcoran           276         John Knight           332         Jolanta Bathe-Taylor           30         Jonathan Marks           397         Jonathan Marks           397         Jonathan Walford           34         Julia Halpenny           83         Julian Clover           434         Julie Tan           297         Karen Borek <td></td> <td></td>		
252         Jannis Jacqueline Beavon           82         Jasmine Beard           6         Jayne Davis           86         Jean & Colin Bennett           336         Jen Collins           358         Jennifer Bhambri-Lyte           400         Jenny Heyer           260         Jeremy Halpenny           333         Jess Wright           333         Jessica Walker           35         Jim Mayger           275         Joanne Conroy           112         Jodie Partington           231         Jody Reed           428         Joe Banks           238         John           437         John & Tracey Davey           45         John Beard           449         John Corcoran           276         John Knight           332         Jolanta Bathe-Taylor           30         Jonathan Marks           397         Jonathan Marks           397         Jonathan Walford           3         Judith Brown           15         Julia Halpenny           83         Julia Tan           297         Karen Borek           398         Karen Jennifer		
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400         Jenny Heyer           260         Jeremy Halpenny           333         Jess Wright           236         Jessica Walker           35         Jim Mayger           275         Joanne Conroy           112         Jodie Partington           231         Jody Reed           428         Joe Banks           238         John           437         John & Tracey Davey           45         John Beard           449         John Courtney           12         John Knight           332         Jolanta Bathe-Taylor           30         Jonathan Marks           397         Jonathan Thewlis           348         Jonathan Walford           3         Julia Halpenny           83         Julian Clover           434         Julie Tan           297         Karen Borek           398         Karen Jennifer Reeves           311         Karen Locke           377         Karen Mullins           295         Kate 6           316         Kate Laver           256         Kate leftly           224         Kate Milne		
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195 Kathryn Davies	281	Katherine Burton
	319	Kathleen Katuszka
402 Kathryn Johnson	195	Kathryn Davies
	402	Kathryn Johnson

36	Katie Trace
344	Katya Aloni
70	Keith Saunders
175	Keith Way
274	Kevin Baker
110	Kevin Chidgey
245	Kevin Davis
156	Kevin Draper
305	Kim Drozdz
451	Kim Hicks
301	Kirsty Stitfall
206	Knowle Neighbourhood Planning Group
127	Knowle West Regeneration Residents Planning group
9	Landsmith Associates
223	Lawrence Weston Neighbourhood Planning Forum
197	Legal & General
387	Lesley Franklin
10	Lewis Wheatley
212	Lex Morley
430	Lhosa Daly
381	Liam Dillon
129	Lindsey Garwood
355	Lisa Clevely
58	Lisa Colledge
93	Live West
122	Lizzie Darville
322	Lois Greer
283	Louise Gardner
320	Louise Haynes
417	Louise stone
117	Lovell Homes
435	Lucy Goddard
267	Luke Collins
43	Lydia Callaghan
63	Lyn Applin
289	Lynn Spencer
467	M Lewis
461	M Regan
346	Maddy Longhurst
409	Maggie Froude
192	Manor Woods Valley Group
85	Margaret Jones
352	Maria Hernandez-Fuentes
441	Maria Siepe
7	Marine Management Organisation
464	Mark Letcher
443	Martin Chittell
432	Martin Fodor
27	Martin Westlake
172	Martynh Cordey
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137 Matt Hempstock  18 Matthew Montagu-Pollock  418 Maximiliane Gambier  423 Melissa Smith  227 Merche Clark  424 Michael David Akers  237 Michael Mann  221 Michele Tedder  278 Michelle King  22 Michelle Lee Barker  415 Miha klement  226 Mike McSweeney  246 Mikel Pascual  414 Molly Petts	
418Maximiliane Gambier423Melissa Smith227Merche Clark424Michael David Akers237Michael Mann221Michele Tedder278Michelle King22Michelle Lee Barker415Miha klement226Mike McSweeney246Mikel Pascual414Molly Petts	
227 Merche Clark  424 Michael David Akers  237 Michael Mann  221 Michele Tedder  278 Michelle King  22 Michelle Lee Barker  415 Miha klement  226 Mike McSweeney  246 Mikel Pascual  414 Molly Petts	
424 Michael David Akers 237 Michael Mann 221 Michele Tedder 278 Michelle King 22 Michelle Lee Barker 415 Miha klement 226 Mike McSweeney 246 Mikel Pascual 414 Molly Petts	
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39 Mr & Mrs D Sutton	
96 Mr & Mrs Ham	
385 Mr Andrew betteridge	
299 Mr Nicholas John Borek	
290 Mrs Louise Humphrey	
308 Mrs Maureen Heppee	
199 Nasim Dumont-Namin	
406 Natasha Styles	
163 National Grid	
142 National Highways	
208 Natural England	
114 Network Rail	
113 NHS North Bristol Trust	
196 NHS Property Services	
466 Nick Porter	
426 Nick Smith	
335 Nicola Dellard-Lyle	
364 Nik Kieboom	
303 Norman Gillian	
463 North Somerset Council	
75 Olly Alcock	
106 Pam Morgan	
202 Parvaneh Taghinejadnamini	
453 Patrick Morrison	
67 Paul Becker	
198 Pearce Planning	
167 Persimmon Homes Severn Valley	
20 Peter Brimble	
105 Peter Browne	
102 Peter Daniels	
49 Peter Ellis	
266 Peter Kouri	
285 Phil Owen	
431 Pippa Grace Robinson	
215 Rachael Groom	
390 Rachael Hosey	-

405         Rachel Mansi           140         Rachel McGee           222         Rachel Tuckett           95         Raymond Sidney Burnell           257         Rebecca Woodward           99         Redrow Homes           255         Richard A Drake           343         Richard Andrew William Simpson           422         Richard Eukley           328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carnier           410         Rob Kershaw           230         Robbie Gillett           419         Robert Davies           419         Robert Davies           419         Robert Fisher           176         Robert Oliver           81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rosamund Kidman Cox           265         Rosie Walker           292         Rosamund Kidman Cox           <	21	Rachel & Lee Hall
222         Rachel Tuckett           95         Raymond Sidney Burnell           257         Rebecca Woodward           99         Redrow Homes           255         Richard A Drake           343         Richard A Drake           422         Richard Buckley           328         Richard Fullwood           24         Ricky & Lesley Altow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           149         Robert Davies           419         Robert Davies           419         Robert Oliver           81         Robert Oliver           81         Roby Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Wyers           92         Rosamund Kidman Cox           265         Rosie Walker           229         Rowann Hanson-lles           395         Ruth Clinch           188         S & B Automotive Academy           337         Sally Martin           37         Samantha Moore           124	405	Rachel Mansi
95         Raymond Sidney Burnell           257         Rebecca Woodward           99         Redrow Homes           255         Richard A Drake           343         Richard Andrew William Simpson           422         Richard Buckley           328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           149         Robert Davies           419         Robert Fisher           176         Robert Oliver           81         Robyn Reed           61         Roland Kandiah           55         Roald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           292         Rowan Hanson-lies           395         Ruth Clinch           188         S. & B. Automotive Academy           337         Sally Harrey           243         Sally Martin           37         Samantha Bignell           330         Samantha Bignell	140	Rachel McGee
257         Rebecca Woodward           99         Redrow Homes           255         Richard A Drake           343         Richard Andrew William Simpson           422         Richard Buckley           328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           410         Rob Kershaw           230         Robbie Gillett           419         Robert Davies           419         Robert Oliver           81         Robert Oliver           81         Robert Oliver           81         Robert Oliver           81         Robyr Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-Iles           385         Ruth Clinch           388         S & B Automotive Academy           337         Sally Harvey           243 <td>222</td> <td>Rachel Tuckett</td>	222	Rachel Tuckett
257         Rebecca Woodward           99         Redrow Homes           255         Richard A Drake           343         Richard Andrew William Simpson           422         Richard Bulkley           328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           419         Robert Davies           419         Robert Davies           419         Robert Oliver           81         Robert Oliver           81         Robert Oliver           81         Robert Oliver           81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-lles           385         Ruth Clinch           388         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           37 <td>95</td> <td>Raymond Sidney Burnell</td>	95	Raymond Sidney Burnell
255         Richard A Drake           343         Richard Andrew William Simpson           422         Richard Buckley           328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           419         Robert Davies           419         Robert Davies           419         Robert Davies           419         Robert Oliver           81         Robert Oliver           81         Robert Oliver           81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           292         Rosamund Kidman Cox           265         Rosie Walker           299         Rowan Hanson-Iles           395         Ruth Clinch           188         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           3	257	·
343         Richard Andrew William Simpson           422         Richard Buckley           328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           419         Robert Davies           419         Robert Fisher           176         Robert Oliver           81         Robert Oliver           81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-Iles           395         Ruth Clinch           188         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           37         Samantha Bignell           330         Samantha Moore           244         Sandra Williams           123         Sarah Phillips           455         Sarah Williams	99	Redrow Homes
422         Richard Buckley           328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           149         Robert Davies           419         Robert Diver           81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           88         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-Iles           395         Ruth Clinich           188         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           37         Samantha Bignell           330         Samantha Brook           270         Sarah Jackson           327         sarah Prook           270         Sarah Jackson           327         sarah Prillips           455         Sarah Suchecki           52         Sarah Williams           144 <td< td=""><td>255</td><td>Richard A Drake</td></td<>	255	Richard A Drake
328         Richard Fullwood           24         Ricky & Lesley Ahtow           392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           419         Robert Davies           419         Robert Diver           81         Robert Oliver           81         Robard Gandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-Iles           395         Ruth Clinch           188         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           37         Samantha Bignell           330         Samantha Bignell           330         Samantha Moore           124         Sandra Williams           123         Sarah Brook           270         Sarah Jackson           327         sarah Phillips           455         Sarah Suchecki           52         Sarah Williams           462	343	Richard Andrew William Simpson
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392         Rob Bryher           262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           149         Robert Davies           419         Robert Diver           176         Robert Oliver           81         Robert Oliver           82         Rosand Kandiah           85         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rosamund Kidman Cox           285         Ruth Clinch           188         S & B Automotive Academy           337         Sally Harvey	328	Richard Fullwood
262         Rob Carmier           410         Rob Kershaw           230         Robbie Gillett           149         Robert Davies           419         Robert Fisher           176         Robert Oliver           81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-Iles           395         Ruth Clinch           188         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           37         Samantha Bignell           330         Samantha Moore           124         Sandra Williams           123         Sarah Jackson           327         sarah Phillips           455         Sarah Suchecki           52         Sarah Williams           144         Save Ashton Vale Environment           203         Savills           280         Scott Wallis           462         Severnnet           16	24	Ricky & Lesley Ahtow
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Robert Davies Robert Diver Robert Fisher Robert Oliver Rob	262	Rob Carmier
149Robert Davies419Robert Fisher176Robert Oliver81Robyn Reed61Roland Kandiah55Ronald Bickley38Ros Myers292Rosamund Kidman Cox265Rosie Walker229Rowan Hanson-lles395Ruth Clinch188\$ & B Automotive Academy337Sally Harvey243Sally Harvey243Sally Martin37Samantha Bignell330Samantha Moore124Sandra Williams123Sarah Brook270Sarah Jackson327sarah Phillips455Sarah Suchecki52Sarah Williams144Save Ashton Vale Environment203Savills280Scott Wallis462Severnnet16Sheila Holt53Sophie Beard248Sophie Cooper465South Gloucestershire Council89Sport England	410	Rob Kershaw
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176         Robert Oliver           81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-Iles           395         Ruth Clinch           188         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           37         Samantha Bignell           330         Samantha Moore           124         Sandara Williams           123         Sarah Brook           270         Sarah Jackson           327         sarah Phillips           455         Sarah Suchecki           52         Sarah Williams           144         Save Ashton Vale Environment           203         Savills           280         Scott Wallis           462         Severnnet           16         Sheila Holt           53         Sophie Beard           248         Sophie Cooper           465         South Gloucestershire Council           150 <td>149</td> <td>Robert Davies</td>	149	Robert Davies
81         Robyn Reed           61         Roland Kandiah           55         Ronald Bickley           38         Ros Myers           292         Rosamund Kidman Cox           265         Rosie Walker           229         Rowan Hanson-Iles           395         Ruth Clinch           188         S & B Automotive Academy           337         Sally Harvey           243         Sally Martin           37         Samantha Bignell           330         Samantha Moore           124         Sandra Williams           123         Sarah Brook           270         Sarah Jackson           327         sarah Phillips           455         Sarah Suchecki           52         Sarah Williams           144         Save Ashton Vale Environment           203         Savills           280         Scott Wallis           462         Severnnet           16         Sheila Holt           53         Sophie Beard           248         Sophie Cooper           465         South Gloucestershire Council           150         South West Housing Association Planning Consortium	419	Robert Fisher
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359	Susan Willingham
183	Sustrans
408	T Griffee
162	Taylor Wimpey
60	Teresa Tremlett
59	Terry Keen
90	The Coal Authority
268	Tim Marriner
209	Tiny House Community Bristol
44	Toby Baker
365	Tom Blakey
403	Tom Clarke MRTPI
56	Tony Box
363	Tony Pitt
391	Tracy Kramer
141	UKGBC
76	University Hospitals Bristol & Weston NHS Foundation Trust
234	UoB
210	Urban Agriculture Consortium
235	UWE
291	Valerie Steel
115	Veronica Wignall
28	Vicky Smale
427	vicky smith
205	Victoria Hall Management Ltd
353	Vinay Pandya
92	Vistry Homes
239	Vivi Sargioti
284	W Chen
119	Waddeton Park Ltd
88	Watkin Jones Group
135	We Can Make
213	Wendy Batley
32	Wendy Hogarth
323	Wendy Morris
	Wessex Water
148	Westbury-on-Trym Society
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171	Whitbread & Olympian Homes
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171	Whitbread & Olympian Homes

145	Woodstock Homes
160	Wyevale (Bristol) Ltd
180	Yara Capital
356	Zoe Baird